## I-55/75/26 Multimodal Corridor Study

► Executive Summary



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## I-55/75/26 Multimodal Corridor Study

#### **Executive Summary**

#### Introduction

Tennessee's interstates form the backbone of the state's transportation system, complemented by state highways, local roads, airports, railroads, transit systems, bicycle and pedestrian facilities, and waterborne navigation facilities. Tennessee's interstate highways carry about 30% of all vehicle miles traveled in the state, and 80% of all truck miles, making them the key component of the roadway system, facilitating the movement of people and goods across the state and across the country. Developing a multimodal transportation system that meets the changing needs of Tennessee's residents, businesses, and visitors will support the state's growth and provide a range of safe transportation options for everyone.

The I-55/75/26 Multimodal Corridor Study evaluated potential transportation improvements to address existing and emerging issues in the system. The analysis is centered on study areas surrounding four Interstate corridors: I-55 in southwestern Tennessee, I-155 in northwestern Tennessee, I-75 in the east-central part of the state, and I-26 in eastern Tennessee. Together, these corridors represent more than 200 miles of freeway traveling through urban and rural counties, supported by a robust network of non-freeway facilities.

The study considered innovative, long-range approaches to addressing multimodal issues and opportunities in these corridors. Solutions were developed to address traffic and congestion, operations and safety, expanded transportation choice, and the ways in which the transportation system supports economic growth, freight movement, and access to employment. The study included multiple opportunities for stakeholder involvement, including surveys, regional meetings, interactive online mapping and the guidance of a project advisory committee made up of representatives from each corridor's study area.

The I-55/75/26 Multimodal Corridor Study is documented in four technical memoranda and a final report. This Executive Summary presents an overview of the key transportation deficiencies identified in each corridor and the top ranked solutions for addressing those deficiencies. For technical details and full explanations of the planning process and its outcomes, please refer to the study documents. This Executive Summary outlines the general shape of the future of transportation in these interstate corridors, suggesting planning studies and projects that will enable them to function efficiently for Tennessee's residents, businesses, and visitors long into the future.

#### Study Corridors



Four interstate corridors - I-55, I-155, I-75 and I-26 - are included in the study.

# I-26 Corridor

► Executive Summary

## I-26 Corridor Deficiencies & Solutions Summary

Safe, efficient, and equitable multimodal transportation is critical to the well-being and economic vitality of Tennessee. The I-55/75/26 Multimodal Corridor Study identified and evaluated potential improvements to address issues on four interstate corridors, including I-26. Solutions address traffic and congestion, operations and safety, transportation mode, and support for economic growth and freight movement.

The study included four core activities:

- 1. Evaluating transportation, demographic, and economic data.
- 2. Assessing system deficiencies to develop goals and performance measures.

- 3. Developing and evaluating feasible solutions.
- 4. Prioritizing actions to implement those solutions.

The I-26 corridor is critical for economic development and growth in northeast Tennessee. As the region continues to increase in population and employment, pressure on the interstate and adjacent highways also continues to increase. A suite of solutions to address existing and emerging problems was developed, and potential solutions were prioritized for their ability to meet the region's vision in a cost-effective manner while minimizing adverse environmental impacts.

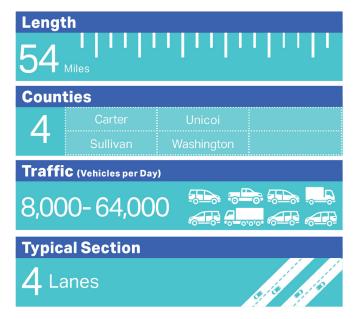
#### Performance Goals and Objectives — I-26

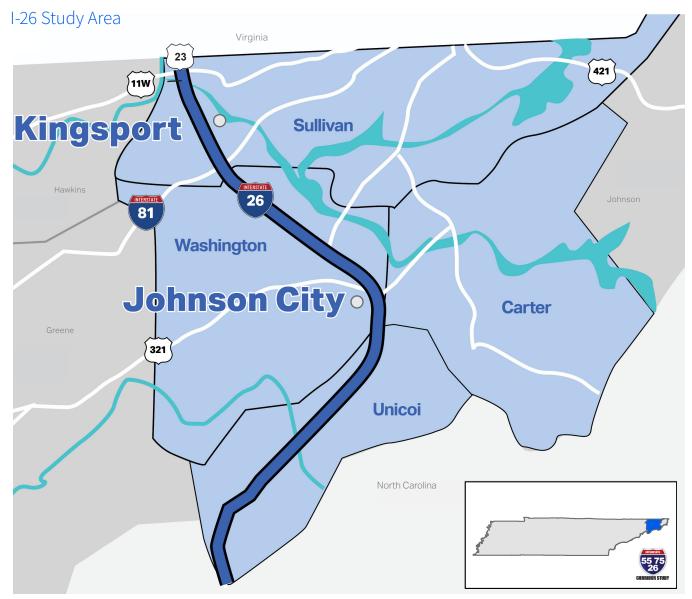
| Goals   | Objectives   |  |  |  |  |  |  |
|---|--|--|--|--|--|--|--|
| Provide efficient and reliable travel   | Improve travel times and reduce delay  | Provide transportation options for people and freight  | Optimize freight<br>movement                             |  |  |  |  |
| Improve safety conditions   | Reduce crash rates along<br>the corridor – especially<br>at identified crash "hot<br>spots"  | Implement or upgrade<br>technologies that<br>promote safety and<br>effective incident<br>management      | Improve bicycle<br>and pedestrian<br>accommodations      |  |  |  |  |
| Coordinate<br>transportation<br>investments<br>with economic<br>development plans | Improve interchange on/<br>off ramps   | Coordinate with MPOs/<br>RPOs to determine areas<br>where new/improved<br>Interstate access is<br>needed |  |  |  |  |  |
| Invest equitably throughout the corridor  | Expand transportation options for traditionally underserved populations within the corridor  | Consider regional transit options  | Identify areas with the<br>greatest data-driven<br>needs |  |  |  |  |
| Protect the natural environment and sensitive resources within the corridor       | Identify transportation improvements that are not likely to result in major impacts to environmental, social, and cultural resources |  |  |  |  |  |  |

## I-26 Corridor Overview& TransportationDeficiencies

The I-26 corridor extends 54 miles in northeastern Tennessee from the North Carolina border to Kingsport, where the highway transitions to US 23. The interstate travels through rural and urban areas and carries between 8,000 (Unicoi County) and 64,000 (Johnson City) vehicles per day. Traffic is expected to increase as population and employment increase - especially around the urban interchanges. Through data analysis and extensive stakeholder involvement, existing and future deficiencies affecting operations, safety, economic development and transportation equity were identified.

#### I-26 Fast Facts







### -26 Key Existing Deficiencies and Future Needs



#### **Highway Capacity**

- 1. Interchange congestion
- 2. Traffic bottlenecks
- 3. Truck climbing lanes needed



#### Safety

- 4. Areas with safety concerns
- 5. Bike and pedestrian crashes at interchanges



#### Freight

- 6. Freight traffic bottleneck
- 7. Truck parking needed



#### **Economic Development**

8. Employment growth expected



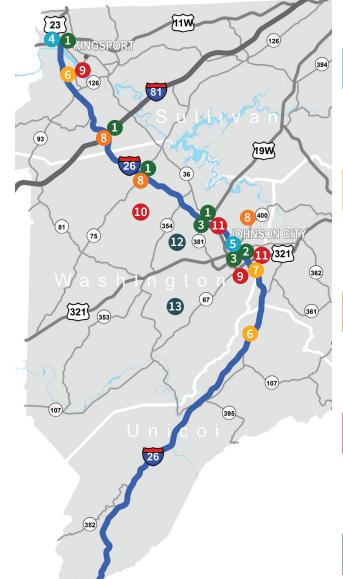
#### Multimodal

- 9. Park-and-Ride lots needed
- 10. Regional transit needed
- 11. Bicycle and pedestrian facilities needed through interchange



#### **Pavement & Structures**

- 12. Road pavement aging in Washington County
- 13. Fifteen corridor bridges eligible for rehabilitation



#### I-26 Corridor Multimodal Transportation Solutions

Once the corridor deficiencies were identified and analyzed, a universe of alternatives – potential solutions addressing those deficiencies – was

developed and evaluated against a set of goals and performance measures. The alternatives were analyzed for their impacts to safety, traffic congestion, freight movement, and other factors, as well as for how they might function individually and with other solutions over the long term. Twenty-nine alternatives were evaluated for locations throughout the corridor.

#### Project Ranking Across all Modes/Strategies — I-26

|            |  |  |   | Cost Efficiency  |                  |                          |                       |
|------------|--|--|---|------------------|------------------|--------------------------|-----------------------|
| ID         | Project Description  | Termini  | Source of<br>Solution                         | Total<br>Benefit | Cost<br>Estimate | Benefit<br>Cost<br>Index | Dollar per<br>Benefit |
| C1         | Widen Eastbound Off-Ramp<br>to Provide Option Lane                                       | SR-400 to SR-91                                  | Data Analysis                                 | 12               | \$1,290,000      | 9.3                      | \$107,500             |
| F4         | Install CCTV to Monitor<br>Congestion & Accidents,<br>Advise Trucks Via HAR              | SR-381 to US-321                                 | Data Analysis                                 | 11               | \$1,950,000      | 5.6                      | \$177,300             |
| S2         | Widen Inside Shoulders   | SR-93 to SR-347                                  | Public/<br>Stakeholder                        | 10               | \$3,180,000      | 3.1                      | \$318,000             |
| S5         | Install Additional Lighting & Signage  | Kingsport and<br>Johnson City<br>Urbanized Areas | Public/<br>Stakeholder                        | 10               | \$6,490,000      | 1.5                      | \$649,000             |
| S7         | Install Additional Guardrail &<br>Median Cable Barrier                                   | Throughout Corridor                              | Public/<br>Stakeholder                        | 10               | \$14,400,000     | 0.7                      | \$1,440,000           |
| TS2        | ITS Installation (CCTV & DMS)  | Kingsport and<br>Johnson City<br>Urbanized Areas | Public/<br>Stakeholder                        | 10               | \$3,270,000      | 3.1                      | \$327,000             |
| BP2        | Add Bicycle Lane/Multi-Use<br>Path on US-11W Through I-26<br>Interchange                 | I-26 / US-11W<br>Interchange                     | Data Analysis                                 | 10               | \$2,050,000      | 4.9                      | \$205,000             |
| <b>S</b> 8 | Reconfigure Interchange to<br>Address Ramp Geometry                                      | I-26/I-81 Interchange                            | Public/<br>Stakeholder,<br>TN Freight<br>Plan | 9                | \$18,000,000     | 0.5                      | \$2,000,000           |
| ED2        | Improve Interchange<br>Capacity & Geometry to<br>Accommodate Expected<br>Economic Growth | I-26/I-81 Interchange                            | Public/<br>Stakeholder                        | 9                | \$18,000,000     | 0.5                      | \$2,000,000           |
| S4         | Install Road Weather<br>Information System   | TN/NC State Line to Unicoi/Carter Co. Line       | Public/<br>Stakeholder                        | 8                | \$12,200,000     | 0.7                      | \$1,525,000           |
| S6         | Install Additional Overhead<br>Signage   | State of Franklin Rd.<br>Interchange (SR-381)    | Public/<br>Stakeholder                        | 8                | \$248,000        | 32.3                     | \$31,000              |
| F5         | Add Overnight Parking<br>Location (~50 spaces)   | Along Corridor                                   | Data Analysis                                 | 8                | \$1,270,000      | 6.3                      | \$158,800             |
| F2         | Add Eastbound Truck<br>Climbing Lane   | SR-93 to SR-347                                  | Kingsport<br>MTPO 2040<br>LRTP                | 8                | \$6,720,000      | 1.2                      | \$840,000             |
| F7         | Add Eastbound Truck<br>Climbing Lane   | Flag Pond Rd to<br>NC State Line                 | TN Freight<br>Plan                            | 8                | \$40,800,000     | 0.2                      | \$5,100,000           |

Note: See full report for project details.

#### Project Ranking Across all Modes/Strategies — I-26

|     |   |                              |                        | Cost Efficiency  |                  |                          |                       |
|-----|---|------------------------------|------------------------|------------------|------------------|--------------------------|-----------------------|
| ID  | Project Description   | Termini                      | Source of<br>Solution  | Total<br>Benefit | Cost<br>Estimate | Benefit<br>Cost<br>Index | Dollar per<br>Benefit |
| S1  | Install Fencing by Bays<br>Mountain Nature Preserve               | US-11W to<br>Meadowview Pkwy | Data Analysis          | 7                | \$441,000        | 15.9                     | \$63,000              |
| F6  | Add Eastbound Truck<br>Climbing Lane                              | Near Clear Branch<br>Access  | TN Freight<br>Plan     | 7                | \$32,700,000     | 0.2                      | \$4,671,400           |
| TS5 | Construct Median Breaks<br>to allow for EMS Vehicle<br>Turnaround | Erwin to<br>NC State Line    | Public/<br>Stakeholder | 7                | \$77,000         | 90.9                     | \$11,000              |
| T10 | Designate Park-and-Ride<br>Lots Near SR-93, SR-347,<br>SR-75      | Various Locations            | Public/<br>Stakeholder | 7                | \$906,000        | 7.7                      | \$129,400             |
| TS1 | HELP Truck Expansion to I-26                                      | Throughout Corridor          | Public/<br>Stakeholder | 6                | \$675,000        | 8.9                      | \$112,500             |

Note: See full report for project details.

#### Project Ranking Across all Modes/Strategies (Studies) — I-26

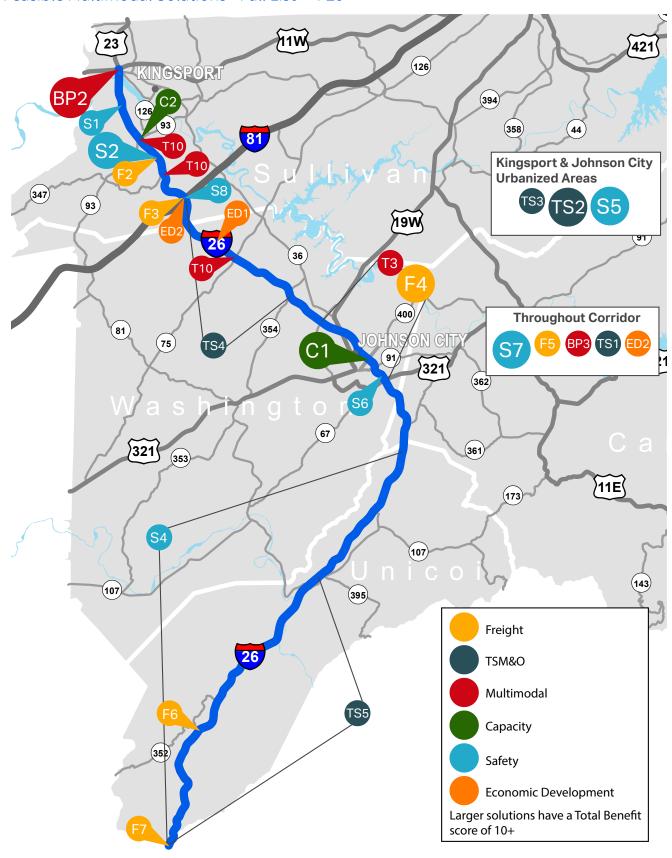
|     |  |   |  | Cost Efficiency  |                  |                          |                       |
|-----|--|---|--|------------------|------------------|--------------------------|-----------------------|
| ID  | Project Description  | Termini   | Source of<br>Solution                          | Total<br>Benefit | Cost<br>Estimate | Benefit<br>Cost<br>Index | Dollar per<br>Benefit |
| TS3 | Evaluate Need for Ramp<br>Metering   | Kingsport and<br>Johnson City<br>Urbanized Areas  | Public/<br>Stakeholder                         | 10               | \$75,000         | N/A                      | N/A                   |
| Т3  | Study Commuter Route<br>Between JCT Transit Center<br>& Citi Commerce Solutions/<br>Frontier Health (Gray) | Johnson City to Gray                              | JCT<br>Comprehensive<br>Operations<br>Analysis | 10               | \$50,000         | N/A                      | N/A                   |
| F3  | Study I-81/I-26 Interchange<br>for Capacity, Truck Use   | I-26/I-81 Interchange                             | Kingsport<br>MTPO 2040<br>LRTP                 | 9                | \$220,000        | N/A                      | N/A                   |
| TS4 | Conduct Speed Study  | Eastern Star Rd to<br>Boones Creek Rd<br>(SR-354) | Public/<br>Stakeholder                         | 9                | \$25,000         | N/A                      | N/A                   |
| ED1 | Evaluate Need for Additional Interstate Access Point   | Eastern Star Rd to<br>SR-75                       | Public/<br>Stakeholder                         | 9                | \$100,000        | N/A                      | N/A                   |
| Т9  | Study Commuter Route<br>Between Johnson City &<br>Kingsport  | Johnson City to<br>Kingsport                      | Data Analysis                                  | 9                | \$75,000         | N/A                      | N/A                   |
| BP3 | Study to propose Bike/<br>Ped Connectivity & Safety<br>Improvements at U.S. & State<br>Route Interchanges  | Throughout Corridor                               | Data Analysis                                  | 9                | \$50,000         | N/A                      | N/A                   |
| C2  | Evaluate Need for C-D Lanes<br>and/or Other Improvements<br>Between Interchanges                           | Meadowview Pkwy<br>to SR-93/SR-126                | Public/<br>Stakeholder                         | 8                | \$160,000        | N/A                      | N/A                   |

Note: See full report for project details.

The alternatives were screened for feasibility and effectiveness. The alternatives that advanced through the evaluation were finally ranked for their positive

impact on transportation in the corridor and cost effectiveness. The ranked projects are shown below.

#### Feasible Multimodal Solutions - Full List — I-26

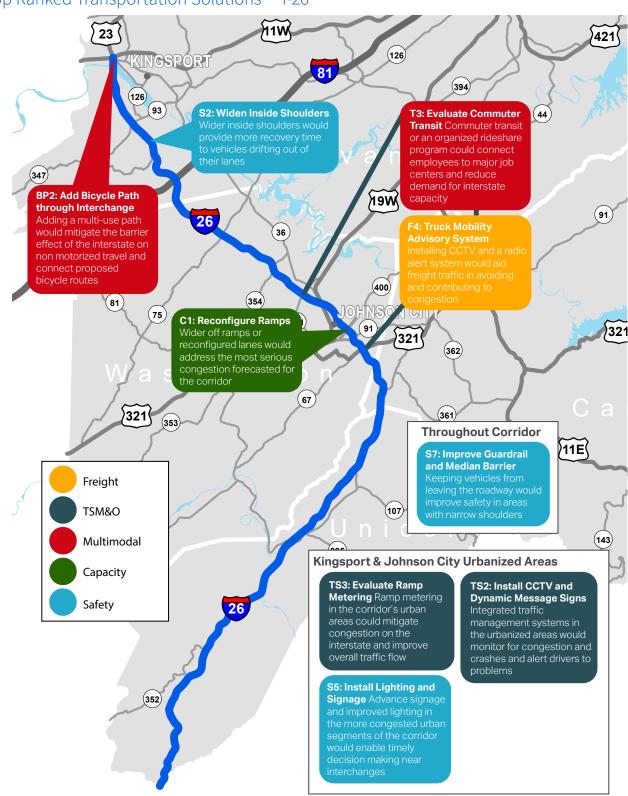


#### I-26 Corridor Top Ranked Transportation Solutions

The rankings indicate projects with the highest benefits to the corridor's multimodal transportation system

and also shows projects that can be implemented with a smaller financial investment. The highest total benefit score a solution could receive is 15. In all, seven projects and two studies were scored at 10 or higher, indicating their potential to effectively and efficiently address corridor transportation deficiencies.

#### Top Ranked Transportation Solutions — I-26



#### I-26 Corridor Long Term Vision

The I-26 corridor is experiencing traffic growth, but appears to have enough capacity to accommodate this growth and congestion for the next two decades.

The transportation solutions recommended in this study would directly address the deficiencies identified through data analysis and by stakeholders. Implemented together, they would improve multimodal transportation in the corridor in measurable ways, mitigating the adverse conditions that currently exist and those that are forecast to emerge as corridor population, economic activity, and travel grow.

#### Performance Measure Summary — I-26

| Goal Performance Measure Unit (2010) (2040)  Traffic on interstate operator at % of interstate   | Build<br>2040                 | (Base vs |                     |  |  |  |
|--|-------------------------------|----------|---------------------|--|--|--|
|  |                               | Trend)   | (Trend vs<br>Build) |  |  |  |
| LOS D or better operating at LOS D or 100 99.6 better  | 99.6                          | <1       | 0                   |  |  |  |
| Total Daily Vehicle Miles Traveled (VMT) Miles (1,000s) 7,815 9,784  | 9,688                         | 25       | -1                  |  |  |  |
| Total Daily Vehicle Hours of Travel (VHT) Hours (1,000s) 211 259   | 258                           | 23       | -1                  |  |  |  |
| Total Peak Hour Vehicle Hours of Delay (VHD)  Total Peak Hour Vehicle Hours of Hours 7.3 9.4   | 9.35                          | 28       | -1                  |  |  |  |
| Total VMT / Trip Miles 4.26 4.32   | 4.28                          | 1        | -1                  |  |  |  |
| Total Vehicle Minutes Traveled / Trip Minutes 6.89 6.87  | 6.83                          | 0        | -1                  |  |  |  |
| Delay (VHD)  Total VMT / Trip  Miles  4.26  4.32  Total Vehicle Minutes Traveled / Trip  Minutes  Average Peak Hour  Urban Interstate  MPH  68  63   | 66                            | -7       | 4                   |  |  |  |
| Travel Speed Rural Interstate MPH 72 70  | 70                            | -3       | 0                   |  |  |  |
| Congested Travel Time Between Key O&D Pairs along Corridor (Total)  Minutes 172 185  | 185                           | 8        | 0                   |  |  |  |
| Peak Hour Density at Improved Interchanges  Vehicles/Mile/Lane See "Traffic G  | See "Traffic Operations Memo" |          |                     |  |  |  |
| Average and Max Queues at Feet See "Traffic Gardinal Feet"   | See "Traffic Operations Memo" |          |                     |  |  |  |
| Crash Reduction in Safety "hot Above or Below Average Crash Reduction Potential See "Safety Reduction Potential"   | See "Safety Recommendations"  |          |                     |  |  |  |
| % of bridges < 50 0 0  | 0                             | N/A      | N/A                 |  |  |  |
| Bridge Condition (Sufficiency Rating) 50 < % of bridges < 80 11 9  | 8                             | N/A      | N/A                 |  |  |  |
| Bridge Condition (Sufficiency Rating)  8 of bridges < 50  50 < % of bridges < 80  11  9  87  Pavement Condition (Resurfacing)  Pavement Condition (Resurfacing)  8 of corridor resurfaced within the last 10 years | 87                            | N/A      | N/A                 |  |  |  |
| Pedestrian and Bicycle Accommodations at U.S. and State  % interchanges with bike facilities  33 33  | 40                            | N/A      | N/A                 |  |  |  |
| Accommodations at U.S. and State Route Interchanges  | 27                            | N/A      | N/A                 |  |  |  |
| # of rest area spots 53 53   | 53                            | 0        | 0                   |  |  |  |
| Freight (Truck Parking) # of truck stop spots 0 0  | 50                            | 0        | 100                 |  |  |  |

Note: See full report for performance measure details.



