



Fiscal Years 2026 – 2029 Transportation Improvement Program



Adopted [DATE]



This Fiscal Years (FYs) 2026 – 2029 Transportation Improvement Program was developed by the Johnson City MTPO, in cooperation with:

U.S. Department of Transportation

Federal Highway Administration

Federal Transit Administration

Tennessee Department of Transportation

An electronic copy of this document can be found on our website at <u>https://jcmpo.org/tip.html</u>.

If you need this document translated into Spanish or another language, or need a paper copy, please contact the MTPO Transportation Planning Coordinator, by phone at (423) 434-6272 or email at jcmpo@jcmpo.org.

Spanish Translation of the above statement:

Si usted necesita este document resumido en espanol contacta por favor al Coordinator del MTPO, numero de telefono (423) 434-6272, correo electronico <u>jcmpo@jcmpo.org</u>.

The Johnson City Metropolitan Transportation Planning Organization ensures compliance with Title VI of the Civil Rights Act of 1964; 49 CFR, part 26; related statutes and regulations to the end that no person shall be excluded from participation in or be denied the benefits of, or be subjected to discrimination under any program or activity receiving federal financial assistance from the U.S. Department of Transportation on the grounds of race, color, or national origin.

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Metropolitan Transportation Planning Process Certification

In accordance with 23 CFR 450.336, the Johnson City Metropolitan Transportation Planning Organization and the Tennessee Department of Transportation hereby certify that the metropolitan transportation planning process is addressing major issues facing the Johnson City, TN urbanized area, and is being carried out in accordance with the following requirements:

- I. 23 U.S.C. 134 and 135, 49 U.S.C. 5303 and this subpart;
- II. In nonattainment and maintenance areas, sections 174 and 176(c) and (d) of the Clean Air Act, as amended (42 U.S.C. 7504, 7506(c) and (d)) and 40 CFR part 93;
- III. Title VI of the Civil Rights Act of 1964, as amended (42 U.S.C. 2000 d-1) and 49 CFR part 21;
- IV. 49 U.S.C. 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age in employment or business opportunity;
- V. Section 11101 (e) of the Infrastructure Investment and Jobs Act (IIJA) (also known as the "Bipartisan Infrastructure Law") (Pub. L 117-58) and 49 CFR part 26 regarding the involvement of disadvantaged business enterprises in USDOT-funded projects;
- VI. 23 CFR part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-aid highway construction contracts;
- VII. The provisions of the Americans with Disabilities Act of 1990 (42 U.S.C. 12101 *et seq*) and 49 CFR parts 27, 37, and 38;
- VIII. The Older Americans Act, as amended (42 U.S.C. 6101), prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance;
- IX. Section 324 of Title 23 U.S.C. regarding the prohibition of discrimination based on gender; and
- X. Section 504 of the Rehabilitation Act of 1973 (29 U.S.C. 794) and 49 CFR part 27 regarding discrimination against individuals with disabilities.

Signature:	_ Date:
Mayor John Hunter	
Chair, Johnson City MTPO Executive Board	
Signature:	Date:
Ronnie Porter	
Director, TDOT Program Operations Division	

Adoption Resolution

A RESOLUTION OF THE EXECUTIVE BOARD OF THE JOHNSON CITY METROPOLITAN TRANSPORTATION PLANNING ORGANIZATION (MTPO)

To Approve and Adopt the Federal Fiscal Years 2026 – 2029 Transportation Improvement Program (TIP)

WHEREAS, the Johnson City MTPO is responsible for carrying out a comprehensive, cooperative, and continuing transportation planning process throughout portions of Carter, Sullivan, Unicoi and Washington Counties; and

WHEREAS, the Infrastructure Investment and Jobs Act (IIJA) (Public Law 117-58, also known as the "Bipartisan Infrastructure Law") requires that each MPO adopt a four-year work program that consists of a program of transportation projects to be advanced during the program period; and

WHEREAS, the TIP is comprised of projects that are derived from the MTPO's adopted Metropolitan Transportation Plan, which serves as a guide for the development of the TIP; and

WHEREAS, the Johnson City MTPO Executive Board determines the use of various Federal Highway Administration funds, including Surface Transportation Block Grant Program, National Highway Performance Program, Highway Safety Improvement Program, Federal Transit Administration programs, and other federal transportation funds that are made available for Johnson City MTPO area projects, as listed in the TIP; and

WHEREAS, no Federal funds can be obligated or expended until they are programmed into the TIP; and

WHEREAS, the Johnson City MTPO has involved the public and interested stakeholders as detailed by the Public Participation Plan, which includes a public review and comment period of no less than fourteen (14) calendar days; and

NOW, THEREFORE, BE IT RESOLVED, that the Executive Board of the Johnson City Metropolitan Transportation Planning Organization hereby approves and adopts the Johnson City MTPO Federal Fiscal Years 2026 – 2029 TIP.

MTPO Executive Board, Chair

Date

MTPO Executive Secretary

Date

List of Abbreviations

AC	Advanced Construction
ADA	Americans with Disabilities Act
ACQ	Acquisition of vehicles or equipment
BFP	Bridge Formula Program
BIL	Bipartisan Infrastructure Law
BIP	Bridge Investment Program
CAP	Capital Expenditure
CFR	Code of Federal Regulations
CMAQ	Congestion Mitigation and Air Quality Improvement Program
CONST	Construction
CRP	Carbon Reduction Program
ER	Emergency Relief Program
IIJA	Infrastructure Investment and Jobs Act
FHWA	Federal Highway Administration
FLAP	Federal Lands Access Program
FLTP	Federal Lands Transportation Program
FTA	Federal Transit Administration
FFY	Federal Fiscal Year
HIP	Highway Infrastructure Program
HSIP	Highway Safety Improvement Program
ITS	Intelligent Transportation System
JCT	Johnson City Transit System
MAINT	Maintenance
MAP-21	Moving Ahead for Progress in the 21 st Century Act
MOA	Memorandum of Agreement
MPA	Metropolitan Planning Area
MPO	Metropolitan Planning Organization
MTP	Metropolitan Transportation Plan
MTPO	Metropolitan Transportation Planning Organization
NEPA	National Environment Policy Act
NET Trans	Northeast Tennessee Regional Public Transit
NHFP	National Highway Freight Program
NHPP	National Highway Performance Program
NHS	National Highway System
OP	Operating Expenditure
PE-N	Preliminary Engineering (NEPA)
PE-D	Preliminary Engineering (Design)
PM	Performance Measures
POP	Program of Projects
PPP	Public Participation Plan
RCP	Reconnecting Communities Program
ROW	Right of Way
RTP	Recreational Trails Program
SHSP	Strategic Highway Safety Plan
SR	State Route
SS4A	Safe Streets and Roads for All Grants

STBG-L	Surface Transportation Block Grant Program – Local Allocation to MPO
STBG-S	Surface Transportation Block Grant Program – State
STIP	State Transportation Improvement Program
TAP	Transportation Alternatives Program
TERM	Transit Economic Requirements Model
TDOT	Tennessee Department of Transportation
TIP	Transportation Improvement Program
U.S.C.	United States Code
UZA	Urbanized Area (redefined as urban area)
YOE	Year of Expenditure

1 Introduction

1.1 About the Johnson City MTPO

The Johnson City Metropolitan Transportation Planning Organization (MTPO) was established in 1982 when the 1980 Census identified the Johnson City Urbanized Area (urban areas with a population of at least 50,000). Federal law requires the Johnson City MTPO to conduct transportation planning activities within the Johnson City Urbanized Area in a **continuous, cooperative, and comprehensive process**, as defined in the following federal legislation and regulations:

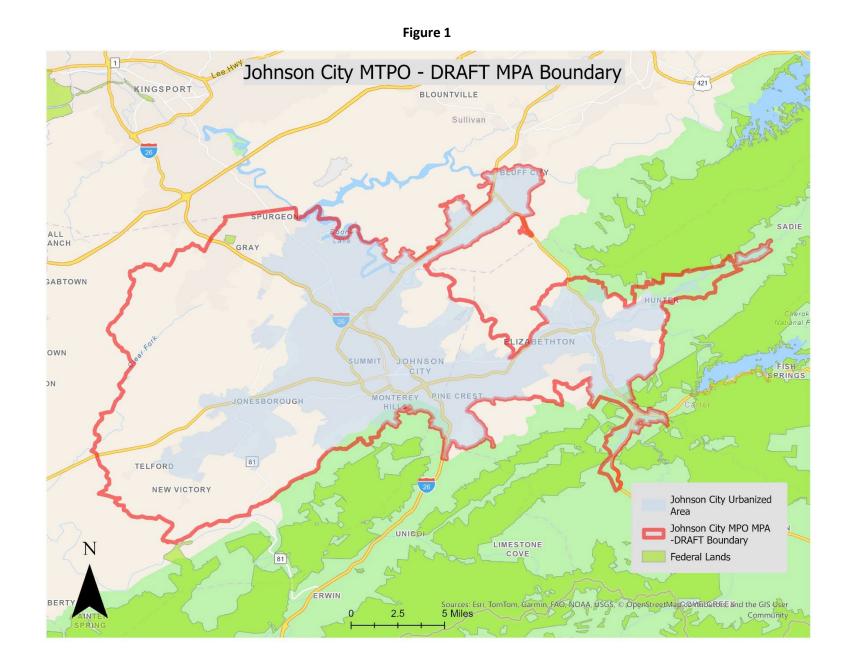
- Current Surface Transportation Reauthorization Act Infrastructure Investment and Jobs Act (IIJA), also known as the Bipartisan Infrastructure Law (BIL);
- Previous Surface Transportation Reauthorization Act Fixing America's Surface Transportation (FAST) Act;
- Metropolitan Transportation Planning Title 23 of the United States Code (U.S.C.), Section 134;
- Formula Grant Program for Metropolitan Planning Title 49 of the U.S.C., Section 5303;
- Metropolitan Transportation Planning and Programming Title 23 of the Code of Federal Regulations (CFR), Section 450; and
- Metropolitan Transportation Planning and Programming –Title 49 of the CFR, Section 613, Subpart A.

1.2 Metropolitan Planning Area

Under current federal law, at a minimum, any urbanized area (UZA) with a population over 50,000 must be in a Metropolitan Planning Area (MPA) for a Metropolitan Planning Organization (MPO). The MPA is a boundary around the urbanized area that identifies additional areas that are expected to become urbanized within the next twenty (20) years. Please note, in 2022, the Census Bureau defined areas as either rural or urban in new criteria and did away with the term urbanized area, even though the federal transportation law still refers to it. The Johnson City MTPO MPA consists of the Town of Bluff City, the City of Elizabethton, the City of Johnson City, the Town of Jonesborough, a portion of the Town of Unicoi, and parts of Carter, Sullivan and Washington Counties. The map in **Figure 1** on the next page shows the Johnson City MTPO Urbanized Area, as well as the MPA boundaries. The current boundary is scheduled to be adopted by the Johnson City MTPO Executive Board in an August meeting and approved by the Governor of the State of Tennessee during the fall of 2025.

1.3 Organizational Structure

The Johnson City MTPO is comprised of an Executive Board, an Executive Staff (technical committee) and administrative staff. The Executive Board is the overall governing body for the Johnson City MTPO and is supported by the Executive Staff and the Johnson City MTPO administrative staff. The administrative staff of the Johnson City MTPO is housed by the City of Johnson City. As required by federal law, the Johnson City MTPO is responsible for coordinating transportation planning activities for all its member jurisdictions. **Figure 2** on page 11 shows the Organizational Structure of the Johnson City MTPO.



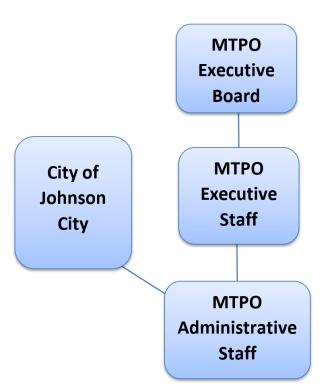


Figure 2 Johnson City MTPO Organizational Chart

1.4 Purpose of the Document

As part of the metropolitan planning requirements, the Johnson City MTPO develops and regularly updates a Transportation Improvement Program (TIP). The purpose of the TIP is to identify and program all transportation projects within the Johnson City MPA that are funded by federal programs in Titles 23 (Highways) and 49 (Transportation) of the U.S.C. The TIP is cooperatively developed at least every four (4) years by the Johnson City MTPO administrative staff in conjunction with its member jurisdictions, Tennessee Department of Transportation (TDOT), Federal Highway Administration (FHWA), Federal Transit Administration (FTA), and providers of public transportation. The TIP is included by reference in the Statewide Transportation Improvement Program (STIP) and adopted by the Johnson City MTPO Executive Board and the Governor of the State of Tennessee. The TIP contains all federally funded and *regionally significant locally funded* projects, of which no regionally significant locally funded projects are currently planned. The TIP includes proposed federally funded capital and non-capital surface transportation projects or project phases.

Once a draft TIP is completed, it is submitted to TDOT, FHWA, and FTA for comments. Once the comments have been adequately addressed, the TIP follows the process in the Public Participation Plan (as described on page 16) to provide public notice and an opportunity for the public to comment. Once any public comments are addressed, the TIP is recommended for adoption by the Johnson City MTPO Executive Board. Then, the final TIP is forwarded to TDOT to be included by reference in the STIP and approved by FHWA and FTA.

2 Program Development

The projects that can be included in the TIP range from new construction and capital improvements for highway, transit, bicycle and pedestrian facilities, intercity transportation, to operational and safety improvements. Consideration is also given to operational strategies from the Johnson City MTPO Regional Intelligent Transportation System (ITS) Architecture and Deployment Plan, the Johnson City Coordinated Public Transit-Human Services Transportation Plan, Americans with Disabilities Act (ADA) Transition Plans, TDOT's Three-Year Work Program, TDOT's Ten-Year Plan, TDOT's 25-Year Long-Range Transportation Policy Plan, the Strategic Highway Safety Plan (SHSP) for Tennessee, the Eastern Federal Lands Highway Division TIP, and the Johnson City Unified Planning Work Program.

2.1 Planning Horizon

All projects in the TIP are derived from the Johnson City MTPO 2050 Metropolitan Transportation Plan (MTP), which is a plan that is required to cover at least a twenty (20) year timeframe of planning for projects in the future. TIP projects are consistent with the MTP. The 2050 MTP was adopted on December 13, 2022. At a minimum, the TIP is required to cover at least a four (4) year horizon. This TIP covers the federal fiscal years (FFYs) period of October 1, 2025 to September 30, 2029. The previous TIP covered the FFYs period of October 1, 2022 to September 30, 2026 and was adopted on December 13, 2022. The next TIP will cover the FFYs period of October 1, 2028 to September 30, 2032, and the development cycle will begin in early 2028.

2.2 Project Selection

The Johnson City MTPO considered many factors important to the area during its project selection process, which are the same as the previous TIP. Most projects included in this TIP are carryover projects from the previous TIPs, with one new project. All projects are consistent with the 2050 MTP. Staff consulted with local jurisdictions and TDOT to determine the status of projects in the current TIP. Staff also reviewed available funding and the capacity of the local governments to provide the required match to the federal funds for projects. The final TIP, after state and federal review, will then be formally presented to the Executive Board, which has the responsibility as the governing policy board to adopt the TIP. Projects in the first year of the TIP constitute an agreed-to list of projects for inclusion in the TIP.

2.3 Project Phases

The TIP is just one part of a project's journey through the planning and approval process. One project can have many phases – preliminary engineering, environmental process, design, right-of-way purchase, and finally, construction. It can take many years for one project to complete all phases and be ready for construction, so not all phases may be included in this TIP. In order to add a project phase to the TIP, funding must be identified and be reasonably expected to be available in order to ensure the TIP remains fiscally constrained. **Table 1** on the next page lists the types of project phases found in the TIP and a brief description.

Types of Project Phases				
Project Phase	Acronym	Description		
Acquisition/Purchase ACQ		Procuring equipment, software, or vehicles		
Capital CAP		Capital Expenditures, including capitalized preventive maintenance on revenue vehicles		
Construction	CONST	Work by the agency or contractor(s) to construct the project, possibly including utility relocation		
Maintenance	MAINT	Activities to maintain the transportation/transit system		
Operations	OP	Operating the transportation system such as incurring costs related to the day-to-day operations or maintenance of transit vehicle systems, traffic signal systems, or intelligent transportation systems		
Preliminary Engineering - NEPA	PE-N	Includes activities from the inception of the project, fulfilling the requirements of the National Environmental Policy Act of 1969 and all applicable legislation, regulations, executive orders, and directives, up to the approval of the environmental document		
Preliminary Engineering - Design		Preliminary engineering design work, in which general project location and design concepts are determined		
Right-of-Way	ROW	Work from the distribution of ROW plans up to advertising for bids or commencement of work by the Agency, dealing with real property acquisition, temporary and permanent easements, and utility relocation		

2.4 Advanced Construction

Advanced Construction (AC) is a technique which allows a State to initiate a project using non-federal funds while preserving eligibility for future Federal-Aid funds. Eligibility means that FHWA has determined that the project technically qualifies for Federal-Aid; however, no present or future federal funds are committed to the project. After an AC project is authorized, the state may convert the project to regular Federal-Aid funding provided Federal funds are made available for the project.

An AC project must meet the same requirements and be processed in the same manner as a regular Federal-Aid project. All phases of a project must meet federal requirements for the National Environmental Policy Act (NEPA), Uniform Relocation Assistance and Real Property Acquisition Policies Act (Uniform Act), etc., when any phase is implemented with Federal-Aid funds.

2.5 National Goals of the Federal-Aid Highway Program

Title 23 of the U.S.C., Section 150(b) lists a set of seven (7) national transportation goals for the federalaid highway system:

(1) **Safety** – To achieve a significant reduction in traffic fatalities and serious injuries on all public roads.

- (2) Infrastructure condition To maintain the highway infrastructure asset system in a state of good repair.
- (3) **Congestion reduction** To achieve a significant reduction in congestion on the National Highway System.
- (4) System reliability To improve the efficiency of the surface transportation system.
- (5) **Freight movement and economic vitality** To improve the National Highway Freight Network, strengthen the ability of rural communities to access national and international trade markets, and support regional economic development.
- (6) **Environmental sustainability** To enhance the performance of the transportation system while protecting and enhancing the natural environment.
- (7) Reduced project delivery delays To reduce project costs, promote jobs and the economy, and expedite the movement of people and goods by accelerating project completion through eliminating delays in the project development and delivery process, including reducing regulatory burdens and improving agencies' work practices.

2.6 Federal Planning Factors

In addition to project selection criteria, the Johnson City MTPO also considered the ten (10) planning factors identified Title 23 of the CFR, Section 450.306 (b), which requires MPOs to focus efforts on regional strategies that:

- (1) Support the economic vitality of the metropolitan area, especially by enabling global competitiveness, productivity, and efficiency;
- (2) Increase the safety of the transportation system for motorized and non-motorized users;
- (3) Increase the security of the transportation system for motorized and non-motorized users;
- (4) Increase the accessibility and mobility of people and freight;
- (5) Protect and enhance the environment, promote energy conservation, improve the quality of life, and promote consistency between transportation improvements and State and local planned growth and economic development patterns;
- (6) Enhance the integration and connectivity of the transportation system across and between modes, for people and freight;
- (7) Promote efficient system management and operation;
- (8) Emphasize the preservation of the existing transportation system;
- (9) Improve the resiliency and reliability of the transportation system and reduce or mitigate stormwater impacts of surface transportation; and
- (10) Enhance travel and tourism.

3 Public Participation

The Johnson City MTPO Public Participation Plan (PPP) provides guidelines for how the public and interested stakeholders will be involved in the development of the TIP. Throughout the development of the MTP and the TIP, the public and interested stakeholders are given an opportunity to comment. The full document is available on the website at <u>https://jcmpo.org/ppp.html</u>.

Throughout the development of the MTP, significant public input was gathered from online surveys and public meetings. In addition to this, the MTP was made available for thirty (30) calendar days for the public to comment. All projects in the TIP must either be in the MTP or consistent with the MTP, thus the

public has already been made aware of planned projects and has been provided with the opportunity to comment.

To build on this process, the TIP process includes additional opportunities for the public to be involved. Following the process outlined in the PPP, the final draft TIP is available to the public for review and comment for fourteen (14) calendar days from the date of the public notice in the regional newspaper, the *Johnson City Press*. The notices and document are made available on the Johnson City MTPO website and posted on social media. All public participation documentation and comments are compiled for inclusion in Appendix A of the TIP document and presented to the Executive Board. If there are significant comments, the Executive Board may choose to postpone the adoption of the TIP until such time these comments can be addressed. If the TIP document changes significantly, the Executive Board may decide to request an additional review period to afford the public the opportunity to comment on the revisions.

3.1 Coordination and Consultation Process

As part of the "Consultation Process" required by Section 450.316 of the CFR, the Johnson City MTPO has established contact with federal and state agencies. Formal coordination with these agencies will help to identify effective mitigation strategies for potential impacts of projects included in the Johnson City MTPO's MTP and TIP. The Johnson City MTPO Interagency Consultation List is available as Appendix C in the PPP. A checklist from the PPP for adoption of the TIP is shown as **Table 2** on the next page.

3.2 Title VI

As with all processes and projects in the Johnson City MTPO, Title VI is a priority. Title VI of the Civil Rights Act of 1964 prohibits discrimination based upon race, color, or national origin. Specifically, Title 42 of the U.S.C., Section 2000d states, "No person in the United States shall, on the grounds of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal financial assistance."

All projects using federal highway trust funds for the Johnson City MTPO comply with Title VI. The Johnson City MTPO has procedures for addressing Title VI complaints by making available a complaint form and an instruction document, in both English and Spanish languages, on our website at https://icmpo.org/titlevi.html. Staff has also published a Title VI notice in the Johnson City Press in January 2025, in both English and Spanish languages. The TIP document can also be translated into another language, upon request.

Transportation Improvement Program (TIP) Checklist				
Activity	Technique(s)			
Draft Document	Available online at <u>www.jcmpo.org</u> and at the Johnson City MTPO office.			
Comment Opportunities	 Public Meetings and Workshops; Electronic Surveys or Comment Forms; Posts on social media; During standard public meetings, such as Executive Board/Staff meetings; and In person or by mail to the Johnson City MTPO Office 			
Public Notice & Comment Period	14 Calendar Days, beginning with public notice in a regional newspaper and on the Johnson City MTPO website at www.jcmpo.org, and on social media. <u>http://www.jcmpo.org/</u>			
Public Meeting Notice	Published a minimum of seven (7) calendar days prior to the public meeting in the Johnson City Press, on the website and on social media.			
Amendment Notice	Amendments to the TIP will follow the same public review process and procedures as that of TIP adoption.			
Summary of comments received	A public comment summary will be made available to members of the Executive Board prior to the meeting for the TIP adoption/amendment. Written and verbal comments are summarized and incorporated into the final document. If significant changes are made after addressing the comments, additional opportunity for public comment will be provided.			
Final, adopted document availability	The final, adopted TIP document will be available on the Johnson City MTPO website and at the administrative office.			

3.3 ADA and Transition Plans

As part of FHWA's regulatory responsibility under Title II of the ADA of 1990 and Section 504 of the Rehabilitation Act of 1973, the FHWA ensures that recipients of Federal aid and State and local entities that are responsible for roadways and pedestrian facilities do not discriminate on the basis of disability in any highway transportation program activity, service, or benefit they provide to the general public; and to ensure that people with disabilities have equitable opportunities to use the public rights-of-way system.

Table 3 on the next page describes the status of the ADA Transition Plans that are required for cities and counties with 50 or more employees.

Status of ADA Transition Plans					
Jurisdiction with 50 or more employees	ADA Coordinator Identified	ADA Grievance Procedures Developed & Published	Self- Evaluation Completed	ADA Transition Plan Completed	
City of Elizabethton, TN	\checkmark	\checkmark	\checkmark	\checkmark	
City of Johnson City, TN	\checkmark	\checkmark	\checkmark	✓	
Town of Jonesborough, TN	✓	✓	✓	✓	
Carter County, TN	\checkmark	✓	✓	✓	
Sullivan County, TN	✓	✓	\checkmark	✓	
Washington County, TN	✓	✓	\checkmark	\checkmark	

3.4 Public Transportation Program of Projects

Local public transportation providers rely on their coordination with the Johnson City MTPO public participation process outlined in the PPP to ensure public awareness and outreach of the agencies' Program of Projects (POP). Johnson City MTPO's public involvement activities, public notices, and public comment periods on the TIP will satisfy the POP requirement of the Urbanized Area Formula Program (Section 5307) administered by FTA.

Public notices of the TIP will state: "Public involvement activities and time established for public review and comment on the TIP will satisfy the Program of Projects requirement for the Federal Transit Administration Urbanized Area Formula Program."

3.5 Annual Listing of Obligated Projects

At the end of each federal fiscal year, an annual listing of obligated projects, including investments in pedestrian walkways and bicycle transportation facilities, for which federal funds have been obligated in the preceding year, will be published or otherwise made available by the cooperative effort of the state, transit operator and metropolitan planning organization for public review. The listing will be consistent with the categories identified in the TIP. The listing includes both highway (FHWA) and transit (FTA) projects. Notice will be given through the website, under the "Projects & Info" tab, and on social media. The listing will be distributed and discussed at the Executive Board/Staff meetings, along with the listing emailed to the distribution list.

4 Financial Plan

4.1 Fiscal Constraint

The TIP is required to include a financial plan that demonstrates how the program of projects can be implemented. This includes identifying eligible federal, state, and local funding sources. Member jurisdictions of the Johnson City MTPO, TDOT and other agencies that reside in the Johnson City MTPO MPA boundary have submitted projects and indicated they have the financial resources to provide the necessary local matching funds to complete their projects. If funding revenues change, either in the positive or negative level, the TIP will be adjusted or amended when necessary.

Detailed financial breakdowns are included in the Summary Tables in Section G of this document. The total amount of money available in each funding category is shown, as well as the total amount of programmed expenditures and remaining funds by funding source by year. The tables show that programmed expenditures are within the balance of expected fund allocations in accordance with the requirements of the IIJA (BIL). Therefore, the TIP is "fiscally constrained."

4.2 Revenue Sources

The annual allocation of Surface Transportation Block Grant Program – Local Allocation to MPO funds (STBG-L) for the Johnson City Urbanized Area is estimated at \$1,902,680 for each fiscal year. The Tennessee Department of Transportation provided this estimate to the Johnson City MTPO. STBG funds are federal funds that come from the Highway Trust Fund through fuel taxes and authorized with the transportation reauthorization Act. In recent years, due to shortfalls, the Highway Trust Fund has been supplemented with general budget appropriations. The current act, the IIJA (BIL), expires on September 30, 2026. STBG-L funds are allocated by TDOT to the small MPOs and is the primary funding source for non-transit transportation projects funded by the Johnson City MTPO. Local matching funds for projects are provided by jurisdictions through their own revenue sources, primarily through property and sales taxes. In developing the TIP, the Johnson City MTPO used the annual allocation to program projects, covering multiple years in the TIP, to ensure they do not exceed projections; however, the annual allocation can vary from year to year, depending upon revenue from the highway trust fund, changes to the fuel tax, congressional rescissions, new transportation authorization legislation, or other external influences. If this occurs, the Johnson City MTPO will adjust the TIP accordingly.

The Johnson City MTPO works closely with public transportation providers in forecasting transit revenue to include in the TIP, taking into consideration historic funding from the Governor's allocation of Section 5307 funds and discretionary grant funding in other programs, such as Section 5310 and 5339.

4.3 Cost Estimation

The TIP is required to be fiscally constrained. Each project listed in this TIP has a cost estimate assigned to it. These cost estimates were derived through consultation with local jurisdictions, consultants, the Johnson City MTPO staff, public transportation providers, and TDOT, as was done in developing the MTP. The Johnson City MTPO staff also uses a conceptual planning cost estimation tool provided by TDOT. The Johnson City MTPO used Year of Expenditure (YOE) to calculate future costs. In consultation with the TDOT Planning Division, the following inflation rates will be applied to projects programmed into their respective fiscal year:

- FY 2026: 5.5%
- FY 2027: 4.5%
- FY 2028: 3.5%
- FY 2029: 3.5%

4.4 Ongoing Maintenance and Operations Cost

The Johnson City MTPO and its member jurisdictions must assure the maintenance and efficient operation of existing transportation infrastructure. Maintenance activities are those that occur primarily in reaction to situations that have an immediate or imminent adverse impact on the safety or availability of transportation facilities, such as pavement resurfacing and markings, street lighting, sidewalk repair, sinkhole repair, bridge repair, guardrail and sign replacement, and traffic signal maintenance. Operations may include more routine items such as painting and right-of-way maintenance. While these annual activities are not funded through or scheduled in the TIP, they are included in **Table 4** on the next page to demonstrate that jurisdictions and agencies have the resources to operate and maintain the new or improved facilities, equipment, and services programmed in the TIP. These numbers are based on uncertain economic growth. Actual numbers may change. For future years, the same inflation rate for FFY 2026 as stated above will be used to estimate the budget and is shown in the Financial Summary of Highway Funds on page 80. In the event Federal transportation funds were made available for maintenance and operations projects, it would be identified in the TIP.

Highway Maintenance and Operations Budgets – FFY 2026				
Jurisdiction	Estimated Annual Revenues	Estimated Annual Costs		
Town of Bluff City, TN	\$320,723.00	\$320,723.00		
City of Elizabethton, TN	\$2,618,726.00	\$2,618,726.00		
City of Johnson City, TN	\$17,996,900.00	\$17,996,900.00		
Town of Jonesborough, TN	\$988,721.00	\$988,721.00		
Town of Unicoi, TN	\$155,064.00	\$155,064.00		
Town of Watauga, TN	\$13,567.00	\$13,567.00		
Carter County, TN*	\$2,242,145.00	\$2,242,145.00		
Sullivan County, TN*	\$271,461.00	\$271,461.00		
Unicoi County, TN*	\$27,138.00	\$27,138.00		
Washington County, TN*	\$20,634,215.00	\$20,634,215.00		
TDOT	\$2,824,534.00	\$2,824,534.00		
Total Annual Budget	\$48,093,194.00	\$48,093,194.00		

Table 4

*These figures include county-wide costs.

For public transportation providers, funds are spent on daily operations activities and maintenance of vehicles and equipment, which are principal components in sustaining a safe and efficient public transportation infrastructure. **Table 5** on the next page provides estimated annual operations and maintenance costs for the public transportation providers.

Table !	5
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Public Transportation Maintenance and Operations Budgets				
Revenue Source Estimated Annual Revenues Estimated Annual				
Operating Assistance - FTA 5307 (Federal & Non-Federal Match)	\$4,033,395	\$4,033,395		
Operating Assistance - Other FTA Programs (FTA 5310, Discretionary, etc.) (Federal & Non-Federal Match)	\$375,000	\$375,000		
TDOT State Operating Assistance Program (UROP) (State & Local Match)	\$728,700	\$728,700		
TDOT Critical Trips (CRIT) Program (State & Local Match)	\$88,074	\$88,074		
Total Annual Budget	\$5,225,169	\$5,225,169		

4.5 Funding Programs

Over the years, new transportation authorizations have eliminated, consolidated, or created transportation funding programs. The current transportation authorization, the IIJA (BIL), is a five-year authorization enacted on November 15, 2021. **Table 6** on the next page summarizes the major funding categories available for transportation projects in the TIP, including a brief description of the types of eligible activities, along with the funding ratio. Please note that although funding sources discussed in **Table 6** may not be in the current TIP, this information is provided to educate stakeholders on the funding that is available and the changes that occurred when the IIJA (BIL) was signed into law. Also of note is the expiration of the IIJA (BIL) on September 30, 2026, and funding programs may be added or removed in the new reauthorization act. Also, the funding ratio is shown for specific safety improvement projects (listed in 23 U.S.C. 120(c)(1)), with up to 100% funded by Federal dollars. The tables are broken out by Federal Highway Administration programs, Federal Transit Administration programs, and discretionary (competitive) grant programs available from each entity. Please note that there are other funding programs available in the IIJA (BIL) for transportation projects and activities; however, these programs were not reasonably expected to fund any of the projects in this TIP. The next authorization act may also remove or add programs.

Federal Transportation Funding Programs			
IIJA (BIL) Federal Programs	Description	Funding Ratio	
Fec	leral Highway Administration - Formula Programs		
Bridge Formula Program (BFP)	Provides formula funds replace, rehabilitate, preserve, protect, and construct highway bridges.	80% Federal, 20% Non- Federal	
Carbon Reduction Program (CRP)	Provides formula funds for projects designed to reduce transportation emissions, defined as carbon dioxide (CO2) emissions from on-road highway sources. Requires State, in consultation with MPOs, to develop (and update at least every 4 years) a carbon reduction strategy and submit it to DOT for approval. DOT must certify that a State's strategy meets the statutory requirements.	80%-100% Federal, 0%-20% Non- Federal	
Emergency Relief Program (ER)	Provides funding for emergency repairs and permanent repairs on Federal-aid highways and roads, and roads on Federal Lands.	80%-100% Federal, 0%-20% Non- Federal	
Federal Lands Transportation Programs (FLTP) (FLAP)	Provides funding for roads providing access to and within Federal and Indian lands. Eligible applicants include only state, county, tribal, or city government agencies that own or maintain the transportation facility.	80%-100% Federal, 0%-20% Non- Federal FLAP is 100% Federal	
Highway Infrastructure Program (HIP)	Provides formula funds to replace, rehabilitate, preserve, protect, and construct highway bridges.	80%-90% Federal, 0%-10% Non- Federal	

National Highway Freight Program (NHFP)	movement of free (NHFN) and supp	g for projects to improve the efficient eight on the National Highway Freight Network port several goals. Projects must be included in rate strategic plan for improvements to highway ration.	80-90% Federal, 10-20% Non- Federal
National Highway Performance Program (NHPP)	performance of support for the of ensure that inve construction are achievement of asset manageme activities to incre cost of damages	g to provide support for the condition and the National Highway System (NHS); to provide construction of new facilities on the NHS; to stments of Federal-aid funds in highway directed to support progress toward the performance targets established in a State's ent plan for the NHS; and to provide support for ease the resiliency of the NHS to mitigate the from sea level rise, extreme weather events, es, or other natural disasters.	80-90% Federal, 10-20% Non- Federal
Promoting Resilient Operations for Transformative, Efficient, and Cost-saving Transportation (PROTECT) – Formula to States	making existing infrastructure more resilient, or efforts to move infrastructure to nearby locations not continuously impacted by extreme weather and natural disasters. Higher Federal share if the State develops a resilience improvement plan and incorporates it into its long-range transportation plan.		Planning Grants 100% Federal; Resiliency Grants 80% Federal, 20% Non-Federal
Surface Transportation Block Grant Program (STBG-L) (STBG-S)	collector and ab Areas, Urban Clu include Transpor Crossings.	g for roads functionally classified as rural major ove. Funds may be utilized on projects in Rural isters & Urbanized Areas. Other activities rtation Alternatives, Safety, and Rail-Highway	80-90% Federal, 10-20% Non- Federal
(3100-3)	Surface Transportation Block Grant Program (STBG-L) – Local Allocation to MPO	Provides funding to urban areas of 50,000 to 200,000 in population for improvements on routes functionally classified urban collectors or higher. The State is to establish a process to consult with relevant metropolitan planning organizations and describe how funds will be allocated equitably.	80-90% Federal, 10-20% Non- Federal

Transportation Alternatives (TAP)	This program is a set-aside in the STBG for activities such as pedestrian and bicycle facilities, recreational trails, safe routes to school projects, historic preservation, environmental mitigation, etc.	80-90% Federal, 10-20% Non- Federal
Recreational Trails Program (RTP)	Provides funding for the creation, rehabilitation and maintenance of multi-use recreational trails. However, governor can opt-out to the set-aside from TA funds for this program.	80% Federal, 20% Non- Federal

	Federal Transportation Funding Programs	
IIJA (BIL) Federal Programs	Description	Funding Ratio
	Federal Transit Administration Programs	
Urbanized Area Formula Grant (Section 5307)	Section 5307 is a formula grant program for urbanized areas providing capital, operating, and planning assistance for mass transportation. Other eligible activities include job access and reverse commute projects. Operators must maintain equipment & facilities according to the Transit Asset Management Plan.	<u>Capita</u> l – 80% Federal, 20% Non- Federal <u>Operating</u> – 50% Federal, 50% Non- Federal
Enhanced Mobility of Seniors and Individuals with Disabilities (Section 5310)	Section 5310 is a formula grant program for urbanized areas that provides funding for operating and capital expenses of state/local governments, non-profit groups, and operators of public transportation providing service to elderly persons or persons with disabilities.	<u>Capita</u> l – 80% Federal, 20% Non- Federal <u>Operating</u> – 50% Federal, 50% Non- Federal
Formula Grant for Rural Areas (Section 5311)	Section 5311 is a formula grant program provided to states to support public transportation in rural areas of less than 50,000 in population. Funding is available for capital, planning, and operating assistance.	<u>Capita</u> l – 80% Federal, 20% Non- Federal <u>Operating</u> – 50% Federal, 50% Non- Federal
Bus and Bus Facilities (Section 5339)	Section 5339 is a formula grant program that provides funding to replace, rehabilitate, and purchase buses and related equipment and to construct bus-related facilities including technological changes or innovations to modify low- or no-emission vehicles or facilities.	80% Federal, 20% Non- Federal

Fe	deral Discretionary (Competitive) Grant Programs	
IIJA (BIL) Federal Programs	Description	Funding Ratio
	Federal Highway Administration Programs	
Bridge	Project to replace, rehabilitate, preserve or protect one or more	80% Federal,
Investment Program (BIP)	bridges on the National Bridge Inventory or to replace or rehabilitate culverts to improve flood control and improve habitat connectivity for aquatic species.	20% Non- Federal
Infrastructure for Rebuilding America (INFRA) Grants	Establishes the Nationally Significant Freight and Highway Projects (NSFHP) program, which provides competitive grants or credit assistance to nationally and regionally significant multimodal freight and highway projects that align with the program goals.	60% INFRA, 20% other Federal, 20- 40% non- federal
Better Utilizing Investments to Leverage Development (BUILD) Grant Program (formerly RAISE/TIGER Grant)	Projects with a significant local or regional impact that improve transportation infrastructure.	80% Federal, 20% Non- Federal
National Infrastructure Project Assistance Program ("Mega- projects")	Provide funding through single-year or multiyear grant agreements for eligible surface transportation projects that cost \$100 million or more.	
Promoting Resilient Operations for Transformative, Efficient, and Cost-saving Transportation (PROTECT) – Discretionary Grants	Provides funding for evacuation routes, coastal resilience, making existing infrastructure more resilient, or efforts to move infrastructure to nearby locations not continuously impacted by extreme weather and natural disasters. Higher Federal share if the eligible entity develops a resilience improvement plan (or is in a State or area served by MPO that does) and the State or MPO incorporates it into its long-range transportation plan.	Planning Grants 100% Federal; Resiliency Grants 80% Federal, 20% Non-Federal

Reconnecting Communities Pilot Program (RCP)	Restore community connectivity by removing, retrofitting, or mitigating highways or other transportation facilities that create barriers to community connectivity, including mobility, access, or economic development.	50-80% Federal, 20- 50% Non- Federal
Safe Streets and Roads for All Grants (SS4A)	Competitive program to support local initiatives to prevent death and serious injury on roads and streets, commonly referred to as "Vision Zero" or "Toward Zero Deaths" initiatives.	80% Federal, 20% Non- Federal
Strengthening Mobility and Revolutionizing Transportation (SMART) Grant Program	Programmed competition that will deliver competitive grants to states, local governments, and tribes for projects that improve transportation safety and efficiency.	80% Federal, 20% Non- Federal
Wildlife Crossings Pilot Program	Provides funding for projects that seek to achieve a reduction in the number of wildlife-vehicle collisions; and improve habitat connectivity for terrestrial and aquatic species.	80% Federal, 20% Non- Federal

Federal Discretionary (Competitive) Grant Programs			
IIJA (BIL) Federal Programs	Description	Funding Ratio	
	Federal Transit Administration Programs		
Bus and Bus Facilities Discretionary Program (Section 5339)	Provides funding to states and transit agencies through a statutory formula to replace, rehabilitate and purchase buses and related equipment and to construct bus-related facilities.	80% Federal, 20% Non- Federal 85% Federal for ADA	
		vehicles	
Low or No Emissions Bus Discretionary Program	Provides funding to states and transit agencies through a statutory formula to replace, rehabilitate and purchase buses and related equipment and to construct bus-related facilities.	80% Federal, 20% Non- Federal	
(Section 5339)		85% Federal for ADA vehicles	

5 TIP Amendment and Modification Procedures

The TIP may be modified at any time through two processes. One is the amendment process and the other is the administrative modification process. A Memorandum of Agreement (MOA) between the Johnson City MTPO and TDOT has been agreed upon which outlines these processes and requirements. Extracts from this MOA are outlined in the sections below. A complete copy of the MOA is provided in Appendix B of this document.

5.1 Project Thresholds

The MOA between the Johnson City MTPO and TDOT identifies the project cost change thresholds that require either an amendment or an administrative modification. **Table 7** below shows the project cost change thresholds, a sliding scale of the total programmed funds of all phases of a project that is shown within the approved TIP and how much of a percentage of that change triggers the amendment process or the administrative modification process. This applies to FTA projects as well as FHWA projects. For example, if the total programmed funds are \$1 million, and additional funds of \$500,000 are being added, the percent cost change is 50 percent, which would require the administrative modification process. If the total project cost is \$1 million, and additional funds of \$800,000 are being added, the percent cost is \$0 percent, which would require the administrative modification process.

Project Cost Change Thresholds			
Total programmed funding within the approved STIP/TIPAmendmentAdministrative Modification			
Up to \$2 million	≥ 75%	< 75%	
\$2 million to \$15 million	≥ 50%	< 50%	
\$15 million to \$75 million	≥ 40%	< 40%	
\$75 million and above	≥ 30%	< 30%	

Table 7

5.2 Amendments

An amendment is a revision to the STIP/TIP that involves major changes to a project or the overall program and must meet the requirements of 23 CFR §450.216 and §450.326 regarding public review and comment, re-demonstration of fiscal constraint, and transportation conformity. An amendment requires TDOT and FHWA/FTA approval. An amendment is required when changes to the STIP/TIP include:

- A major change in the total project cost (excluding groupings) (see discussion on project cost change thresholds above); or
- Adding a new project or deleting a project from the STIP/TIP; or
- A major change of project scope; examples include, but are not limited to, changing the number of through-lanes, adding/deleting non-motorized facilities, changing mode (e.g., rolling stock or facility type for transit), changing capital category (i.e., transit funding), or changing termini; or
- Any change requiring a new regional air quality conformity finding (including a grouping); or
- Moving funds between an MPO TIP and STIP unless a written agreement exists between the MPO and TDOT that such an action may be a processed as an administrative modification; or

• Moving funds between an MPO's TIP and another MPO's TIP unless a written agreement exists between each MPO and TDOT that such an action may be processed as an administrative modification.

5.3 Administrative Modifications

An administrative modification is a minor change from the approved STIP/TIP. Administrative modifications must be consistent with 23 CFR Part 450, but they do not require public review and comment, or a conformity determination in non-attainment or maintenance areas. STIP/TIP administrative modifications are defined as follows:

- A minor change in the total project cost (see project cost change thresholds);
- A minor change in project description that does not change the air quality conformity finding in maintenance and/or non-attainment areas; or
- A minor change in project description/termini that is for clarification and does not change the project scope such as a length change for reasonable transition purposes; or
- Shifting funds between projects within the STIP/TIP (i.e., funding sources and projects already
 identified in the STIP/TIP) if the change does not result in a cost increase greater than the
 amendment threshold (see project cost change thresholds listed above) for the total project cost
 of all phases shown within the approved STIP/TIP; or
- Adding an amount of funds already identified in the STIP/TIP for the current or previous year(s) if:
 - $\circ~$ The funds are currently identified in the STIP/TIP either in an existing project or as available funds; and
 - The change does not result in a cost increase greater than the amendment threshold (project cost change thresholds listed above) for the total project cost of all phases shown within the approved STIP/TIP; or
- Moving project phases or funding from year to year within an approved STIP/TIP, except those that cross air quality horizon years; or
- Adding any phase (if total project cost includes all phases), such as environmental or location study, preliminary engineering, right-of-way, or construction to a project in the STIP/TIP so long as such a change does not result in a cost increase greater than the amendment threshold (see project cost change thresholds) for the total project cost of all phases shown within the approved/amended STIP/TIP; or
- Changes required to follow FHWA or FTA instructions as to the withdrawal of funds or reestablishment of funds withdrawn at the request of FHWA or FTA; or
- Moving funds between similarly labeled groupings, regardless of percent of change; or
- Adjustments in revenue to match actual revenue receipts; or
- Adding a project with 100% state or non-federal funding for all phases that does not change the air quality conformity finding in maintenance and/or non-attainment areas.

6 Status of Projects in FYs 2023-2026 TIP

The Johnson City MTPO discussed the status of the MTPO's STBG balance in several Executive Board meetings. It was also announced at the Executive Board meeting on February 25, 2025 that a new TIP would be developed and asked for a status of current projects. It was found there was a back log of projects that would be required to be carried over into the new TIP. Staff met individually with each jurisdiction to review current projects and their status, available funding, and capacity for matching local funds for projects. **Tables 8** and **9** on the next few pages provide a summary of the status update of the projects. Please note that reoccurring groupings, listed below, are on-going projects with no particular status:

- Surface Transportation System Preservation and Operation Urban Grouping (2090565, STBG-State funds)
- National Highway System Preservation and Operation Urban Grouping (2090560, NHPP funds); and
- Safety Urban Grouping (2090595, HSIP/PHSIP/HSIP-R funds).

Status of Projects in FYs 2023-2026 TIP

TIP No. TDOT PIN	Project Name (Location)	Description	Status
2006-11 102620.00	Knob Creek Road Extension – Section 1 (Johnson City/ TDOT)	Widening and new alignment for Knob Creek Rd from west of Mizpah Hills Drive's intersection to Marketplace Blvd replaces an existing one-lane railroad underpass with a new overpass.	PE and Design Underway
2017-16 130739.00	Traffic Signal for SR 34 (US 11E/E Jackson Blvd) & Tiger Way (Jonesborough)	Installation of a traffic signal at the intersection of State Route 34 (US 11E/East Jackson Blvd) and Tiger Way to improve safety and congestion, such as mast arms, emergency pre- emption devices, advanced traffic controls, etc.	Under Construction
2022-01 133219.00	Downtown Johnson City Crosswalk Safety Project (Johnson City)	Improve safety by upgrading lighting at downtown Johnson City crosswalks and correcting Americans with Disabilities Act issues, including meeting Public Right-of-Way Accessibility Guidelines at crosswalks.	PE and Design Underway
2022-02 N/A	Johnson City Traffic Signal Grouping (Johnson City)	Installation of traffic signals at various intersections in Johnson City to improve safety and congestion, such as mast arms, emergency pre-emption devices, advanced traffic controls, etc.	Project Initiated
2023-10 134927.00	Linear Path and Tweetsie Trail Connector (Elizabethton)	The proposed path along Hattie Avenue would connect the Linear Path at South Riverside Drive to the Tweetsie Trail at Cedar Avenue. The proposed connector is a ten foot wide path with a painted centerline that separates the five foot lanes in each direction and a minimum two foot buffer between vehicular traffic.	PE and Design Underway
2023-11 N/A	Roundabout at Overmountain Drive (Elizabethton)	The project is for the construction of a roundabout at the intersection of Overmountain Drive and the Walmart Access road. The circular intersection would replace the existing 3-way stop intersection and improve safety by preventing queueing of traffic onto a state route.	Not Initiated

2023-12 N/A	Overmountain Drive Extension (Elizabethton)	The project is for the construction of a roundabout at the intersection of Overmountain Drive and the Walmart Access road. The circular intersection would replace the existing 3-way stop intersection and improve safety by preventing queueing of traffic onto a state route.	Not Initiated
2023-13 N/A	Traffic Management Center (Elizabethton)	This project includes the installation of a Traffic Management Center (TMC) located in the Elizabethton Engineering Department and installation of CCTV cameras at various intersections along SR-91/67 corridor. A 1/4 mile connection will be needed to extend the existing fiber network to the new TMC.	Not Initiated
2023-16 N/A	Christan Church Road Improvements (Johnson City)	Widen to 3 lanes, curb and gutter, add turn lanes and sidewalks	Not Initiated
2023-17 N/A	Old Gray Station Road Section 2 at SR 75 and Traffic Signal (Johnson City)	Widen Old Gray Station Road to 3 lanes from Buckingham Road to 550' north of SR 75. Add a westbound right turn lane on SR 75 at Old Gray Station Road. The signal at Old Gray Station Road at SR 75 will be upgraded.	Project Initiated
2023-18 N/A	ITS Fiber Optic Expansion (Johnson City)	Expand fiber optic cable to additional traffic signals and locations throughout Johnson City.	Project Initiated
2023-19 129815.00	Historic Covered Bridge Structural Rehabilitation (Elizabethton)	Rehabilitation of a historic transportation bridge for pedestrian use.	PE and Design Underway
2090015 124790.00	Knob Creek Road Section 2 (06040) (TDOT)	Reconstruct 2 lane roadway addressing geometric issues.	Historical Review Underway

Status of FTA Transit Projects

TIP No.	Project Name (Agency)	Description	Status
2023-01	JCT Transit Operating (Johnson City Transit)	Daily operating of fixed route and demand response service (including employees' wages, fuel and oil, insurance, radio communications, operating supplies, and utilities) and capitalized ADA complementary paratransit service.	On-Going
2023-02	JCT Capital – Sec. 5307 (Johnson City Transit)	Capitalized Preventive Maintenance (labor, parts, and periodic routine services) and other capital, including support equipment, associated capital, passenger waiting shelters and bus stop signs)	On-Going
2023-03	JCT Capital – Sec. 5310 (Johnson City Transit)	Acquisition of paratransit vehicles, buses, and/or technology for mass transit operations.	Completed
2023-04	JCT Capital – Sec. 5307 & 5339 (Johnson City Transit)	Acquisition of paratransit vehicles, buses, and/or technology	Plan to purchase 3 buses and cameras for bus lot
2023-05	New Freedom (Johnson City Transit)	Funds operating assistance, capital purchases and program administration of the New Freedom route service.	Funding will be spent out by the end of 2025
2023-06	Job Access (Johnson City Transit)	Funds operating assistance, capital purchases and program administration of the Job Access Program services.	Old funds from the state have been spent out; program continues with Section 5307 Operating funds.
2023-07	NET Trans Operating Expenses (NET Trans)	Daily operating of demand response transportation services in the urbanized area outside of the corporate City limits including but not limited to: Bluff City, Elizabethton, Unicoi, Telford, Jonesborough.	On-Going

		Service will also provide regional connectivity between UZAs. Daily operating of demand response service (including employees' wages, fuel, insurance, radio communications, operating supplies and utilities).	
2023-08	NET Trans Capital Project (NET Trans)	Section 5339 funds that will be used to purchase vehicles for use within the Johnson City Urbanized Area	Currently working on transmitting the application for this grant to purchase a vehicle.
2023-09	Mobility Management (NET Trans)	This will fall under the Enhanced Mobility of Seniors and Individuals with Disabilities - Section 5310 grant program. This will help NET Trans continue their Mobility Management program for the urbanized areas.	On-Going
2023-14	Enhanced Mobility of Seniors and Individuals with Disabilities Program Grouping	Section 5310 transit formula funding awarded by TDOT to area agencies for capital vehicle purchases from statewide contract	Annual Application Process

7 Projects to Carryover from FYs 2023-2026 TIP to FYs 2026-2029 TIP

After the status of a project was assessed, the determination was made whether to carryover the project to the new TIP. The Executive Board follows TDOT's policy of "What we start, we finish." The MTPO staff coordinated with project sponsors to consider a project's current status, available funding, and capacity for matching local funds before making the decision to carry them over to the FYs 2026-2029 TIP. **Table 10** below lists the carryover projects.

TIP No. TDOT PIN	Project Name (Location)	Description
2006-11 102620.00	Knob Creek Road Extension – Section 1	Widening and new alignment for Knob Creek Rd from west of Mizpah Hills Drive's intersection to Marketplace Blvd replaces an existing one-lane railroad underpass with a new overpass.
2022-02 N/A	Signalization Grouping	This grouping will be used to fund installation of traffic signals in the Johnson City MTPO area to improve safety and congestion, such as mast arms, emergency pre-emption devices, CCTV, advanced signal controls, etc.
2023-10 134927.00	Linear Path and Tweetsie Trail Connector	The proposed path along Hattie Avenue would connect the Linear Path at South Riverside Drive to the Tweetsie Trail at Cedar Avenue. The proposed connector is a ten foot wide path with a painted centerline that separates the five foot lanes in each direction and a minimum two foot buffer between vehicular traffic.
2023-11 N/A	Roundabout at Overmountain Drive	The project is for the construction of a roundabout at the intersection of Overmountain Drive and the Walmart Access road. The circular intersection would replace the existing 3-way stop intersection and improve safety by preventing queueing of traffic onto a state route.
2023-12 N/A	Overmountain Drive Extension	This project is an extension of Overmountain Drive. Starting at the dead end of Overmountain Drive the project would join Overmountain Drive and the hospital access road through the Ballad Health property.
2023-13 N/A	Traffic Management Center	This project includes the installation of a Traffic Management Center (TMC) located in the Elizabethton Engineering Department and installation of CCTV cameras at various intersections along SR-91/67 corridor. A 1/4 mile connection will be needed to extend the existing fiber network to the new TMC.

Table 10

TIP No. TDOT PIN	Project Name (Location)	Description	
2023-17 N/A	Old Gray Station Road Section 2 at SR 75 and Traffic Signal	Widen Old Gray Station Road to 3 lanes from Buckingham Road to 550' north of SR 75. Add a westbound right turn lane on SR 75 at Old Gray Station Road. The signal at Old Gray Station Road at SR 75 will be upgraded.	
2023-18 N/A	ITS Fiber Optic Expansion	Expand fiber optic cable to additional traffic signals and locations throughout Johnson City.	
2023-19 129815.00	Historic Covered Bridge Structural Rehabilitation	Rehabilitation of a historic transportation bridge for pedestrian use.	

8 Illustrative Projects

Table 11 on the next page provides a listing of illustrative projects, some of which are un-funded transportation improvement projects within the Johnson City MPA area. These projects are not financially affordable, given the current assumptions on availability of future transportation funds over the four-year TIP period. As funding becomes available, these projects will need to be amended into the financially constrained portion of the FY 2026-2029 TIP in order to be funded.

For this TIP, there is one project that is unfunded. It is the Knob Creek Road – Section 2 project, from Mizpah Hills Drive to Boones Creek Road. TDOT included this section as an IMPROVE Act project; however, the start of this project has been delayed due to funding constraints in the 10-Year Plan. We hope for TDOT to move this project forward in the near future.

Table 11

Illustrative Projects

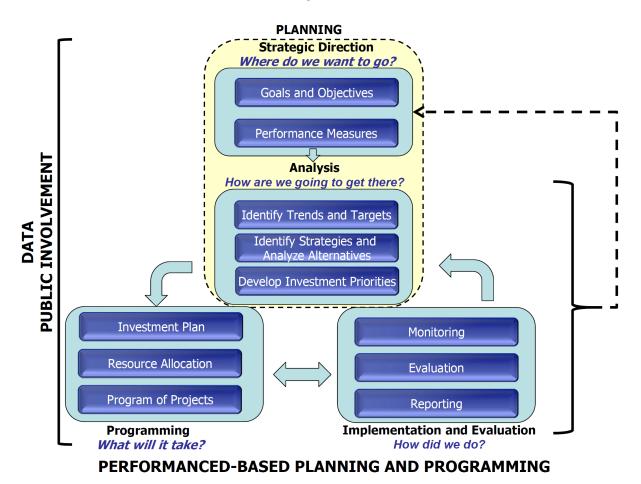
Project Name	From	То	Length Miles	Type of Improvement	Project Description	Phase	Estimated Cost
Knob Creek Rd - Section 2	West of Mizpah Hills Dr	Boones Creek Rd	1.99	Reconstruction	Reconstruct 2 lane roadway addressing geometric issues.	PE	\$2,300,000

9 Performance Measures and Targets

9.1 What is Performance-Based Planning and Programming?

This section of the TIP outlines performance measures (PM) and targets as part of the performance-based approach to planning and programming activities that were first established by MAP-21 in 2012, then continued by the FAST Act, and also continued by the IIJA (BIL). Performance-based planning requirements will ensure that the selection of transportation and transit projects show progress toward meeting national goals established to improve the overall transportation and transit system. The Johnson City MTPO has partnered with TDOT and the two local transit providers, Johnson City Transit System (JCT) and Northeast Tennessee Rural Public Transportation (NET Trans), by signing a Memorandum of Understanding to establish a cooperative process to develop, share and report information related to performance measures and performance targets that will show progress toward national goals, which are explained in more detail in this section. **Figure 3** below, provided by FHWA in the Performance-Based Planning and Programming Guidebook, is a guide for how the performance-based planning process affects programming of projects into the TIP.

Figure 3



9.2 Transportation National Goals with Performance Measures and Targets

Section 2.5 on page 14 of this TIP document defines the seven (7) national goals that were established to address safety, infrastructure, traffic congestion, efficiency, environment, transportation delays, and project delivery delays. **Table 12** below and **13** on the next few pages outlines each national goal, the performance measures that have been established by FHWA to make progress toward meeting those goals, along with their corresponding performance targets, and their status of establishment by TDOT and the Johnson City MTPO.

Table 12 (PM1)

	Transportation National Goals, Performance Measures and Targets						
National Goal	Performance Measure	Baseline (2020-2024) ¹	Performance Target for 2021-2025 ²	Status for TDOT/MTPO			
	Total number of traffic-related fatalities on all public roads	1,263.2	1,321.2				
	Rate of traffic-related fatalities on all public roads per 100 million VMT ³	1.541	1.579	Targets established by TDOT on August			
Safety	Total number of traffic-related serious injuries on all public roads	5,812.6	6,069.2	31, 2024 and by Johnson City MTPO			
	Rate of traffic-related serious injuries on all public roads per 100 million VMT	7.090	7.251	on February 25, 2025			
	Total number of non-motorized fatalities and serious injuries on all public roads	602.2	670.9				

¹ The baseline is based on preliminary figures from early 2024. FHWA will determine the final figures in early 2025.

² The five-year rolling average is calculated by adding the number of fatalities for the consecutive five-year period, dividing by five, and rounding to the tenth decimal place.

³ VMT – Vehicle Miles Traveled

National Goal	Performance Measure	Baseline	2-Year Performance Target	4-Year Performance Target	Status for TDOT/MTPO
	Percentage of pavements on the Interstate System in Good condition	70.8%	58.0%	58.0%	
Infrastructure Condition -	Percentage of pavements on the Interstate System in Poor condition	0.2%	1.0%	1.0%	Targets
Pavement	Percentage of the non-interstate National Highway System in Good condition	40.3%	36.0%	36.0%	established by TDOT on October
	Percentage of the non-interstate National Highway System in Poor condition	4.1%	6.0%	6.0%	1, 2024; and by Johnson City MTPO by
Infrastructure Condition -	Percentage of National Highway System bridges classified as in Good condition	32.5%	32.0%	32.0%	February 25, 2025
Bridge	Percentage of National Highway System bridges classified as in Poor condition	5.0%	6.0%	6.0%	
Congestion	Annual Hours of Peak Hour Excessive Delay Per Capita	Not applicable to the Johnson City MTPO Area, which is	MTPO – not	MTPO – not	Targets established by TDOT on October
Reduction	Percentage of Non-Single Occupancy Vehicle (SOV) Travel	in attainment and is not eligible for CMAQ funding	applicable	applicable	1, 2024; Johnson City MTPO – not applicable
System Reliability	Percentage of the Person-Miles Traveled on the Interstate that are reliable	92.1%	88.2%	88.2%	Targets established by TDOT on October 1, 2024; and by
,	Percentage of the Person-Miles Traveled on the Non-Interstate National Highway System that are reliable	93.4%	89.4%	87.0%	Johnson City MTPO by February 25, 2024

Table 13 (PM2 and PM3)

National Goal	Performance Measure	Baseline	2-Year Performance Target	4-Year Performance Target	Status for TDOT/MTPO
Freight Movement & Economic Vitality	Percentage of Interstate System mileage providing reliable truck travel time	1.32	1.35	1.55	Targets established by TDOT on October 1, 2024; and by Johnson City MTPO by February 25, 2024
Environmental Sustainability	Total emissions reductions by applicable pollutants under the CMAQ program	Not applicable to the Johnson City MTPO Area, which is in attainment and is not eligible for CMAQ funding	MTPO – not applicable	MTPO – not applicable	Targets established by TDOT on October 1, 2024; Johnson City MTPO – not applicable

9.3 Transit National Goals with Performance Measures and Targets

FTA has also established performance measures and targets for the public transportation providers for a strategic and systematic process of operating, maintaining, and improving public capital assets effectively through their entire life cycle, along with requirements for safety management systems. The regional targets for Transit Asset Management are shown in **Table 14** on the next page. The transit safety targets are shown in **Table 15** on page 44.

Table 1	4
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Transit National Goals, Performance Measures and Targets					
National Goal	Performance Measure	Baseline (June 2024)	Performance Target (June 2025)	Status for Public Transportation Providers / MTPO	
	Rolling Stock: The percentage of revenue vehicles (by type) that exceed the useful life benchmark (ULB)	Bus - 0% Cutaway - 20% Minivan - 66% Vans - 78%	Bus - 0% Cutaway - 20% Minivan - 50% Vans - 50%	Public transportation	
Transit Asset Management	Equipment : The percentage of non- revenue service vehicles (by type) that exceed the ULB	Service Vehicles - 50%	Service Vehicles - 100%	providers established targets in June 2024 and will update targets	
	Facilities: The percentage of facilities (by group) that are rated less than 3.0 on the Transit Economic Requirements Model (TERM) Scale	Maintenance - 0% Passenger - 0%	Maintenance - 0% Passenger - 0%	in June 2025; Johnson City MTPO to establish targets in August 2025	
	Infrastructure: The percentage of track segments (by mode) that have performance restrictions	Not applicable as no providers operate passenger trains	Not applicable as no providers operate passenger trains	Not applicable	

Table 15

Transit National Goals, Performance Measures and Targets				
National	Performance	Performa	Status for Public	
Goal	Measure	Number	Rate per 100K VRM*	Transportation Providers / MTPO
	Major Events	JCT: 0 NET Trans: 0	JCT: 0.00 NET Trans: 0.00	
	Collisions	JCT: 6 NET Trans: 0	JCT: 1.41 NET Trans: 0.00	
Improving the transit industry's safety performance	Pedestrian Collisions	JCT: 0 NET Trans: 0	JCT: 0.00 NET Trans: 0.00	Public
	Vehicular Collisions	JCT: 6 NET Trans: 0	JCT: 1.41 NET Trans: 0.00	transportation providers established targets in June
	Fatalities	JCT: 0 NET Trans: 0	JCT: 0.00 NET Trans: 0.00	
	Transit Worker Fatality	JCT: 0 NET Trans: 0	JCT: 0.00 NET Trans: 0.00	2024 and will update targets
	Injuries	JCT: 2 NET Trans: 1	JCT: 0.3528 NET Trans: 0.04	in June 2025; Johnson City
	Transit Work Injuries	JCT: 0 NET Trans: 1	JCT: 0.00 NET Trans: 0.04	MTPO to establish targets
	Assault on Transit Workers	JCT: 0 NET Trans: 0	JCT: 0.00 NET Trans: 0.00	in August 2025
	Major Mechanical Failures	JCT: 25 NET Trans: 24	Miles between Major Mechanical Failures JCT: 24,000 NET Trans: 95,558	

*VRM – Vehicle Revenue Miles

9.4 Linking Performance Measures and Targets to the MTP

Section 2.2 on page 12 of this TIP document describes the process and the criteria that are used to select projects to include in the TIP. There are both new projects and projects that are carried over from previous TIPs. Projects were scored and prioritized. The project selection criteria were updated to reflect the criteria in the new MTP. TIP projects can be shown to support performance targets. **Table 16** below shows the linkage of project selection criteria to the performance targets.

Linkage of Performance Measures to Project Selection Criteria				
Performance Measure	Project Selection Criteria			
Safety	Safety and Security			
Pavement / Bridge Condition	Sustainable Growth and Livability (Please note: TDOT currently maintains and manages projects on the interstate and NHS routes in the Johnson City MTPO MPA)			
Congestion Reduction	Traffic Congestion Mitigation (Please note: the Johnson City MTPO MPA is an attainment area and is not eligible for CMAQ funding)			
System Reliability	Traffic Congestion Mitigation (Please note: TDOT currently maintains and manages projects on the interstate and NHS routes in the Johnson City MTPO MPA)			
Freight Movement & Economic Vitality	Regional Access (Please note: TDOT currently maintains and manages projects on the interstate and NHS routes in the Johnson City MTPO MPA)			
Environmental Sustainability	Sustainable Growth and Livability (Please note: the Johnson City MTPO MPA is an attainment area and is not eligible for CMAQ funding)			
Transit Asset Management	Traffic Congestion Mitigation Regional Access Sustainable Growth and Livability			
Transit Safety	Safety and Security			

Table 16

The projects in the TIP were requested in the past by local jurisdictions based on their needs and concern for safety and improved transportation performance. These requests included traffic signals, bridge repair, and congestion relief through widening or alternate routings. The anticipated effect of these projects in the TIP toward achieving the performance targets set by TDOT and supported by the Johnson City MTPO mentioned in this section can be expected to positively contribute to the overall progress of meeting the state's targets, albeit a small impact.

The Johnson City MTPO reviewed all the projects in the TIP for inclusion and compliance with the MTPO's adopted MTP, which includes the National Goals for Performance-Based Planning. The Johnson City 2050 MTP was adopted on December 13, 2022.

Table 17 below demonstrates the linkage between the goals and objectives within the MTP to the federal planning factors and national goals in the IIJA (BIL). As you can see, the four MTP goals and corresponding objectives support achievement of each of the seven (7) national goals and each of the ten (10) federal planning factors.

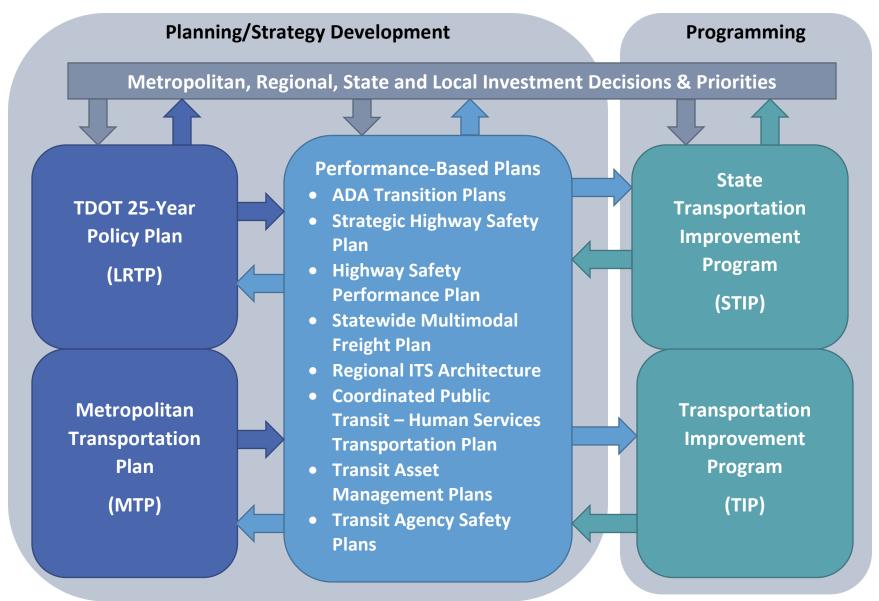
Table 17

	Linking MTP Goals to Na	ational Goals	
		IIJA (BI	L)
MTP Goals	MTP Objectives	Federal Planning Factors	National Goals
Goal #1: Improve Safety and Security throughout the MTPO Area Transportation System	Objective: Reduce crash rates for serious injuries and fatalities Objective: Reduce the number of secondary traffic crashes Objective: Establish initiatives (projects and programs) to improve the safety and security of vulnerable roadway users (e.g. pedestrians, cyclists, transit riders, and the young and old) Objective: Encourage partnerships with other transportation and non- transportation agencies to enhance transportation safety and security Objective: Increase the transportation system's resilience to climate change and extreme weather	Increase the safety of the transportation system for motorized and non-motorized users. Increase the security of the transportation system for motorized and non-motorized users.	Safety - Achieve a significant reduction in traffic fatalities and serious injuries on all public roads.
Goal # 2: Mitigate	Objective : Reduce travel delays between major attractions in the MTPO study area	Increase accessibility	Congestion reduction - Achieve a significant
Traffic Congestion along Major Routes of the MTPO Area	Objective: Seek cost-effective management solutions and new Promote efficient	and freight. Promote efficient system management	reduction in congestion on the National Highway System.

	 Objective: Increase transit and other transportation demand management strategies Objective: Enhance the flow of raw materials and manufactured products 		System reliability - Improve the efficiency of the surface transportation system.
Goal # 3: Promote Sustainable Economic Growth and Livability by Enhancing the MTPO Area Transportation System	 Objective: Maintain what we have and take a "state of good repair" approach to our community's transportation assets Objective: Invest in the integration and connectivity of the transportation system, across and between modes, for people and freight, to support sustainable economic development and improve quality of life Objective: Promote alternative forms of transportation (such as walking, biking, and transit) Objective: Support transportation investments that minimize adverse impacts of surface transportation to historical, social, cultural, and natural environments, including stormwater impacts, and reduce transportation impacts on air-quality 	Emphasize the preservation of the existing transportation system. Improve the resiliency of the transportation system and reduce or mitigate stormwater impacts of surface transportation. Protect and enhance the environment, promote energy conservation, improve the quality of life, and promote consistency between transportation improvements and State and local planned growth and economic development patterns.	Infrastructure condition - Maintain the highway infrastructure asset system in a state of good repair. Environmental sustainability - Enhance the performance of the transportation system while protecting and enhancing the natural environment.
Goal # 4: Enhance Regional Access to and from the MTPO Area	Objective : Maintain and improve access to regional areas outside of the MTPO area Objective : Support transportation investments and policies that work to create jobs and improve access for people, tourism, places, and goods while embracing access management and corridor management strategies that preserve the long-term functionality of a roadway's capacity and safety	Enhance the integration and connectivity of the transportation system, across and between modes, for people and freight. Enhance travel and tourism.	Freight movement and economic vitality - Improve the national freight network, strengthen the ability of rural communities to access national and international trade markets,

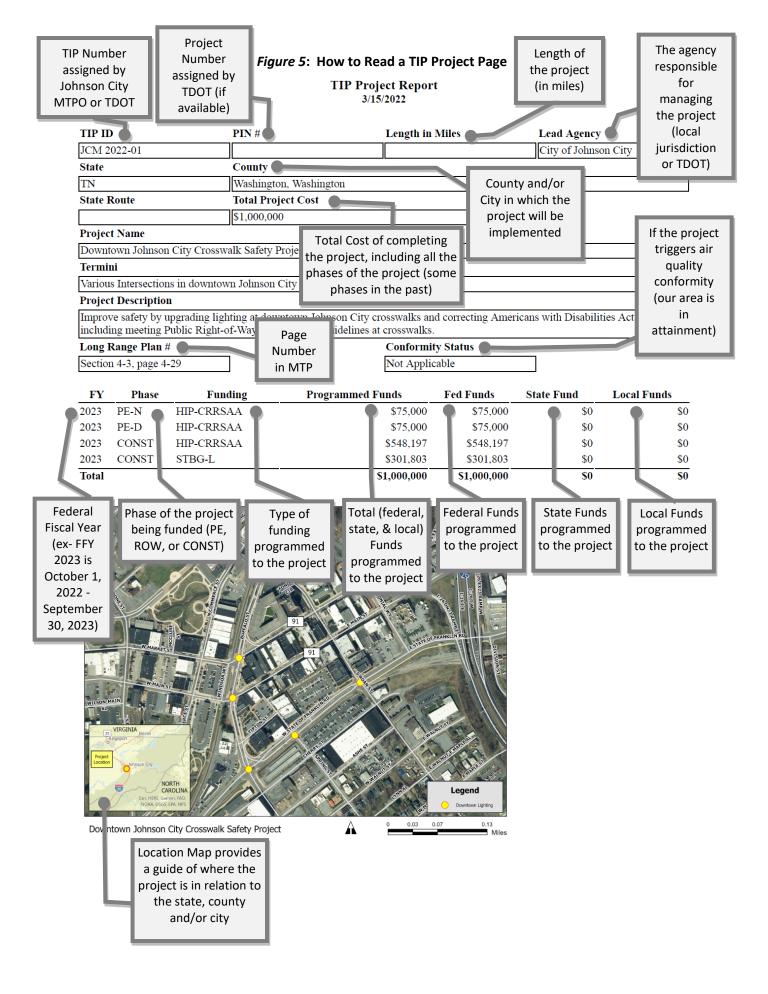
Figure 4 on the next page demonstrates the linkage of other state and MTPO performance-based plans that provide information for the planning of investment priorities and programming of projects into the TIP. This diagram was based on a model provided in the FHWA Transportation Performance Management Toolbox, which was adapted from the Minnesota Department of Transportation's Family of Plans.

Figure 4 Linkage of Investment Priorities to Programming Process



10 Individual Project Sheets for the FYs 2026 – 2029 TIP

The following sections constitute the program of projects to be included in the FYs 2026-2029 TIP. **Figure 5** on the next page demonstrates how to read the TIP project pages.



Section A: Surface Transportation Block Grant Program – Local Allocation to MPO Projects (STBG-L)

TIP II)	PIN #		Length in	Miles	Lead Agenc	у
JCM 2	2022-01	13321	9.00			City of John	son City
State		Count	ty				
TN		Washi	ngton				
State 1	Route	Total	Project Cost				
		\$1,000	0,100				
Projec	t Name						
Downt	town Johnson	City Crosswalk Safe	ety Project				
Termi	ni						
			t; Buffalo St & W. Market S d S. Roan St & W. State of I			Buffalo St & W. St	ate of Franklin Rd;
Projec	t Description						
			downtown Johnson City cro Accessibility Guidelines at o			ericans with Disabil	ities Act issues,
Long	Range Plan #			Conform	ity Status		
Pg 89				Not Appli	cable		
FY	Phase	Funding	Programmed Funds		Fed Funds	State Fund	Local Funds
2026	PE-D	STBG-L	\$^	75,000	\$75,000	\$0	\$0
2026	CONST	STBG-L	\$54	48,200	\$548,200	\$0	\$0
2026	CONST	STBG-L	\$30	01,900	\$241,520	\$0	\$60,380
Total			\$92	25,100	\$864,720	\$0	\$60,380

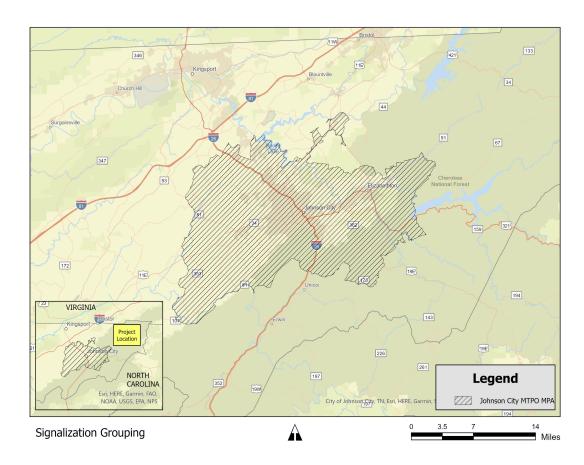
Comments:

• PE-N in the amount of \$75,000 was obligated 5/30/2023.



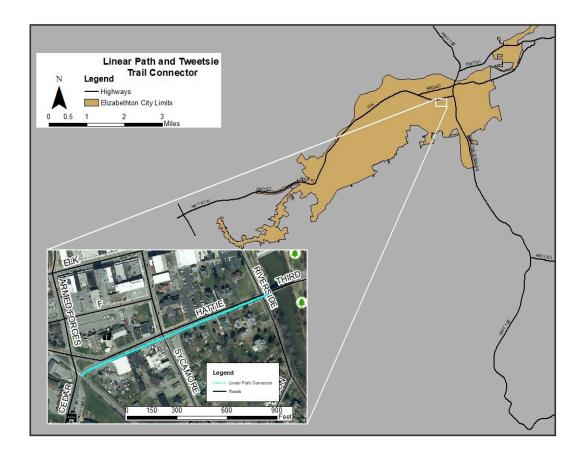
TIPI	ID	PIN #	Length in Miles		Lead Agency	
JCM	2022-02				Various	
State	•	County				
TN		Washington				
State	Route	Total Project Cost				
		\$3,975,000				
Proje	ect Name					
Signa	alization Grouping					
Term	ini					
Thro	ughout the Johnson City N	MTPO area				
Proje	ect Description					
			fic signals in the Johnson Ci on devices, CCTV, advanced			ty and
Long	g Range Plan #		Conformity Sta	tus		
Pg 89	9]	Not Applicable			
FY	Phase	Funding	Programmed Funds	Fed Funds	State Fund	Local Funds
2026	PE-N/PE-D/ROW/CON	IST STBG-L	\$3,975,000	\$3,975,000	\$0	\$0
Total			\$3,975,000	\$3,975,000	\$0	\$0

Total



TIP ID	PIN #	Length in Miles	Lead Agency				
JCM 2023-10	134927.00	0.23	Elizabethton				
State	County						
TN	Carter						
State Route	Total Project Cost						
	\$585,000						
Project Name							
Linear Path and Tweetsie Trail	Connector						
Termini							
Hattie Avenue, from Cedar Ave	enue to South Riversio	de Drive					
Project Description							
The proposed path along Hattie Avenue would connect the Linear Path at South Riverside Drive to the Tweetsie Trail at Cedar Avenue. The proposed connector is a ten foot wide path with a painted centerline that separates the five foot lanes in each direction and a minimum two foot buffer between vehicular traffic.							
Long Range Plan #		Conformity Status					
E+C, pg 38		Not Applicable					

FY	Phase	Funding	Programmed Funds	Fed Funds	State Fund	Local Funds
2026	PE-N	STBG-L	\$35,000	\$28,000	\$0	\$7,000
2026	PE-D	STBG-L	\$35,000	\$28,000	\$0	\$7,000
2027	CONST	STBG-L	\$515,000	\$412,000	\$0	\$103,000
Total			\$585,000	\$468,000	\$0	\$117,000

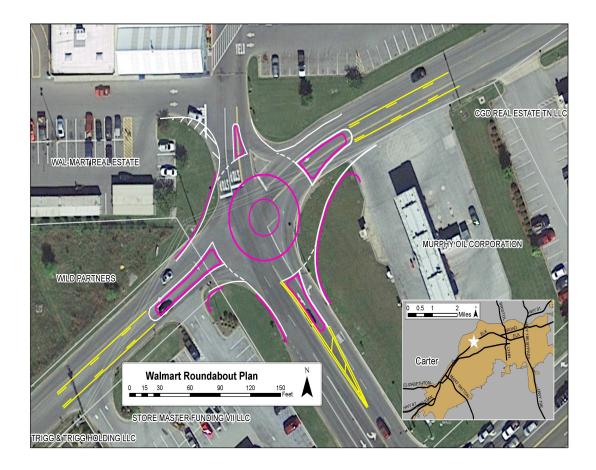


TIP ID	PIN #	Length in Miles	Lead Agency
JCM 2023-11			Elizabethton
State	County		
TN	Carter		
State Route	Total Project Cost		
	\$1,036,500		
Project Name			
Roundabout at Overmo	ountain Drive		
Termini			
Overmountain Drive, a	at Militia Court to the hospital	access road	
Project Description			
1 0		t the intersection of Overmountain E by stop intersection and improve safe	Prive and the Walmart Access road. The ty by preventing queueing of traffic

onto a state route.

Long Range Plan #	Conformity Status	Conformity Status		
E+C, pg 39	Not Applicable			

FY	Phase	Funding	Programmed Funds	Fed Funds	State Fund	Local Funds
2027	PE-N	STBG-L	\$82,700	\$82,700	\$0	\$0
2028	PE-D	STBG-L	\$85,600	\$85,600	\$0	\$0
2029	ROW	STBG-L	\$118,200	\$118,200	\$0	\$0
Total			\$286,500	\$286,500	\$0	\$0



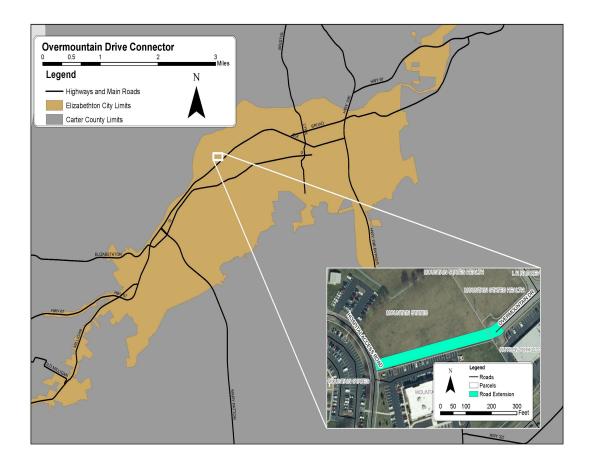
TIP ID	PIN #	Length in Miles	Lead Agency					
JCM 2023-12		0.23	Elizabethton					
State	County							
TN	Carter							
State Route	Total Project Cost							
	\$1,420,000							
Project Name								
Overmountain Drive Ext	Overmountain Drive Extension							
Termini								
Overmountain Drive near the intersection of Militia Court								

Project Description

New 2-3 lane roadway to be done in phases. New 2-3 lane roadway from Franklin Club Dr/ US Hwy 321 intersection to the existing OverMountain Dr., and roadway from US Hwy 321 to Wamart Entrance. New 2-3 lane roadway from the new roundabout to Patriot Dr and Stonewall Jackson Dr. Project will include ADA-compliant sidewalks and ramps, striping, and signage.

Long Range Plan #	Conformity Status
E+C, pg 39	Not Applicable

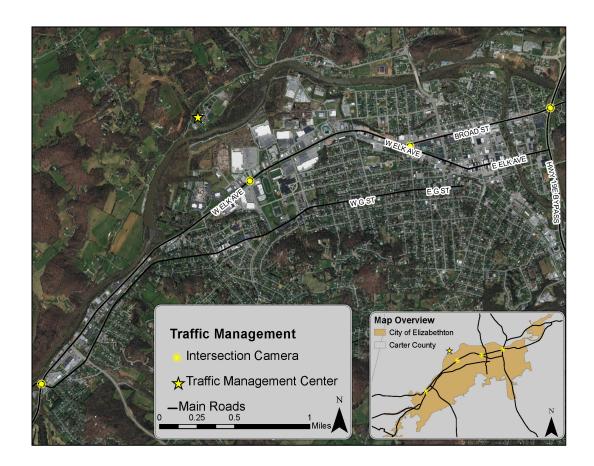
FY	Phase	Funding	Programmed Funds	Fed Funds	State Fund	Local Funds
2027	PE-N	STBG-L	\$85,000	\$68,000	\$0	\$17,000
2028	PE-D	STBG-L	\$85,000	\$68,000	\$0	\$17,000
2029	ROW	STBG-L	\$500,000	\$400,000	\$0	\$100,000
Total			\$670,000	\$536,000	\$0	\$134,000



TIP II	D	PIN #	£ Lengt	h in Miles	Lead Agen	ey
JCM 2	2023-13		0.23		Elizabethtor	n
State		Coun	ty			
TN		Carte	r			
State]	Route	Total	Project Cost			
SR-91		\$887,	200			
Projec	ct Name	L				
Traffic	c Managemen	t Center				
Termi	ni					
CCTV	⁷ cameras at v	arious intersection	s along SR-91/67 and Traffic Ma	anagement Center le	ocated at Sycamore	e Shoals Drive
Projec	ct Description	n				
1			of a Traffic Management Center (us intersections along the SR67/		e City's Engineerin	g Department and
Long	Range Plan #	<i>‡</i>	Confo	ormity Status		
E+C, pg 41			Not Applicable			
FY	Phase	Funding	Programmed Funds	Fed Funds	State Fund	Local Funds
2026	PE-N	STBG-L	\$25,000	\$20,000	\$0	\$5,000
2027	PE-D	STBG-L	\$112,000	\$89,600	\$0	\$22,400
2028	CONST	STBG-L	\$750,200	\$600,160	\$0	\$150,040

\$887,200

\$709,760



Total

\$177,440

\$0

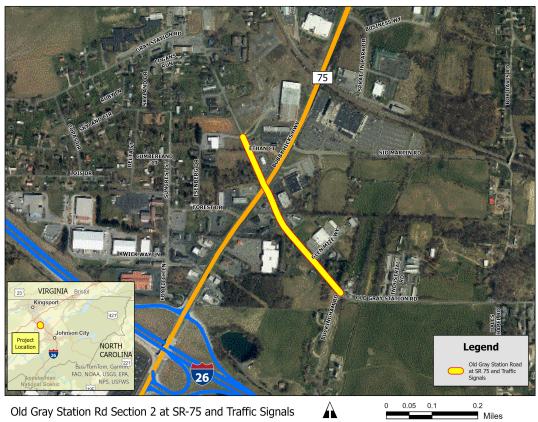
TIP II)	PIN	# Lengt	h in Miles	Lead Agen	cy
JCM 2	2023-17		0.4		City of John	nson City
State		Cour	nty			
TN		Wash	ington			
State]	Route	Total	Project Cost			
SR-75		\$9,47	75,000			
Projec	et Name					
Old G	ray Station R	oad Section 2 at S	R 75 and Traffic Signal			
Termi	ni					
Old G	ray Station R	oad, from just nor	th of Bobby Hicks Hwy (SR 75)	to just north of Buc	kingham Road	
Projec	t Descriptio	n				
	-		nes from Buckingham Road to 55 signal at Old Gray Station Road			ight turn lane on
Long	Range Plan	#	Confo	ormity Status		
E+C, p	page 39		Not A	pplicable		
FY	Phase	Funding	Programmed Funds	Fed Funds	State Fund	Local Funds
2026	PE-N	HIP-C	\$525,000	\$420,000	\$0	\$105,000
2026	PE-D	HIP-C	\$350,000	\$280,000	\$0	\$70,000
2027	ROW	STBG-L	\$600,000	\$480,000	\$0	\$120,000
2028	CONST	STBG-L	\$8,000,000	\$6,400,000	\$0	\$1,600,000

\$9,475,000

\$7,580,000

\$0

\$1,895,000



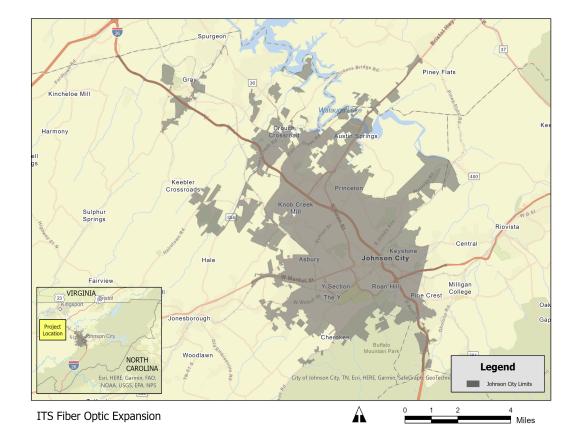
Old Gray Station Rd Section 2 at SR-75 and Traffic Signals

Total

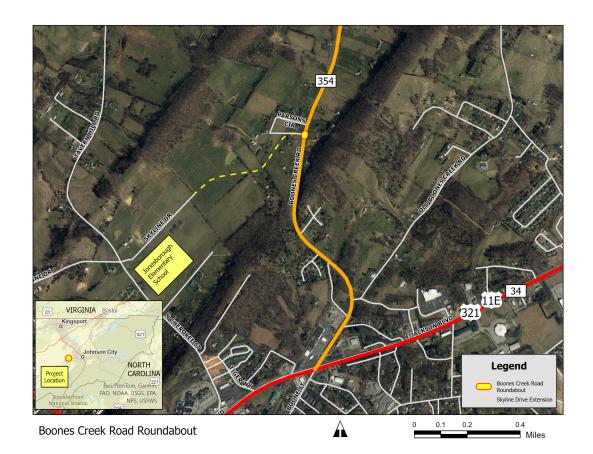
TIP II)	PIN #	Lengt	h in Miles	Lead Agenc	У
JCM 2	023-18				City of John	son City
State		Coun	ty			
TN		Wash	ington			
State 1	Route	Total	Project Cost			
		\$950,	000			
Projec	t Name					
ITS Fi	ber Optic Exp	oansion				
Termi	ni					
Variou	s routes throu	ighout Johnson Cit	у			
Projec	t Description	1				
Expan	d fiber optic o	able to additional t	traffic signals and locations throug	ghout Johnson City.		
Long	Range Plan #	Ł	Confo	rmity Status		
E+C, I	Pg 37		Not Aj	oplicable		
	Ы					
FY	Phase	Funding	Programmed Funds	Fed Funds	State Fund	Local Funds
2026	PE-D	CRP	\$25,000	\$20,000	\$0	\$5,000
2026	CONST	CRP	\$750,000	\$600,000	\$0	\$150,000
Total			\$775,000	\$620,000	\$0	\$155,000

Comments:

• PE-N in the amount of \$175,000 (\$140,000 Federal and \$35,000 Local) to be obligated in FY 2025 (date TBD).



TIP II)	PIN	# Lengt	h in Miles	Lead Agence	zy
JCM 2	2026-07				Jonesboroug	gh
State		Cou	nty			
TN		Was	hington			
State	Route	Tota	ll Project Cost			
SR-35	4	\$2,0	91,400			
Projec	rt Name					
Boone	s Creek Road	l Roundabout				
Termi	ni					
SR-35	4 (Boones Cr	eek Road) at Pars	sons Circle			
Projec	t Description	n				
Constr	ruct a roundal	bout at the interse	ection of State Route 354 (Boones	Creek Road) and P	arsons Circle.	
Long	Range Plan #	¥	Confo	ormity Status		
Pg 89			Not A	pplicable		
FY	Phase	Funding	Programmed Funds	Fed Funds	State Fund	Local Funds
2026	PE-N	STBG-L	\$93,500	\$93,500	\$0	\$0
2026	PE-D	STBG-L	\$62,400	\$62,400	\$0	\$0
2027	CONST	STBG-L	\$1,935,500	\$1,935,500	\$0	\$0
Total		<u> </u>	\$2,091,400	\$2,091,400	\$0	\$0

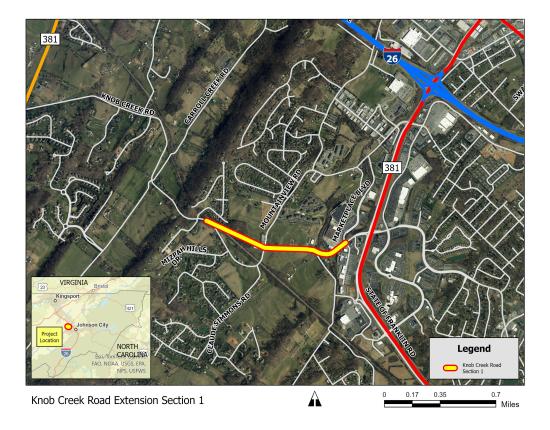


Section B: Surface Transportation Block Grant Program – State Projects (STBG-S)

TIP ID)	PIN	¥	Lengt	h in Miles	Lead Agency	,		
JCM 2	006-11	1026	20.00	0.939		TDOT			
State		Cour	ıty						
TN		Wash	ashington						
State I	Route	Total	Project Cost						
		\$66,9	000,199						
Projec	t Name								
Knob (Creek Road E	xtension- Section 1							
Termi	ni								
Knob (Creek Road, V	West of Mizpah Hill	Drive to Marketplace Be	oulevard (7	TMA)				
Projec	t Description	l							
	0	lignment for Knob lroad underpass wi	Creek Rd from west of M th a new overpass.	/izpah Hill	Drive's intersection	to Marketplace Blvd	Replaces an		
Long l	Range Plan #			Confo	rmity Status				
E+C, I	Page 38			Not A	pplicable				
FY	Phase	Funding	Programmed Fund	ls	Fed Funds	State Fund	Local Funds		
2027	CONST	STBG-S	\$43,	616,666	\$34,893,333	\$8,723,333	\$0		
2027	CONST	STA	\$14,	538,889	\$0	\$14,538,889	\$0		
Total			\$58,	155,555	\$34,893,333	\$23,262,222	\$0		

Comments:

• PE in the amount of \$1,261,745 Federal (100%) obligated on 9/12/2003. ROW in the amount of \$2,609,711 HPP funds and \$2,181,054 STBG-L funds (total of \$5,988,456) obgliated on 12/18/2013. PE-D modified to add the amount of \$680,000 Federal (\$850,000 total) obligated on 9/18/2024.



TIP Project Report 4/30/2025

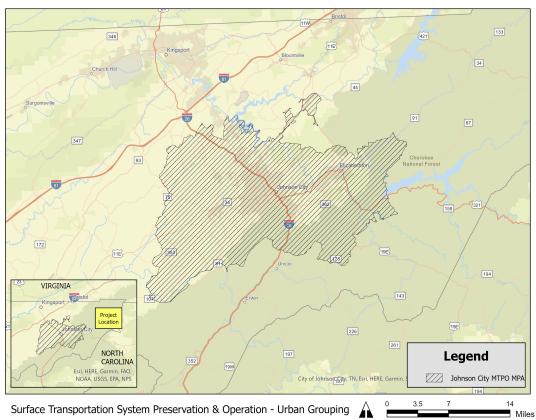
TIP I	D	PIN #	Length in N	/ liles	Lead Agency			
JCM 2	2090565	126822.00			TDOT			
State		County						
TN		Carter, Sullivar	n, Unicoi, Washington					
State	Route	Total Project (Total Project Cost					
		\$8,720,000						
Proje	ct Name							
Surfa	ce Transportation System	m Preservation & O	Operation Urban Grouping					
Term	ini							
Throu	ighout the Johnson City	MTPO area						
Proje	ct Description							
			mance of Federal-aid highway ublic roads, and non-driver ac					
Long	Range Plan #		Conformity	' Status				
Pg 91			Not Applica	ble				
FY	Phase	Funding	Programmed Funds	Fed Funds	State Fund	Local Funds		
2026	PE/ROW/CONST	STBG-S	\$3,488,000	\$2,790,400	\$697,600	\$0		
2027	PE/ROW/CONST	STBG-S	\$3,052,000	\$2,441,600	\$610,400	\$0		
2028	PE/ROW/CONST	STBG-S	\$1,744,000	\$1,395,200	\$348,800	\$0		
2029	PE/ROW/CONST	STBG-S	\$436,000	\$348,800	\$87,200	\$0		

\$8,720,000

\$6,976,000

\$1,744,000





Surface Transportation System Preservation & Operation - Urban Grouping

\$0

Section C: Highway Safety Improvement Program (HSIP)

TIP Project Report 4/30/2025

TIP II	D	PIN #	Length in 1	Miles	Lead Agency	
JCM 2	2090595	126823.00			TDOT	
State		County				
TN		Carter, Sulliva	n, Unicoi, Washington			
State	Route	Total Project (Cost			
		\$824,000				
Proje	ct Name					
Safety	/ - Urban Grouping					
Termi	ini					
Throu	ghout the Johnson City	MTPO area				
Proje	ct Description					
			ased safety goals by reducing liminating hazards and install			public roads.
Long	Range Plan #		Conformit	y Status		
Pg 91			Not Applic	able		
FY	Phase	Funding	Programmed Funds	Fed Funds	State Fund	Local Funds
2026	PE/ROW/CONST	HSIP	\$267,800	\$241,020	\$26,780	\$0
2027	PE/ROW/CONST	HSIP	\$226,600	\$203,940	\$22,660	\$0
2028	PE/ROW/CONST	HSIP	\$164,800	\$148,320	\$16,480	\$0
2029	PE/ROW/CONST	HSIP	\$164,800	\$148,320	\$16,480	\$0

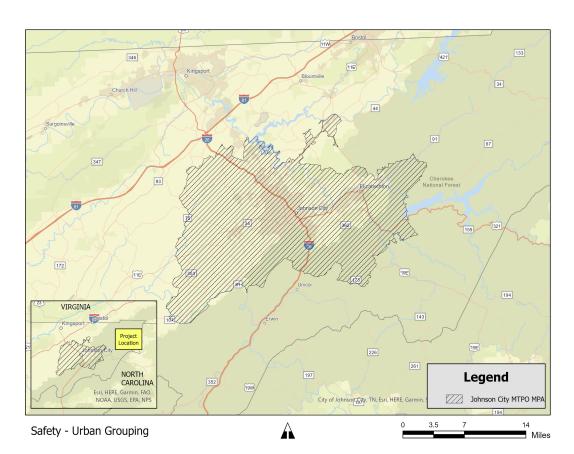
\$824,000

\$741,600

\$82,400

\$0





Section D: National Highway Performance Program (NHPP)

TIP Project Report 4/30/2025

TIP I	D	PIN #		Length in M	/ liles	Lead Agency	
JCM 2	2090560	126821.00				TDOT	
State		County					
TN		Carter, Sulliva	n, Unicoi, Washin	ngton			
State	Route	Total Project	Cost				
		\$15,503,773					
Proje	ct Name						
Natio	nal Highway System Pr	eservation & Ope	ration Urban Gro	uping			
Term	ini						
Throu	ighout the Johnson City	MTPO area					
Proje	ct Description						
See T	IP Grouping Description	ns for a comprehe	nsive listing of ac	ctivities inclu	ded but not limite	d for eligibility.	
Long	Range Plan #			Conformity	y Status		
Pg 91				Not Applica	ble		
FY	Phase	Funding	Programmed	Funds	Fed Funds	State Fund	Local Funds
2026	PE/ROW/CONST	NHPP		\$3,702,600	\$2,962,080	\$740,520	\$0
2027	PE/ROW/CONST	NHPP		\$7,656,373	\$6,125,098	\$1,531,275	\$0
2028	PE/ROW/CONST	NHPP		\$2,347,400	\$1,877,920	\$469,480	\$0
2029	PE/ROW/CONST	NHPP		\$1,797,400	\$1,437,920	\$359,480	\$0

\$15,503,773

421 346 11E Kingspor Church Hil 44 347 93 Cherokee ational Fore 172 19E TIE VIRGINIA Bris Project ocation 19E NORTH CAROLINA Legend Esri, HERE, Garmin, FAO, NOAA, USGS, EPA, NPS City of Johnson Giv, TN, Esri, HERE, Garm Johnson City MTPO MPA 14 Miles 3.5 7

National Highway System Preservation & Operation - Urban Grouping \bigwedge

Total

\$0

\$3,100,755

\$12,403,018

Section E: Transit Projects (FTA)

TIP II	D	PIN #	Length in	Miles	Lead Agency	7
JCM 2	2026-01				Johnson City	Transit
State		County				
TN		Carter, Was	hington			
State	Route	Total Proje	ect Cost			
		\$25,466,212	2			
Proje	ct Name					
JCT T	ransit Operating - Se	ec. 5307				
Termi	ini					
City o	of Johnson City, TN					
Proje	ct Description					
-			esponse service (including em ilities) and capitalized ADA co			ice, radio
Long	Range Plan #		Conform	ity Status		
Opera	ting, pg 96		Not Appli	cable		
FY	Phase	Funding	Programmed Funds	Fed Funds	State Fund	Local Funds
2026	OPERATIONS	5307-U	\$5,100,000	\$2,550,000	\$0	\$2,550,000
2027	OPERATIONS	5307-U	\$5,865,000	\$2,932,500	\$0	\$2,932,500

\$6,744,750

\$7,756,462

\$25,466,212

\$3,372,375

\$3,878,231

\$12,733,106

\$0

\$0

\$0

\$3,372,375

\$3,878,231

\$12,733,106

2029 **Total**

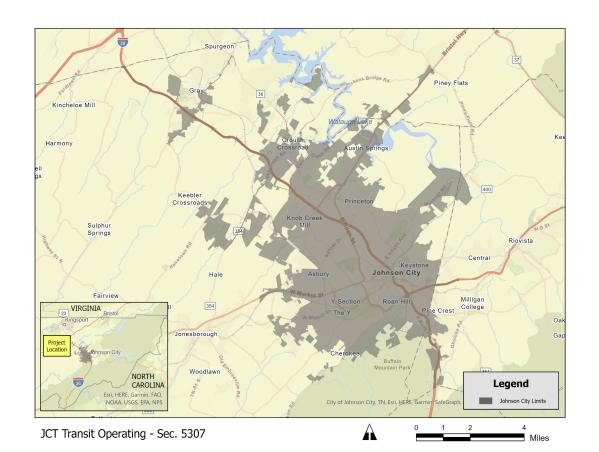
2028

OPERATIONS

OPERATIONS

5307-U

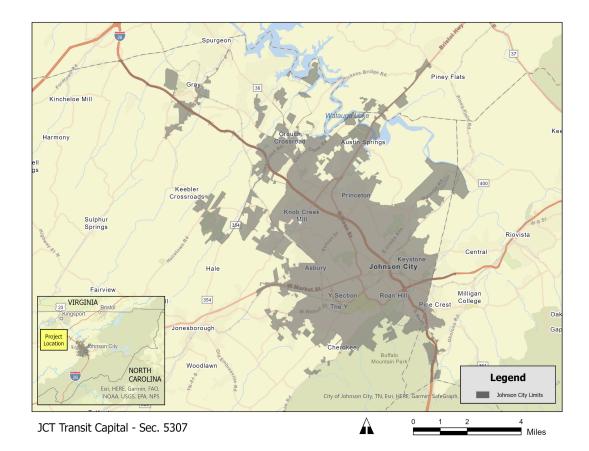
5307-U



68

TIP ID		PIN #	Lengtl	n in Miles	Lead Ager	icy
JCM 2026-0	2				Johnson C	ity Transit
State		County				
TN		Carter, Washington				
State Route		Total Project Cost				
		\$1,824,542				
Project Nan	ne					
JCT Transit	Capital - Sec. 5307					
Termini						
City of John	son City, TN					
Project Des	cription					
1		ance (labor, parts, and aiting shelters and bus	1	services) and other	capital, including	support equipment,
Long Range	e Plan #		Confo	rmity Status		
Capital, pg 9	96		Not Ap	oplicable		
FY	Phase Fun	ding Program	nmed Funds	Fed Funds	State Fund	Local Funds

FY	Phase	Funding	Programmed Funds	Fed Funds	State Fund	Local Funds
2026	CAPITAL	5307-U	\$354,592	\$283,672	\$35,460	\$35,460
2027	CAPITAL	5307-U	\$407,781	\$326,223	\$40,779	\$40,779
2028	CAPITAL	5307-U	\$468,948	\$375,156	\$46,896	\$46,896
2029	CAPITAL	5307-U	\$593,221	\$474,577	\$59,322	\$59,322
Total		-	\$1,824,542	\$1,459,628	\$182,457	\$182,457



TIP II	D	PIN #	Length	in Miles	Lead Agenc	у
JCM 2	2026-03				Johnson Cit	y Transit
State		County	· · · · · · · · · · · · · · · · · · ·			
TN		Carter,	Washington			
State	Route	Total P	roject Cost			
		\$528,00	00			
Proje	ct Name					
JCT T	ransit Capital -	Sec. 5310				
Termi	ini					
City o	of Johnson City,	TN				
Projec	ct Description					
Acqui	sition of paratra	unsit vehicles, buse	es, and/or technology for mass tra	ansit operations.		
Long	Range Plan #		Confor	mity Status		
Capita	al, pg 96		Not Ap	plicable		
FY	Phase	Funding	Programmed Funds	Fed Funds	State Fund	Local Funds
2026	CAPITAL	5310(U)	\$120,000	\$100,000	\$10,000	\$10,000
2027	CAPITAL	5310(U)	\$132,000	\$110,000	\$11,000	\$11,000
2028	CAPITAL	5310(U)	\$132,000	\$110,000	\$11,000	\$11,000
2029	CAPITAL	5310(U)	\$144,000	\$120,000	\$12,000	\$12,000

\$528,000

\$440,000

26 Piney Flats Kincheloe Mill Ke Harmony 400 Keebler Crossroad Sulphur Springs Riovista Central Keysto Johnson City Hale Asbury Fairview Milligan College 354 VIRGINIA Kingsport Crest Oak Jonesborough Gap Buffalo ountain Pa NORTH CAROLINA Woodlawn Legend Esri, HERE, Garmin, FAO, NOAA, USGS, EPA, NPS Johnson City Limits City of Johnson City, TN, Esri, HERE, 4 Miles A 0 2

JCT Transit Capital - Sec. 5310

Total

\$44,000

\$44,000

TIP II)	PIN #	Length i	n Miles	Lead Agency	7
JCM 2	026-04				Johnson City	Transit
State		County				
TN		Carter, V	Washington			
State 1	Route	Total Pi	roject Cost			
		\$1,311,3	302			
Projec	et Name					
JCT Ti	ransit Capital - S	Sec. 5307 & 5339				
Termi	ni					
City of	f Johnson City, 7	ſN				
Projec	t Description					
Acquis	sition of paratrar	nsit vehicles, buses,	and/or technology for mass transit	operations.		
Long	Range Plan #		Conform	nity Status		
Capita	l, pg 96		Not App	licable		
FY	Phase	Funding	Programmed Funds	Fed Funds	State Fund	Local Funds
2026	CAPITAL	5307-U	\$75,000	\$63,750	\$5,625	\$5,625
2026	CAPITAL	5339	\$210,000	\$178,500	\$15,750	\$15,750
2027	CAPITAL	5339	\$241,500	\$205,275	\$18,112	\$18,113
2027	CAPITAL	5307-U	\$54,050	\$45,943	\$4,053	\$4,054
2028	CAPITAL	5339	\$277,726	\$236,066	\$20,830	\$20,830
2028	CAPITAL	5307-U	\$62,159	\$52,834	\$4,662	\$4,663
2029	CAPITAL	5339	\$319,385	\$271,476	\$23,954	\$23,955
2029	CAPITAL	5307-U	\$71,482	\$60,759	\$5,361	\$5,362
Total			\$1,311,302	\$1,114,603	\$98,347	\$98,352

26 Piney Flats Kincheloe Mill Harmony 400 Keeble Sulphur Springs Riovista Central Keyston Johnson City Hale Asbury Crest Milligan Fairview 23 VIRGINIA 354 Oa Jonesborough Ga Woodlaw NORTH CAROLINA Legend 26 Esri, HERE, Garmin, FAC Johnson City Limits City of Johnson City, TN, Esri, HERE, Garm \wedge 2 4 Miles 0 1 JCT Transit Capital - Sections 5307 & 5339

71

TIP Project Report 5/2/2025

TIP II)	PIN #	Length in N	Tiles	Lead Agency	
JCM 2	2026-05				NET Trans	
State		County				
TN		Carter, Sulliva	an, Unicoi, Washington			
State 1	Route	Total Project	Cost			
		\$2,459,074				
Projec	et Name					
NET T	Trans Operating Expen	ises				
Termi	ni					
Johnso	on City Urbanized Are	a				
Projec	t Description					
limited	d to; Bluff City, Elizab	ethton, Unicoi, Telfo	n services in the urbanized area ou rd, Jonesborough. Service will als employees' wages, fuel, insurance	o provide regional	connectivity betwee	en UZA's. Daily
Long	Range Plan #		Conformity	Status		
Operat	ting, pg 96		Not Applica	ble		
FY	Phase	Funding	Programmed Funds	Fed Funds	State Fund	Local Funds
2026	OPERATIONS	5307-U	\$486,737	\$243,368	\$0	\$243,369
2026	CAPITAL	5307-U	\$41,666	\$33,332	\$4,167	\$4,167
2027	OPERATIONS	5307-U	\$540,287	\$270,143	\$0	\$270,144
2027	CAPITAL	5307-U	\$41,666	\$33,332	\$4,167	\$4,167
2028	OPERATIONS	5307-U	\$599,709	\$299,854	\$0	\$299,855

\$41,666

\$665,677

\$33,332

\$332,838

\$4,167

\$4,167

\$16,668

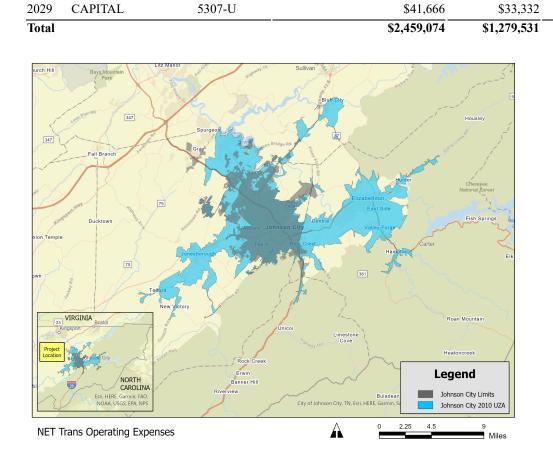
\$0

\$4,167

\$4,167

\$332,839

\$1,162,875



5307-U

5307-U

2028

2029

CAPITAL

OPERATIONS

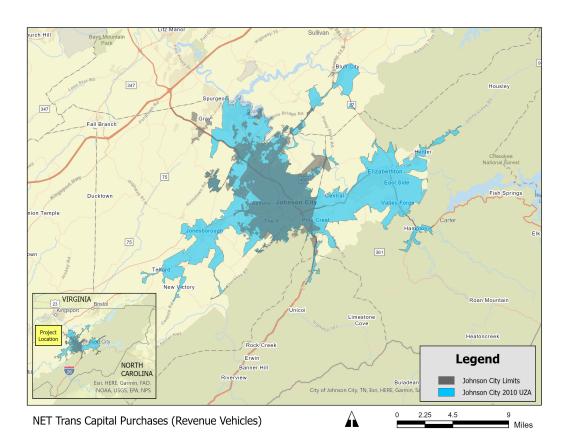
TIP Project Report 5/2/2025

TIP ID	PIN #	Length in Miles	Lead Agency				
JCM 2026-06			NET Trans				
State	County						
TN	Carter, Sullivan, Unicoi, Washington						
State Route	Total Project Cost						
	\$782,325						
Project Name							
NET Trans Capital Purchases							
Termini							
Johnson City Urbanized Area							

Project Description

These vehicles will be used to provide demand response transportation services in the urbanized area outside of the corporate City limits including but not limited to; Bluff City, Elizabethton, Unicoi, Telford, Jonesborough. Service will also provide regional connectivity between UZA's. This allows us to continue providing safe and reliable public transportation to our customers. They will have a useful life of 4 years and 100,000 miles.

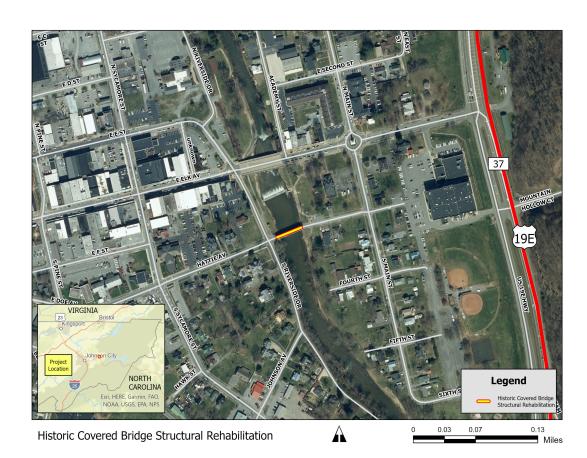
Long Range Plan # Capital, pg 96			Conform Not App			
FY	Phase	Funding	Programmed Funds	Fed Funds	State Fund	Local Funds
2026	CAPITAL	5339	\$189,679	\$151,743	\$18,968	\$18,968
2027	CAPITAL	5339	\$193,163	\$154,530	\$19,316	\$19,317
2028	CAPITAL	5339	\$198,821	\$159,056	\$19,882	\$19,883
2029	CAPITAL	5339	\$200,662	\$160,530	\$20,066	\$20,066
Total			\$782,325	\$625,859	\$78,232	\$78,234



Section F: Transportation Alternatives

TIP Project Report 5/16/2025

TIP II)	PIN #	ŧ	Length	in Miles	Lead Agenc	zy
JCM 2	2023-19	1298	15.00	0.01		Elizabethtor	1
State		Coun	ıty				
TN		Carte	r				
State 1	Route	Total	Project Cost				
		\$996	,780				
Projec	t Name	·					
Histor	ic Covered B	ridge Structural R	ehabilitation				
Termi	ni						
Hattie	Ave and 3rd	Street from S. Riv	erside Drive to S. Main S	treet			
Projec	t Description	n					
Rehab	ilitation of a l	historic transporta	tion bridge for pedestrian	use.			
Long	Range Plan #	ŧ		Conform	nity Status		
Pg 89				Not App	licable		
FY	Phase	Funding	Programmed Fund	S	Fed Funds	State Fund	Local Funds
2026	CONST	TAP	\$9	96,780	\$797,424	\$0	\$199,356
2026	CONST	STBG-L	\$5	00,000	\$400,000	\$0	\$100,000
Total			\$1,4	96,780	\$1,197,424	\$0	\$299,356



TIP Project Report 5/16/2025

TIP II)	PIN	#	Length in Miles	Lead Agenc	y
JCM 2	2026-08	1222	233.00		Elizabethtor	1
State		Cou	nty			
TN		Cart	er			
State 1	Route	Tota	l Project Cost			
		\$169	9,281			
Projec	et Name					
Safe R	outes to Scho	ool near West Side	e Elementary and TA Dugg	er Jr High Schools		
Termi	ni					
Near V	West Side Eler	mentary and TA I	Dugger Jr High Schools			
Projec	t Description	n				
Sidew	alks, ADA Ra	amps, crosswalk s	triping and school zone sig	nalization		
Long	Range Plan #	ŧ		Conformity Status		
pg 89				Not Applicable		
FY	Phase	Funding	Programmed Funds	Fed Funds	State Fund	Local Funds
2026	CONST	SRTS	\$1:	50,925 \$150,925	\$0	\$0
Total			\$1	50,925 \$150,925	\$0	\$0

Comments:

• PE-N in the amount of \$8,000 Federal obligated on 6/14/2016. PE-D in the amount of \$10,356 Federal obligated on 11/21/2016.



Safe Routes to School near West Side Elementary and TA Dugger Middle School



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Miles

A

Section G: Financial Summary Tables

Financial Summary of Highway Funds

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eSTIP Fiscal Constraints Report for STIP Period 2026 Johnson City MPO

Federal Remaining	Local	State	Federal	Programmed	Budget	Fiscal	Fund Code
Carryover Balance	Funding	Funding	Funding	Funds	Total	Year	
D \$0 \$0	\$155,000	\$0	\$620,000	\$775,000	\$775,000	2026	CRP
D \$0 \$0	\$175,000	\$0	\$700,000	\$875,000	\$875,000	2026	HIP-C
D \$0 \$0	\$0	\$26,780	\$241,020	\$267,800	\$267,800	2026	HSIP
D \$0 \$0	\$0	\$22,660	\$203,940	\$226,600	\$226,600	2027	HSIP
0 \$0 \$0	\$0	\$16,480	\$148,320	\$164,800	\$164,800	2028	HSIP
D \$0 \$0	\$0	\$16,480	\$148,320	\$164,800	\$164,800	2029	HSIP
D \$0 \$0	\$0	\$740,520	\$2,962,080	\$3,702,600	\$3,702,600	2026	NHPP
D \$0 \$0	\$0	\$1,531,275	\$6,125,098	\$7,656,373	\$7,656,373	2027	NHPP
D \$0 \$0	\$0	\$469,480	\$1,877,920	\$2,347,400	\$2,347,400	2028	NHPP
D \$0 \$0	\$0	\$359,480	\$1,437,920	\$1,797,400	\$1,797,400	2029	NHPP
D \$0 \$0	\$0	\$0	\$150,925	\$150,925	\$150,925	2026	SRTS
D \$0 \$0	\$0	\$14,538,889	\$0	\$14,538,889	\$14,538,889	2027	STA
\$13,687,169 \$10,118,229	\$179,380	\$0	\$15,589,849	\$5,651,000	\$15,769,229	2026	STBG-L
) \$10,118,229 \$8,953,109	\$262,400	\$0	\$12,020,909	\$3,330,200	\$12,283,309	2027	STBG-L
\$8,953,109 \$3,702,029	\$1,767,040	\$0	\$10,855,789	\$8,920,800	\$12,622,829	2028	STBG-L
) \$3,702,029 \$5,086,509	\$100,000	\$0	\$5,604,709	\$618,200	\$5,704,709	2029	STBG-L
D \$0 \$0	\$0	\$697,600	\$2,790,400	\$3,488,000	\$3,488,000	2026	STBG-S
0 \$0 \$0	\$0	\$9,333,733	\$37,334,933	\$46,668,666	\$46,668,666	2027	STBG-S
\$0 \$0	\$0	\$348,800	\$1,395,200	\$1,744,000	\$1,744,000	2028	STBG-S
\$0 \$0	\$0	\$87,200	\$348,800	\$436,000	\$436,000	2029	STBG-S
5 \$0 \$0	\$199,356	\$0	\$797,424	\$996,780	\$996,780	2026	ТАР
\$3,702,029 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0	\$100,000 \$0 \$0 \$0 \$0	\$0 \$697,600 \$9,333,733 \$348,800 \$87,200	\$5,604,709 \$2,790,400 \$37,334,933 \$1,395,200 \$348,800	\$618,200 \$3,488,000 \$46,668,666 \$1,744,000 \$436,000	\$5,704,709 \$3,488,000 \$46,668,666 \$1,744,000 \$436,000	2029 2026 2027 2028 2029	STBG-L STBG-S STBG-S STBG-S STBG-S

Financial Summary of STBG-L Funds (Local Allocation to MPO)



eSTIP Financial Summary of Federal Fund Code Budgets 2026 Johnson City MPO

STBG-L 2026				
Carryover Balance	\$13,687,169			
Transfers:	\$0			
Allocation :	\$1,902,680			
Total FundsAvailable :	\$15,589,849			
Projects :	\$5,471,620			
Remaining 2026 :	\$10,118,229			

STBG-L 2027				
Carryover Balance	\$10,118,229			
Transfers:	\$0			
Allocation :	\$1,902,680			
Total FundsAvailable :	\$12,020,909			
Projects :	\$3,067,800			
Remaining 2027 :	\$8,953,109			

STBG-L 2028					
Carryover Balance	\$8,953,109				
Transfers:	\$0				
Allocation :	\$1,902,680				
Total FundsAvailable :	\$10,855,789				
Projects :	\$7,153,760				
Remaining 2028 :	\$3,702,029				

STBG-L 2029				
Carryover Balance	\$3,702,029			
Transfers:	\$0			
Allocation :	\$1,902,680			
Total FundsAvailable :	\$5,604,709			
Projects :	\$518,200			
Remaining 2029 :	\$5,086,509			

Financial Summary of Transit Funds



eSTIP Fiscal Constraints Report for STIP Period 2026 Johnson City MPO

Fund Code	Fiscal Year	Budget Total	Programmed Funds	Federal Funding	State Funding	Local Funding	Federal Carryover	Remaining Balance
5307-U	2026	\$6,057,995	\$6,057,995	\$3,174,122	\$45,252	\$2,838,621	\$0	\$0
5307-U	2027	\$6,908,784	\$6,908,784	\$3,608,141	\$48,999	\$3,251,644	\$0	\$0
5307-U	2028	\$7,917,232	\$7,917,232	\$4,133,551	\$55,725	\$3,727,956	\$0	\$0
5307-U	2029	\$9,128,508	\$9,128,508	\$4,779,737	\$68,850	\$4,279,921	\$0	\$0
5310(U)	2026	\$120,000	\$120,000	\$100,000	\$10,000	\$10,000	\$0	\$0
5310(U)	2027	\$132,000	\$132,000	\$110,000	\$11,000	\$11,000	\$0	\$0
5310(U)	2028	\$132,000	\$132,000	\$110,000	\$11,000	\$11,000	\$0	\$0
5310(U)	2029	\$144,000	\$144,000	\$120,000	\$12,000	\$12,000	\$0	\$0
5339	2026	\$399,679	\$399,679	\$330,243	\$34,718	\$34,718	\$0	\$0
5339	2027	\$434,663	\$434,663	\$359,805	\$37,428	\$37,430	\$0	\$0
5339	2028	\$476,547	\$476,547	\$395,122	\$40,712	\$40,713	\$0	\$0
5339	2029	\$520,047	\$520,047	\$432,006	\$44,020	\$44,021	\$0	\$0

Appendix A: Public Participation Documentation

ADD TIP Public Notice for Comment

ADD Executive Board Public Notice

Appendix B: Memorandum of Agreement

Please note, the Memorandum of Agreement is currently being drafted and reviewed by TDOT and FHWA. Once the agreement has been finalized, it will be provided to the MPOs for signature and inclusion in the final TIP document.

MEMORANDUM OF AGREEMENT BETWEEN THE TENNESSEE DEPARTMENT OF TRANSPORTATION AND

THE JOHNSON CITY METROPOLITAN TRANSPORTATION PLANNING ORGANIZATION

REGARDING THE DEFINITION AND NEED FOR AMENDMENTS / ADMINISTRATIVE MODIFICATIONS TO THE STATEWIDE TRANSPORTATION IMPROVEMENT PROGRAM / TRANSPORTATION IMPROVEMENT PROGRAMS IN THE STATE OF TENNESSEE

INTRODUCTION:

The purpose of this Memorandum of Agreement is to establish two categories of actions to meet Federal requirements and streamline the maintenance of the Statewide Transportation Improvement Program/Transportation Improvement Program (STIP/TIP). One category of action is a "STIP/TIP Amendment" and the other is a "STIP/TIP Administrative Modification."

DEFINING THE STIP/TIP:

As detailed in Title 23 Code of Federal Regulations (CFR) Part 450, the STIP is defined in Federal regulations as "a statewide prioritized listing/program of transportation projects covering a period of 4 years that is consistent with the long-range statewide transportation plan, metropolitan transportation plans, and TIPs, and required for projects to be eligible for funding under title 23 U.S.C. and title 49 U.S.C. Chapter 53." All projects and groupings in the STIP and TIPs must list the eligible funding source(s) (e.g., FTA Section program, Surface Transportation Block Grant, etc.). Approval authority over the STIP and all STIP amendments lies with FHWA and FTA.

Per 23 CFR 450.218, the State of Tennessee STIP shall include each metropolitan TIP for each MPO in Tennessee, as approved by the associated MPO and TDOT (as delegated authority from the Governor of the State of Tennessee). Per Federal regulations, TDOT can elect to include the metropolitan TIPs in the STIP directly or by reference, with specific expectations for each option:

- Direct inclusion of the metropolitan TIP in this situation, TDOT's STIP, as published and approved by FHWA and FTA, will include all projects listed in the approved metropolitan TIP, regardless of project sponsor or funding source. Accordingly, FHWA and FTA will match authorization requests for all projects across the State of Tennessee to the latest approved/amended STIP.
- Inclusion of the metropolitan TIP by reference in this situation, TDOT's STIP, as published and approved by FHWA and FTA, will make narrative reference to the metropolitan TIPs, as approved by the MPO and TDOT. Accordingly, FHWA and FTA will match all authorization requests for projects in metropolitan areas to the latest approved/amended metropolitan TIP, and all authorization requests for projects in nonmetropolitan areas will be matched to the latest approved/amended STIP.

More information on the amendment/administrative modification processes and authorization requests is available below.

STIP/TIP AMENDMENT:

An amendment is a revision to the STIP/TIP that involves major changes to a project or the overall program and must meet the requirements of 23 CFR §450.216 and §450.326 regarding public review and comment, re-demonstration of fiscal constraint, and transportation conformity. An amendment is required when changes to the STIP/TIP include:

- A major change in the total project cost (excluding groupings) (see discussion on project cost change thresholds with Table A); or
- Adding a new project or deleting a project from the STIP/TIP; or
- A major change of project scope; examples include, but are not limited to, changing the number of through-lanes, adding/deleting non-motorized facilities (i.e. greenways, sidewalks, bike lanes, transfer stations, etc.), changing mode (e.g., rolling stock or facility type for transit, such as light rail cars instead of trolleys, vans instead of buses, etc.), changing capital category (i.e., transit funding added to a CMAQ funded project or CMAQ funding substituted for transit funding), or changing termini; or
- Any change requiring a new regional air quality conformity finding (including a grouping); or
- Moving funds between a Metropolitan Planning Organization (MPO) TIP and STIP unless a written agreement exists between the MPO and the Tennessee Department of Transportation (TDOT) that such an action may be a processed as an administrative modification; or
- Moving funds between an MPO's TIP and another MPO's TIP unless a written agreement exists between each MPO and TDOT that such an action may be processed as an administrative modification.

AMENDMENT DOCUMENT AND APPROVAL PROCEDURES:

The STIP/TIP may be amended at any time, but amendments require Federal approval and redetermination of STIP/TIP fiscal constraint and air quality conformity, where applicable. TDOT will review each TIP amendment, approve its inclusion in the STIP, and submit the amendment to the appropriate Federal Agency. The Federal Agencies will independently review and respond to a formal written request for amendment approval from TDOT within 10 business days of receipt.

Documentation:

The MPO will send the following documentation to TDOT:

• Electronic correspondence describing the action taken and requesting review and approval of the proposed amendment;

- A copy of the original and amended TIP pages;
- Documentation supporting:
 - o Fiscal constraint,
 - o Interested parties' participation (i.e., public involvement, stakeholder involvement, and consultation),
 - o Air quality conformity (in non-attainment and/or maintenance areas only), and
 - Required MPO certifications, including the MPO Self-Certification with a current date; and
 - The resolution adopting the amendment.

For financial transactions, the MPO must identify in the documentation the origin and destination of the funds being moved.

Regardless of whether the metropolitan TIP is included directly or by reference into the STIP, both the MPO and TDOT (through authority delegated by the Governor of Tennessee) must approve any TIP amendment including State managed projects before transmittal to FHWA/FTA for inclusion in the STIP. FHWA and FTA still retain authority over the inclusion of any amendments into the STIP, whether the TIP is included directly or by reference. In both cases, TDOT shall send the above-described documentation to FHWA/FTA for review and approval of the TIP amendment, along with a current Self-Certification for the STIP.

When FHWA or FTA approves an amendment, the appropriate approving agency will send to TDOT and the MPO:

- The original amendment review request,
- The original supporting amendment documentation, and
- Letter documenting FHWA's or FTA's approval.
- For transit projects, the Multimodal office should work with the Program Development and Scheduling office to ensure that any amendments are included in the updated STIP.

Amendment documentation will conform to the correspondence standards outlined in Appendix A.

STIP/TIP ADMINISTRATIVE MODIFICATIONS:

A STIP/TIP administrative modification is a minor change from the approved STIP/TIP. Administrative modifications must be consistent with 23 CFR Part 450, but they do not require public review and comment, or a conformity determination in non-attainment or maintenance areas. STIP/TIP administrative modifications are defined as follows:

- A minor change in the total project cost (see Table A)
- A minor change in project description that does not change the air quality conformity finding in maintenance and/or non-attainment areas; or
- A minor change in project description/termini that is for clarification and does not change the project scope such as a length change for reasonable transition purposes or to correct minor

clerical errors or discrepancies; or

- Shifting funds between projects or groupings within the STIP/TIP (i.e., funding sources and projects already identified in the STIP/TIP) if the change does not result in a cost increase greater than the amendment threshold (see Table A) for the total project cost of all phases shown within the approved STIP/TIP; or
- Adding an amount of funds already identified in the STIP/TIP for the current or previous year(s) if:
 - The funds are currently identified in the STIP/TIP either in an existing project or as available funds and
 - The change does not result in a cost increase greater than the amendment threshold (project cost change thresholds listed in Table A) for the total project cost of all phases shown within the approved STIP/TIP; or
- Moving project phases or funding from year to year within an approved STIP/TIP, except those that cross air quality horizon years of the project; or
- Adding any phase (if total project cost includes all phases), such as environmental or location study, preliminary engineering, right-of-way, or construction to a project in the STIP/TIP so long as such a change does not result in a cost increase greater than the amendment threshold (see Table A) for the total project cost of all phases shown within the approved/amended STIP/TIP; or
- Changes required to follow FHWA or FTA instructions as to the withdrawal of funds or re-establishment of funds withdrawn at the request of FHWA or FTA; or
- Moving funds between similarly labeled groupings, regardless of percent of change, or adding or removing a project(s) to or from an already established grouping; or
- Adjustments in revenue to match actual revenue receipts; or
- Adding a project with 100% state or non-federal funding for all phases that does not change the air quality conformity finding in maintenance and/or non-attainment areas; or
- Adding or changing a funding source, as long as the change does not result in a cost increase greater than the amendment threshold (see Table A);

ADMINISTRATIVE MODIFICATION DOCUMENT PROCEDURES:

Administrative modifications do not require Federal approval. Accordingly, no interested parties' participation or air quality conformity is required. TDOT and the MPOs will work cooperatively to address and respond to any FHWA and/or FTA comment(s). FHWA and FTA reserve the right to question any administrative action that is not consistent with Federal regulations or with this MOA. Administrative modifications made to TDOT-sponsored projects in the TIP will be requested by TDOT through notification to the MPO upon submission of the administrative modification to FHWA/FTA. The MPO will make the changes to funding tables, and project sheets as needed without the need for distribution.

Documentation:

The MPO will send the following documentation to TDOT for locally-sponsored projects:

- Electronic correspondence describing the action taken;
- A copy of the original and modified TIP pages.

For financial transactions, the MPO must identify in the documentation the origin and destination of the funds being moved. Administrative modification documentation will conform to the correspondence standards outlined in Appendix A.

AUTHORIZATION:

FHWA and FTA match project authorization requests to the STIP/TIP prior to approving a request for project authorization. Therefore, all administrative modifications and amendments must be processed to completion prior to TDOT requesting federal authorization approvals. For projects in MPO areas TDOT must ensure FHWA and FTA receipt of documented notification that the respective MPO has accounted for the administrative modification unless TDOT has a formal agreement with the respective MPO stating otherwise.

In the FMIS authorization request, TDOT shall provide the most recent amendment and administrative modification numbers affecting the project in the "STIP Reference" field or in the "State Remarks" if additional space is required.

PROJECT COST CHANGE THRESHOLDS:

For changes to the cost of projects (excluding groupings and reductions of any amount provided project length, termini, and description remain the same), a sliding scale (see Table A) is outlined to determine which category of revision is required. All measurements for these cost changes will be made from the last approved STIP or STIP amendment/administrative modification to account for incremental changes.

Total programmed funding within the approved STIP/TIP	Amendment	Administrative Modification
Up to \$2 million	≥75%	< 75%
\$2 million to \$15 million	≥50%	< 50%
\$15 million to \$75 million	≥40%	< 40%
\$75 million and above	≥30%	< 30%

TABLE A

PROJECT PHASE OVERRUNS AND UNDERRUNS:

Project overruns and underruns for previously authorized phases of projects in a previous TIP will not be programmed in the current TIP. If the phase of the project is in the current TIP then the rules of this document will apply; however, if the phase of the project was authorized in a previous TIP no action will be necessary within the current TIP. If a project programmed in a grouping incurs an overrun or underrun from a previously authorized phase, no TIP action will be needed. Any request for authorization of a new phase will need to follow the rules within this document.

• If a project is being closed out but incurs an overrun, it will not require an amendment or administrative modification.

PROJECT GROUPINGS:

The use of project groupings is permitted under 23 CFR §450.218(j) for projects located in the nonmetropolitan portion of the STIP and 23 CFR §450.326(h) for projects in an MPO's TIP. Projects that are funded by such groupings are to be of a scale small enough not to warrant individual identification and may be grouped by function, work type, and/or geographic area using the applicable classifications under 23 CFR §771.117(c) and (d) and/or 40 CFR part 93. Project groupings may only include projects that meet the following conditions: non-regionally significant, environmentally neutral, and exempt from air quality conformity. As appropriate, in instances where it is uncertain if specific project(s) meet those conditions in air quality nonattainment or maintenance areas, the sponsoring agency, in coordination with the MPO, must consult with the appropriate Interagency Consultation group (IAC) to determine whether the specific project(s) proposed to be included with the grouping are subject to the requirements of 40 CFR 93.

The STIP/TIP will include a description of all grouping categories, eligible activities, and sufficient financial information to demonstrate the projects that are to be implemented using current and/or reasonably available revenues. The MPO will develop the grouping categories and eligible activities included within the STIP/TIP in consultation with TDOT. All TDOT-sponsored projects located within an MPO area must be included in the MPO's TIP, including those projects that are eligible for grouping. Therefore, projects eligible for groupings that are located within the MPO planning area may be grouped within the MPO's TIP or listed individually in the MPO's TIP, but may not be included in the STIP.

PROJECTS IN RURAL/URBAN AREAS AND PROJECTS IN TWO (2) OR MORE MPOS

All projects that cross the MPO boundary and include an area outside of the MPO boundary will be programmed in the TIP only.

In instances where a project is in two (2) or more MPO planning areas, the affected MPOs will consult and coordinate as to which MPO is most impacted by the project, taking into consideration project limits, air quality conformity requirements, regional significance, etc. The MPO most impacted will program the project in its TIP and include it in the demonstration of fiscal constraint. The other MPO(s) will reference the project in its TIP for informational purposes. In instances where the MPOs are unable to reach an agreement, TDOT will facilitate a consultation process with the affected MPOs, TDOT, and FHWA/FTA. "STIP/TIP Administrative Modification" or the proposed change involves extenuating circumstances. Consultations will suspend the formal 10 business day review period for "STIP/TIP Amendments" until a resolution is established. The MPO also will consult with the appropriate approving agency prior to adding new non-formula or specialized federal funds (such as BUILD program funds) to a project to determine if the addition of the funds would warrant an amendment.

PROCESS REVIEW:

The MPO and TDOT will review this agreement in conjunction with each Statewide Planning Finding or when STIP/TIP management procedures are substantively changed (e.g., implementation of an electronic STIP/TIP). The focus of the review is to verify the appropriate use of the agreed-to amendment and administrative modification processes and consistency with Federal regulations.

We, the undersigned, approve this Memorandum of Agreement. This Agreement will become effective upon approval of signature by all parties, and will remain in effect as long as each agency agrees to and abides by the conditions set forth in this document. This Agreement may be amended at any time, but revisions will require signature by all parties. Any signatory to this Agreement may propose amendment to the agreement at any time.

All prior agreements and correspondence related to the definition and need for amendments or administrative modifications to STIP/TIPs are voided with the execution of this agreement.

SIGNATURES:

Jenny Brock/ Chair Johnson City MTPO Executive Board

20 DECZE

Date

Clay Bright, Commissioner Tennessee Department of Transportation

1/27/2020 Date

APPENDIX A: CORRESPONDENCE STANDARDS

All amendment and administrative modification correspondence will be submitted to TDOT's Program Development and Scheduling Office. The MPO will submit the correspondence and documentation to <u>STIP.Requests@tn.gov</u> and the Program Monitor in the Program Development and Scheduling Office responsible for the TDOT Region in which the MPO is located.

Amendment Documentation:

Amendment documentation will be grouped in a single electronic document with the naming convention, "Amendment [X] ([Project#])", where [X] identifies the amendment's sequential identifier and [Project #] represents the unique project number(s) of the program element(s) being amended.

Email correspondence will use the naming convention, "Amendment [X], [Organization]" in the subject line where [X] identifies the amendment's sequential identifier and [Organization] represents name of the organization (MPO) submitting the amendment. The body of the email or cover letter/project description within the packet will include all applicable information as needed such as: amendment number, PIN, STIP/TIP ID, project sponsor, location of project, route, termini, project description, funding type (e.g., STBG, 5310), length, and description of amendment. Correspondence will include ccs to the appropriate representatives within TDOT's Long Range Planning Division and/or Multimodal Resources Division.

Modification Documentation:

Modification documentation will be grouped in a single electronic file and use the naming convention, "Modification [X] ([Project#])", where [X] identifies the administrative modification's sequential identifier and [Project #] represents the unique project number(s) of the program element(s) being modified.

Email correspondence will use the naming convention, "Modification [X], [Organization]" in the subject line where [X] identifies the administrative modification's sequential identifier and [Organization] represents name of the organization (MPO) submitting the administrative modification. The body of the email or cover letter/project description within the packet will include all applicable information as needed such as: modification number, PIN, STIP/TIP ID, project sponsor, location of project, route, termini, project description, funding type (e.g., STBG, 5310), length, and description of amendment. Correspondence will include ccs to the appropriate representatives within TDOT's Long Range Planning Division and/or Multimodal Resources Division.

Appendix C: Statewide Urban Grouping Descriptions

AIR QUALITY IMPROVEMENT - URBAN GROUPING

Funding from this grouping is used to reduce transportation emissions and improve air quality. Such projects include diesel engine retrofits, traffic flow improvements, transportation control measures, transit improvements, bicycle and pedestrian facilities and programs, travel demand management, alternative fuels and vehicles, and other activities that accomplish these objectives. Projects are required to be non-regionally significant, environmentally neutral, exempt from air quality conformity requirements, and located in the metropolitan planning area.

ELECTRIC VEHICLE INFRASTRUCTURE - URBAN GROUPING

Funding from this grouping is used to deploy electric vehicle (EV) charging infrastructure and establish an interconnected network to facilitate data collection, access, and reliability. Such projects include acquisition, installation, or operation of publicly accessible EV charging infrastructure; acquisition or installation of traffic control devices to support access to EV charging infrastructure; analysis activities to evaluate demand for EV charging infrastructure; and other activities that accomplish these objectives. Projects are required to be non-regionally significant, environmentally neutral, exempt from air quality conformity requirements, and located in urban, metropolitan areas.

NATIONAL HIGHWAY SYSTEM AND PRESERVATION AND OPERATION – URBAN GROUPING

Funding from this grouping is used to support the good condition and performance of the National Highway System (NHS), construct new facilities that make progress achieving performance targets of the asset management plan, and increase facility resilience to mitigate the cost of natural disasters. Such projects include preservation and maintenance, operational improvements, bridge and tunnel projects, bicycle transportation and pedestrian infrastructure, highway and transit safety infrastructure improvements, infrastructure-based intelligent transportation systems capital and cybersecurity improvements, environmental mitigation efforts, and other activities necessary to the preservation and operation of the NHS. Projects are required to be non-regionally significant, environmentally neutral, exempt from air quality conformity requirements, and located in urban, metropolitan areas. Except as exempted in Title 23 U.S.C. Section 119, all projects will be located on the NHS.

RESILIENCY - URBAN GROUPING

Funding from this grouping is used to help make surface transportation more resilient to natural hazards, including climate change, sea level rise, flooding, extreme weather events, and other natural disasters. Such projects include resiliency planning activities, resilience improvements to improve the ability of an existing surface transportation asset to withstand

elements of a weather event or natural disaster, community resilience and evacuation route activities, and other activities that accomplish these objectives. Projects are required to be non-regionally significant, environmentally neutral, exempt from air quality conformity requirements, and located in urban, metropolitan areas.

SAFETY - URBAN GROUPING

Funding from this grouping is used to achieve the State's strategic or performance- based safety goals by reducing fatalities and serious injuries on all public roads. Such projects include installing cable barriers and guardrail, intersection improvements, pavement markings, roundabouts, rumble strips, safety equipment upgrades, signals, signing, turning lanes, railway-highway grade crossings upgrades, and other activities that accomplish these objectives. Projects are required to be non-regionally significant, environmentally neutral, exempt from air quality conformity requirements, and located in urban, metropolitan areas. Except as exempted in Title 23 U.S.C. Section 148, all projects will be consistent with the State strategic highway safety plan.

SURFACE TRANSPORTATION SYSTEM PRESERVATION AND OPERATION GROUPING – URBAN GROUPING

Funding from this grouping is used for projects to preserve and improve roadway conditions and performance. Such projects include highway preservation and maintenance, operational improvements, bridge and tunnel projects, pedestrian and bicycle infrastructure, transit capital projects, highway and transit safety infrastructure improvements, and other activities necessary to the preservation and operation of Tennessee's Federal-aid network. Projects are required to be non-regionally significant, environmentally neutral, exempt from air quality conformity requirements, and located in urban, metropolitan areas. Except as exempted in Title 23 U.S.C. Section 133, all projects will be located on roadways functionally classified as urban minor collectors or higher.

TRANSPORTATION ALTERNATIVES – URBAN GROUPING

Funding from this grouping is used for smaller-scale multimodal transportation projects to achieve safe, connected, and equitable on-and off-road networks. Such projects include pedestrian and bicycle facilities; construction of turnouts, overlooks, and viewing areas; community improvements such as historic preservation and vegetation management; environmental mitigation related to stormwater and habitat connectivity; recreational trails; safe routes to school projects; vulnerable road user safety assessments; and other activities that accomplish these objectives (Title 23 U.S.C. Section 133(h)(3); Title 23 U.S.C. 206). Projects are required to be non-regionally significant, environmentally neutral, exempt from air quality conformity requirements, and located in urban, metropolitan areas.