Johnson City Metropolitan Transportation Planning Organization

Unified Planning Work Program

This document was developed in conjunction with TDOT, FHWA and FTA.

Fiscal Year 2009

*Si usted necesita este documento resumido en español contacta por favor al Coordinador del MTPO. Número de teléfono (423) 434-6272, Correo electrónico:jcmpo@jcmpo.org.*
RESOLUTION OF THE EXECUTIVE BOARD OF THE JOHNSON CITY METROPOLITAN TRANSPORTATION PLANNING ORGANIZATION TO ADOPT THE FY 2009 UNIFIED PLAN AND WORK PROGRAM (UPWP)

Whereas, under Federal Planning Guidelines MPO's are required to submit a Unified Plan and Work Program (UPWP) that highlights the transportation planning projects into broadly categorized planning activities and explain the funding for each activity for a fiscal year;

Whereas, funding is provided through the State of Tennessee, Tennessee Department of Transportation (TDOT) from the Federal Highways Administration (FHWA) and the Federal Transit Administration (FTA); and

Whereas, FHWA PL 112 funds are provided at an 80/20 match ratio, with 80% of the total funds provided by the FHWA and 20% are provided by local government; and

Whereas, FTA Section 5303 funds are provided at an 80/10/10 ratio with 80% of the total funds provided by the FTA, 10% being provided by TDOT and 10% being provided by local government;

NOW THEREFORE, BE IT RESOLVED BY THE JOHNSON CITY METROPOLITAN TRANSPORTATION EXECUTIVE BOARD:

THAT the Executive Board does hereby approve the adoption of the FY 2009 Unified Plan and Work Program.

MTPO Executive Board, Chairman

Date

MTPO Executive Staff, Chairman

Date
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<table>
<thead>
<tr>
<th>Abbreviation</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>ADA</td>
<td>Americans with Disabilities Act</td>
</tr>
<tr>
<td>EAC</td>
<td>Early Action Compact</td>
</tr>
<tr>
<td>EDA</td>
<td>Economic Development Administration</td>
</tr>
<tr>
<td>ELIZ</td>
<td>City of Elizabethton</td>
</tr>
<tr>
<td>ETSU</td>
<td>East Tennessee State University</td>
</tr>
<tr>
<td>FEMA</td>
<td>Federal Emergency Management Agency</td>
</tr>
<tr>
<td>FHWA</td>
<td>Federal Highway Administration</td>
</tr>
<tr>
<td>FTA</td>
<td>Federal Transit Administration</td>
</tr>
<tr>
<td>FTHRA</td>
<td>First Tennessee Human Resource Agency</td>
</tr>
<tr>
<td>FRA</td>
<td>Federal Railroad Administration</td>
</tr>
<tr>
<td>FY</td>
<td>Fiscal Year</td>
</tr>
<tr>
<td>GIS</td>
<td>Geographic Information Systems</td>
</tr>
<tr>
<td>ISTE A</td>
<td>Intermodal Surface Transportation Efficiency Act</td>
</tr>
<tr>
<td>ITS</td>
<td>Intelligent Transportation Systems</td>
</tr>
<tr>
<td>JC</td>
<td>City of Johnson City</td>
</tr>
<tr>
<td>JCT</td>
<td>Johnson City Transit</td>
</tr>
<tr>
<td>LPA</td>
<td>Office of Local Planning Assistance</td>
</tr>
<tr>
<td>LRTP</td>
<td>Long Range Transportation Plan</td>
</tr>
<tr>
<td>MPO</td>
<td>Metropolitan Planning Organization</td>
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<tr>
<td>MTPR</td>
<td>Metropolitan Transportation Planning Organization</td>
</tr>
<tr>
<td>MTRD</td>
<td>Multimodal Transportation Resources Division</td>
</tr>
<tr>
<td>MSA</td>
<td>Metropolitan Statistical Area</td>
</tr>
<tr>
<td>PL/Sec. 112</td>
<td>FHWA Section 112 Planning Funds</td>
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<tr>
<td>RFP</td>
<td>Request for Proposal</td>
</tr>
<tr>
<td>RPO</td>
<td>Rural Planning Organization</td>
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<tr>
<td>SAFETEA-LU</td>
<td>Safe, Accountable, Flexible, Efficient, Transportation Equity Act: A Legacy for Users</td>
</tr>
<tr>
<td>Sec. 5303</td>
<td>FTA Section 5303 Technical and Planning Funds</td>
</tr>
<tr>
<td>SPR</td>
<td>State Planning and Research Funds</td>
</tr>
<tr>
<td>TDOT</td>
<td>Tennessee Department of Transportation</td>
</tr>
<tr>
<td>PD</td>
<td>Planning and Development</td>
</tr>
<tr>
<td>TEA 21</td>
<td>Transportation Equity Act for the 21st Century</td>
</tr>
<tr>
<td>TEMA</td>
<td>Tennessee Emergency Management Agency</td>
</tr>
<tr>
<td>TIP</td>
<td>Transportation Improvement Program</td>
</tr>
<tr>
<td>TPR</td>
<td>Transportation Planning Report</td>
</tr>
<tr>
<td>TSM</td>
<td>Transportation Systems Management</td>
</tr>
<tr>
<td>UPWP</td>
<td>Unified Planning Work Program</td>
</tr>
<tr>
<td>USDOT</td>
<td>United States Department of Transportation</td>
</tr>
<tr>
<td>VMT</td>
<td>Vehicle Miles Traveled</td>
</tr>
</tbody>
</table>

*Same as MPO. When the Johnson City MPO was chartered it was given the name “MTPO” as to avoid confusion with regional planning commissions.*
Introduction

Each year the Johnson City MTPO is required to submit a work program that details transportation planning activities and work. This is done through a document called the Unified Planning Work Program or UPWP. Activities in the UPWP range from data collection to the development and coordination of transportation plans and programs. The UPWP is a requirement of the Safe, Accountable, Flexible Transportation Equity Act - Legacy for Users (SAFETEA-LU). The UPWP follows the federal fiscal year which runs from October to September 30 each year.

The primary funding source to accomplish tasks identified in the UPWP is provided by two programs. One, the Federal Highway Administration (FHWA) Section 112 Planning funds (PL) and the Federal Transit Administration (FTA) section 5303 funds. As with most grants matching funds are required. Shown in the table below is the funding program and required matching ratios.

<table>
<thead>
<tr>
<th>Funding Program</th>
<th>Federal</th>
<th>State</th>
<th>Local</th>
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</thead>
<tbody>
<tr>
<td>FHWA (PL 112)</td>
<td>80%</td>
<td></td>
<td>20%</td>
</tr>
<tr>
<td>FTA (5303)</td>
<td>80%</td>
<td>10%</td>
<td>10%</td>
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</tbody>
</table>

Depending on task, other funding sources may be used, if so they are identified in the detail section of each task in UPWP.

However, without the FHWA PL 112 and FTA 5303 funds, the Johnson City MTPO would not be able to operate in its current capacity as the majority of these funds are used for MTPO operations. The annual allocation for FHWA PL funds are based on official population numbers from the U.S. Census Bureau for the Johnson City Urban Area. Both of these programs are administered by the Tennessee Department of Transportation.

The UPWP is developed by the Johnson City MTPO staff in conjunction with its members, TDOT, FHWA, and FTA. The draft UPWP is submitted to TDOT, FHWA, and FTA for comments. Once the comments have been adequately addressed the UPWP is recommended for adoption by the Johnson City MTPO Executive Board.

Priorities for Fiscal Year 2009: The overall UPWP for FY-2009 contains many projects associated with the day-to-day operations of the MTPO, as well as intermediate and long-range activities outlined in the scope of work. The following represents the major issues for the upcoming fiscal year.

1. Rebuild the GIS capabilities and associated databases for the Johnson City MTPO Study Area.
2. Establish an enhanced traffic count program throughout the MTPO Study Area.
3. Maintain the Long Range Transportation Plan and Transportation Improvement Program.

Johnson City MTPO Study Area

The Johnson City MTPO urban area consists of Johnson City, Elizabethton, Jonesborough, as well as portions of Washington, Carter and a small portion of the Town of Unicoi. The MTPO study area extends slightly outward from the urban area (Figure 1). Census data from 2000 puts population of the urban area at 102,456.
Organizational Structure

The Johnson City MTPO is comprised of an Executive Board, Executive Staff and MTPO Staff. The Executive Board is the overall governing body for the MTPO and is supported by the Executive Staff and MTPO staff.

Executive Board

The Executive Board is the governing body of the MTPO and has the authority to adopt plans, programs and policies. The Executive Board is comprised of elected officials from the member jurisdictions.

- Mayor of Johnson City – Executive Board Chairman
- Mayor of Elizabethton – Executive Board Vice Chairman
- Mayor of Jonesborough - Member
- Mayor of the Town of Unicoi - Member
- Mayor of Carter County -Member
- Mayor of Washington County - Member
- Governor of Tennessee - Member
Members of the Executive Board may designate a representative to serve on the board in their absence. Due to the duties and responsibilities of his office the Governor of Tennessee usually sends a representative to meetings on his behalf. The Federal Highway Administration (FHWA) and Federal Transit Agency (FTA) are non-voting members of the Executive Board.

Executive Staff

The Executive Staff is the next level of organization for the MTPO. The Executive Staff assists in the development of plans and programs for the MTPO region, keeps the Executive Board informed of transportation activities, and makes recommendations to the Executive Board for their consideration. Similar to the Executive Board, the Executive Staff is composed of representatives from each of the participating jurisdictions with additional agencies represented. The top administrators from each agency make up the Executive Staff. Generally these administrators are staff positions and not elected to office, however in some cases such as Highway Superintendents, they are elected officials.

- Johnson City, City Manager – Executive Staff Chairman
- Elizabethton City Manager - Executive Staff Vice Chairman
- Jonesborough Town Administrator - Member
- Town of Unicoi - Member
- Carter County Highway Superintendent - Member
- Washington County Highway Superintendent - Member
- First Tennessee Development District - Member
- Tennessee State Planning Office - Member
- Tennessee Department of Transportation - Member
- Johnson City Transit System – Member

The Federal Highway Administration and Federal Transit Administration are non-voting members of the Executive Staff. When necessary the Executive Staff can assign tasks to other employees of their agency to assist with transportation projects.

Johnson City MTPO Staff

At present the Johnson City MTPO Staff consists of two positions which report directly to the Johnson City Planning Department but are responsible to all member jurisdictions.

- Transportation Planning Coordinator
- Project Manager

The Transportation Planning Coordinator is the administrative staff position responsible for the day to day operations of the Johnson City MTPO. As the name implies, this position coordinates transportation planning activities with local governments, as well as state and federal agencies. The Coordinator also serves as Secretary to the Executive Board and must be approved by the board for this position.
In addition to the Transportation Planning Coordinator, the Johnson City MTPO employees a Project Manager who is responsible for tracking individual projects for the MTPO and assists with MTPO operations. The Project Manager reports directly to the Coordinator and works with individual agencies regarding the implementation of projects. The MTPO is a Division of the Johnson City Planning Department.

![Organizational Chart](image)

**Johnson City**

**Metropolitan Transportation Planning Organization**

**Organizational Chart**

Figure 2

### Public Participation

In developing the UPWP federally required planning factors for MPOs are considered. The UPWP is reviewed and discussed at meetings of the MTPO Executive Staff and adopted by the Executive Board. In addition, the UPWP is made available on the Johnson City MTPO website and at public meetings for review and comments are recorded.

### Title VI / Environment Justice / ADA

Environmental Justice is the fair treatment and meaningful involvement of all people regardless of race, color, national origin, or income with respect to the development, implementation, and enforcement of environmental laws, regulations, and policies. The Johnson City MTPO maintains an active Title VI program which includes public outreach. These activities are coordinated for residents within the MTPO area. These activities include public access television spots, informational links on websites, and articles in local newspapers. In addition posters describing Title VI legislation have been posted at key locations within the MTPO area, in both Spanish and English.
The Johnson City MTPO website located at http://www.jcmpo.org contains web links to the Title VI and Civil Rights information sites. Johnson City staff attends Title VI training when available and participate in quarterly Title VI conference calls with TDOT. All projects using federal highway trust funds for the MTPO comply with Title VI, Environmental Justice and the American with Disabilities Act. The Johnson City MTPO and Johnson City Transit staff attended training on TDOT’s Environmental Justice Screening tool during 2007. The MTPO plans on implementation of the tool in 2008.

There have been no Civil Rights Compliance Reviews of the Johnson City Transit System during the last three years. A Triennial Review was conducted by the FTA Region IV Office for the JCT during June 2005 that included a comprehensive evaluation of the system’s compliance with FTA and USDOT initiatives and emphasis areas. There were no findings. The next Triennial Review is scheduled for the fall of 2008.

**SAFETEA-LU Planning Factors:**

Each task within the UPWP considers one or more of the following SAFETEA-LU Planning Factors (SAFETEA-LU Factors are noted in each task):

SAFETEA-LU emphasizes eight broad focal points:

1. **Support the economic vitality of the metropolitan area, especially by enabling global competitiveness, productivity, and efficiency;** The Johnson City MTPO will coordinate transportation projects with local governments and agencies to improve the MTPO region’s global competitiveness. To attain this goal the MTPO has developed partnerships with economic development boards in the MTPO region and agreed to work jointly on projects when applicable.

2. **Increase the safety of the transportation system for motorized and non-motorized users;** The Johnson City MTPO will encourage projects that include enhanced safety features for transportation in the region. The safety measures to be included are traffic pre-emption devices for emergency vehicles, pedestrian crossings where viable, improved bicycle trails, and work with local law enforcement agencies to identify and reduce transportation safety hazards.

3. **Increase the security of the transportation system for motorized and non-motorized users; for highway security, ITS monitoring systems (cameras) are being planned at key highway intersections to aid in transportation security.** Additionally the Johnson City MTPO is working with the Washington County Emergency Management Agency transportation security awareness. Specifically, a Highway Incident Management Team has been established per TDOT Incident Management program. The team will review transportation security and safety issues and promote TDOT’s HELP program.

4. **Increase the accessibility and mobility of people and for freight;** The Johnson City MTPO will work with all local governments in the region maintain and update the long range transportation plan. Additionally, the MTPO will work with the local short line railroad to enhance freight movement in the region.
5. Protect and enhance the environment, promote energy conservation, and promote consistency between transportation improvements and state and local planned growth and economic development patterns; In an effort to reduce pollution and protect the environment, the City of Johnson City has converted its entire diesel fleet, including the Johnson City Transit fleet, to bio-diesel fuel at level “B20” (20% bio-diesel). The JC MTPO will promote this activity to throughout the MTPO region. The Johnson City MTPO will work with state and local governments and agencies to coordinate transportation projects in a consistent and environmentally sound manner.

6. Enhance the integration and connectivity of the transportation system across and between modes, for people and freight; The Johnson City MTPO will coordinate activities the Kingsport and Bristol MPOs through regional meetings promoting regional transportation projects.

7. Promote efficient system management and operation; The Johnson City MTPO is responsible for coordination of Intelligent Transportation Systems projects. In partnership with the TDOT Long Range Planning Division, the MTPO will be responsible for maintenance of the ITS regional architecture. The architecture promotes the efficient use of technology to improve transportation management systems and operations.

8. Emphasize the preservation of the existing transportation system. In all plans and projects the Johnson City MTPO will examine the existing transportation system before making recommendations for improvements. To assist in this goal MTPO will continue to develop its Geographic Information Systems (GIS) capabilities and use it for a transportation analysis tool for planning in the MTPO Region.

The matrix on the next page summarizes the planning factors that are addressed in each task of the UPWP. A detailed description of each task is provided on the pages following the planning factor matrix.
<table>
<thead>
<tr>
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<th></th>
</tr>
</thead>
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<td>Economic Vitality</td>
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<td>X</td>
<td>X</td>
<td>X</td>
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<td>X</td>
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<tr>
<td>System Safety</td>
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<td>X</td>
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<td>X</td>
<td>X</td>
<td>X</td>
</tr>
<tr>
<td>System Security</td>
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<td>X</td>
<td>X</td>
<td>X</td>
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<tr>
<td>Accessibility &amp; Mobility</td>
<td>X</td>
<td>X</td>
<td>X</td>
<td>X</td>
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<td>X</td>
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<td>Enhance Environment</td>
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<td>Integration &amp; Connectivity</td>
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<tr>
<td>System Mgmt. &amp; Operations</td>
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<td>X</td>
<td>X</td>
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<td>X</td>
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<td>System Preservation</td>
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<td>X</td>
<td>X</td>
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<td>X</td>
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</table>

Figure 3: Planning Factor Matrix
Work Program

Task A1
Administrative Activities (PL 112)

Responsible Agencies: JC MTPO, TDOT – Planning Division and Multimodal Transportation Resources, FHWA

Purpose: (JC MTPO and TDOT) To conduct continuing, cooperative, and comprehensive transportation planning activities consistent with the urban area’s comprehensive general plan and ensure that all transportation planning projects meet federal and state requirements.

Previous Work:

JC MTPO Annual work program (FY 2008 UPWP). Participation in TDOT and FHWA sponsored educational and training opportunities for MTPO staff. Review of contractual items. Production of State (yearly) Title VI reports, submission of billings, and attendance at various meetings.

TDOT A continuing work activity.

Study Design for FY 2009:

JC MTPO

- Attend FHWA, TDOT, and other sponsored training and workshops, as available, to improve and maintain proficiency in field.
- Continue to coordinate and develop outreach activities for the Title VI Program
- Work with TDOT, FHWA and FTA to prepare and submit technical reports (2010 UPWP, EAC, and Quarterly Reports).
- Attend meetings of the MTPO organization, RPO, local, regional, state, and federal sponsored meetings related to transportation planning as needed.
- Establish and maintain good working relationships with local organizations.
- Prepare and maintain MTPO committee contact lists, media lists, and other lists as needed.
- Prepare and submit financial quarterly reports.
- Review and submit various contractual documents.
- Update By-Laws and Prospectus as needed.
- Purchase of equipment including up to 8 portable traffic count stations and associated software,
- Maintain license for existing software license for Travel Demand Model, Geographic Information Systems (GIS) and Global Position System (GPS) data collection units and visualization software such as Google Earth Pro or other graphic package.

TDOT

The Planning Division/Tennessee Department of Transportation will work jointly with the urban area to establish the administrative and technical procedures required, prepare
contractual agreements as required, attend all study meetings, distribute special and annual reports and study documents, review and analyze individual transportation planning projects and studies, and undertake general administrative duties. The Public Transportation, Waterways and Rail Division will administer correspondence and telephone contacts regarding river transportation, urban public transit, rail service, ridesharing, and transportation systems management. Representatives of this office will participate in MTPO meetings; distribute federal guidelines and requirements; conduct seminars and work sessions; provide advice and assistance concerning feasibility of river transportation development; review study documentation and reports; administer funds for port development. This office will coordinate FTA Sections 5303, 5310, 5307, and 5309 programs in Tennessee.

**Products**  
**JC MTPO**
- Progress reports  
- Contracts and agreements  
- Files and Records as required  
- An approved FY 2010 UPWP  
- An approved 2009 State Title VI report  
- Evaluate and maintain plans as needed, including ITS project updates, Public Participation Plan, TIP Amendments, and information for the Long Range Transportation Plan.

**TDOT:** An ongoing transportation planning program.

**Work Schedule**  
**JC MTPO**
Most work is done on a continual basis; some milestones for this task are as follows:

<table>
<thead>
<tr>
<th>Billings</th>
<th>Oct 08</th>
<th>Nov 08</th>
<th>Dec 08</th>
<th>Jan 09</th>
<th>Feb 09</th>
<th>Mar 09</th>
<th>Apr 09</th>
<th>May 09</th>
<th>Jun 09</th>
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<th>Aug 09</th>
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<tr>
<td>UPWP</td>
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<td></td>
<td></td>
<td></td>
<td>a</td>
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<td></td>
</tr>
<tr>
<td>Title VI (State requirements)</td>
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<td></td>
<td></td>
<td>x</td>
<td></td>
<td>a</td>
<td></td>
<td></td>
<td></td>
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<td></td>
</tr>
</tbody>
</table>

a = adopted, d = draft, x = month occurs

**TDOT:** A continuing task.

**SAFETEA-LU Factors Considered:** All SAFETEA-LU Factors are discussed during Executive Staff and Executive Board meetings. All factors are considered during development of the UPWP, TIP and LRTP documents.
## A1 Administrative Tasks

<table>
<thead>
<tr>
<th>PL112</th>
<th>Local</th>
<th>MTPO Total</th>
<th>SPR</th>
<th>State SPR Match</th>
<th>State SPR Total</th>
<th>Total</th>
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<td>$69,222.60</td>
<td>$17,305.65</td>
<td>$86,528.25</td>
<td>$9,500</td>
<td>$2,375</td>
<td>$11,876</td>
<td>$98,403.25</td>
</tr>
</tbody>
</table>
Task A2
Maintenance of Data Inventories and Surveillance (PL 112)

**Responsible Agencies:** JC MTPO, TDOT Planning Division

**Purpose:**

**JC MTPO**
Inventory of transportation and land-use data, MTPO boundaries, database development, maintenance, and improvement of equipment necessary for improving data inventories and maintenance of the JC MTPO website for dissemination of information.

**TDOT**
Inventory of Transportation Data

**Previous Work:**
- JC MTPO Collection, analysis and monitoring of population, commuter patterns, bicycle and pedestrian facilities, freight information, land use and traffic data on a local and regional basis for input into the future Long Range Transportation Plan and TIP. The JC MTPO maintains a website with all documents, meetings, RFPS, and upcoming events available for public viewing.
- TDOT Traffic volumes have been collected at 192 annual cycle count stations. Special count data collected for design projects as required. Accident data from Tennessee Department of Safety coded and filed. High hazard accident data furnished for safety studies as needed.

**Study Design:**

**JC MTPO**
- Collect traffic, freight, bicycle and pedestrian facilities, population, land use, and socioeconomic data.
- To Prepare for the 2010 Census, update traffic analysis zones defining Census geography for the region, based on the final criteria established for tracts, block groups, and other geographic areas.
- Continue updating databases necessary for future long range plan.
- Regional traffic count information is maintained (via interactive mapping system) on the MTPO website, including TDOT statewide count information.
- Develop databases and mapping systems capable of storing, retrieving, correlating, analyzing, and displaying geographic information. This includes purchases of equipment needed by the MTPO for storing data and for display purposes.
- Continual updating of JC MTPO website to provide enhanced access to transportation planning products to the public and MTPO member agencies.
- TDOT will also continue to collect traffic count data at established stations, special traffic counts may be conducted by the local agencies within the MTPO area.
- Maintenance of data for GIS analysis and advanced visualization techniques for the JC MTPO website.
- Updating of GIS databases.
- Utilize interns and other professional services to assist in data collection, organization, and maintenance of GIS databases, as needed for work on future LRTP and TIP.
- Maintain the database for TransCAD model, economic data, and population data for the future LRTP and TIP. This would include the purchase of databases if available.

**TDOT**
Continue to collect traffic data at 192 annual cycle count stations. Conduct special traffic counts as needed for planning and design projects. Maintain accident file and furnish high hazard listings and other safety data as required. Travel time studies will be conducted if needed for special studies.

**Products:**

**JC MTPO**
- Local and regional population and land use data
- Employment data for traffic analysis zones
- The JC MTPO website, current
- Updating of GIS software and other software needed to keep database current.
- Develop maps of urbanized area, study area, demographics, functional classification and other maps as needed.

**TDOT**
- Traffic counts (including peak hour volumes, vehicle classification, directional distribution, etc)
- VMT
- Accident data

**Work Schedule:**

**JC MTPO**
All work is on a continual basis.

**TDOT**
Permanent count data collected and computed for computer storage weekly. Annual cycle counts to be made in September–November 2007. Other special counts will be conducted as needed. Accident data coded and stored on a daily basis.

**SAFETEA-LU Factors Considered:** All SAFETEA-LU factors are considered while collecting and analyzing data.

**A2 Data Inventories**

<table>
<thead>
<tr>
<th>PL112</th>
<th>Local</th>
<th>MTP0 total</th>
<th>SPR</th>
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<td>$11,368</td>
<td>$2,842</td>
<td>$14,210</td>
<td>$98,738</td>
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</table>
Task B
Long Range Transportation Plan - Maintenance (PL 112)

**Responsible Agencies:** TDOT Planning Division; JC MTPO

**Purpose:** (JC MTPO & TDOT) to provide a continuously updated comprehensive transportation plan that will provide for the long-range transportation needs of the urbanized area.

**Previous Work:** A new Long-Range Transportation Plan that is SAFETEA-LU compliant was completed and adopted on March 18, 2008. The plan includes regional needs as well as costs and priorities.

**Study Design:**
JC MTPO & TDOT

During Fiscal Year 2009, maintenance and updating of plan and the ITS regional architecture will continue.

**JC MTPO**
- Attend
- Develop standardized methodology and data warehousing techniques for data to be used for maintenance of the LRTP and other projects.
- Analyze transit projects with JCT Planners.

**Products:** (JC MTPO & TDOT) Update the Johnson City Long-Range Transportation Plan as needed.

**SAFETEA-LU Factors Considered:** All SAFETEA-LU factors are considered during the development of the Long Range Transportation Plan.

### B. Long Range Transportation Plan Maintenance

<table>
<thead>
<tr>
<th>PL112</th>
<th>Local</th>
<th>MTP0 total</th>
<th>SPR</th>
<th>State SPR Match</th>
<th>State SPR Total</th>
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<td>$25,416</td>
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</table>
Task C
Transportation Improvement Program (PL 112) - Maintenance

**Responsible Agency:** JC MTPO, JCT

**Purpose:** To prepare and maintain an accurate, timely and financially constrained Transportation Improvement Program.

**Previous Work:**
- The current and previous TIPs.
- A FY 2008-2011 SAFETEA-LU compliant TIP was completed.

**Study Design:**
- To maintain the accuracy of the TIP through amendments and adjustments where necessary while maintaining fiscal constraint.
- Coordinate TIP projects with local, state, and federal agencies.

**Products:** A four year program of transportation related projects that are prioritized and financially constrained and amended or adjusted as needed. Annual listing of projects will be made available using the same guidelines as the TIP.

**Work Schedule:** This is a continuous project.

**SAFETEA-LU Factors Considered:** All SAFETEA-LU factors are considered during the development and maintenance of the TIP.

**Task C TIP**

<table>
<thead>
<tr>
<th>PL112</th>
<th>Local</th>
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<th>SPR</th>
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</table>
Task D
Public Transportation Planning (Section 5303)

**Responsible Agencies:** JCT, JC MTPO TDOT, FTA

**Purposes:** To collect, analyze and store data necessary for conducting a viable transit planning process. To administer funds, coordinate planning activities, and to encourage citizen knowledge and awareness of public and private transit services.

**Previous Work:** Certain data are available from previous transit studies and surveys and the 2000 Census. The Johnson City Transit System maintains records of ridership, fare revenue, and cost by route. The JC MTPO collects census data information to assist in the development of plans including the maintenance of the LRTP. The JC MTPO in coordination with TDOT completed the regional ITS architecture for the MTPO Study Area. As part of the approved architecture JCT projects were identified, ranked and funding sources identified. A complete copy of the architecture and deployment plan is available at the MTPO office and on the MTPO website at [http://www.jcmpo.org/jcits.htm](http://www.jcmpo.org/jcits.htm). The JC MTPO also conducts public participation for TIP and LRTP transit projects.

**Study Design:** Pertinent factors have been identified for data collection, including elderly, handicapped and socio-economic patterns, population density, financial costs and revenues, and ridership characteristics. Data will be collected and analyzed for use by local, state and federal agencies. Data collection and analysis techniques include patron surveys, GIS analysis and other methods. Activities associated with DBE/WBE programs, specialized programs for the elderly and handicapped including programs associated with the Americans with Disabilities Act, and the private enterprise initiatives programs will be ongoing throughout the year. Data and planning work associated with the Transit Development Plan/Program activities as defined by TDOT and management systems for public transportation facilities and equipment required under SAFETEA-LU will also be continuing efforts. Coordination with Intelligent Transportation Systems projects is a continuing activity. While individual projects are the responsibility of the appropriate agency (i.e. AVL tracking and scheduling for transit) the JC MTPO will ensure they are included in the ITS architecture and deployment plan. The JC MTPO will continue to assist with TIP and LRTP additions, amendments, adjustments, and public participation.

**Product:** A usable database for input into transit planning studies, Title VI update reports, NTD reports, and to evaluate and coordinate various multi-modal transportation activities in the Johnson City Urbanized Area.

**Work Schedule:** This is a continuous work activity. The Title VI update will be completed during the third quarter.

**SAFETEA-LU Factors Considered:** All SAFETEA-LU factors are considered while developing transit projects.
### D. Transit Administration & Database

<table>
<thead>
<tr>
<th>Sec 5303 Federal</th>
<th>Local</th>
<th>State</th>
<th>MTPS total</th>
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<td>$41,113</td>
<td>$0</td>
<td>$0</td>
<td>$0</td>
<td>$41,113</td>
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Task E.
Elizabethton/Carter County Transportation Model Refinement

**Responsible Agencies:** City of Elizabethton, JC MTPO

**Purposes:** To evaluate the existing conditions including land-use and transportation patterns in the eastern sections of the MTPO Region (Elizabethton and Carter County), which is experiencing and increase of growth placing increased demands on the transportation system.

**Previous Work:** This task was previously include as an amendment to 2006 UPWP, however it was postponed due to changes in administration at the city of Elizabethton (new Mayor and City Manager) and at the JC MTPO (new Transportation Planning Coordinator).

**Study Design:** Gather and analyze existing data, land use, the road system and identify traffic deficiencies, assisting the analysis for the Elizabethton Connector and recent revitalization of new businesses SR 67, locally referred to as the “Elk and Broad Commercial Corridor” that is the only east-west corridor connecting Elizabethton and Carter County to the rest of the MTPO Region. And incorporate new areas of the MTPO boundary. This would bring this portion of the MTPO area up to the same level as Johnson City and Washington County portions.

**Product:** Improve traffic analysis with recommendations for traffic congestion due to recent commercial and residential growth. The data from this study will be used in the development of the TIP and LRTP.

**Work Schedule:** To be completed by the second quarter of 2009.

**SAFETEA-LU Factors Considered:** All SAFETEA-LU factors are considered while developing projects.

<table>
<thead>
<tr>
<th>Federal (112)</th>
<th>Local (Elizabethton)</th>
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Task F.  
US 321 Scenic Byway Program

**Responsible Agency:** TDOT, JC MTPO, FHWA

**Purpose:** To protect the natural, cultural and historic integrity of the US 321 corridor and enhance the visitor experience to the area.

**Study Design:** In cooperation with TDOT, Knoxville TPO, RPOs, and other organizations, the Johnson City MTPO will coordinate the preparation of a Corridor Management Plan, funded by the FHWA Scenic Byways program, for U.S. 321 from Loudon County to Carter County in northeast Tennessee that will protect the natural, cultural and historic integrity of the corridor.

**Previous Work:** This is new task.

**Products:** Completed corridor management plan.

**Work Schedule:** Schedule to be determined contingent upon TDOT’s workload and funding levels. No funding amount has been given at this time. Funding amount will be added when TDOT provides totals.

**SAFETEA-LU Factors Considered:** Economic vitality, safety, accessibility and mobility, protecting and enhancing the environment, enhancing connectivity of transportation systems, promoting efficient system management and preservation of the existing transportation system.
## Budget Summary

Table I

Funding Sources - Johnson City Urban Area
Fiscal Year 2009

<table>
<thead>
<tr>
<th>TASK</th>
<th>FEDERAL HIGHWAY ADMINISTRATION</th>
<th>FEDERAL TRANSIT ADMINISTRATION</th>
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<td>B. LRTP</td>
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<tr>
<td>C. TIP</td>
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<td>D. Transit Admin. &amp; Data Base</td>
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<tr>
<td>E. Eliz. Land Use Trans. Study</td>
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<tr>
<td>F. *US 321 Scenic Byway Study</td>
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<tr>
<td>TOTAL</td>
<td>$192,845</td>
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</table>

**PL Reserve Funds** $274,665.91

*Estimate: No funding amount has been given at this time. Funding amount will be added when TDOT provides totals.

**PL reserve funds are unused funds from previous years. Before these funds can be used the UPWP and contract must be amended to program reserve funds.*
### TABLE II
Agency Participation- Johnson City Urban Area
FISCAL YEAR 2009

<table>
<thead>
<tr>
<th>TASK</th>
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<tr>
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<td>D. Transit Admin. &amp; Data Base</td>
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<tr>
<td>E. Elizabethton Land Use Transportation Study</td>
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<td>$50,000</td>
</tr>
<tr>
<td>F. **US 321 Scenic Byway Study</td>
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<td>$-</td>
</tr>
<tr>
<td>TOTAL</td>
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<td>$-</td>
<td>$340,024</td>
</tr>
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</table>

*No funding has been obtained at this time. Once TDOT proceeds with the TPRs a funding amount will be added.

**No funding amount has been given at this time. Funding amount will be added when TDOT provides totals.
TABLE III
AGENCY PARTICIPATION BY FUNDING SOURCE
FISCAL YEAR 2009

<table>
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<tr>
<th>AGENCY</th>
<th>TN</th>
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<td>$32,891</td>
<td>$4,111</td>
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<tr>
<td>TOTAL</td>
<td>$192,845</td>
<td>$48,211</td>
<td>$46,284</td>
<td>$11,571</td>
<td>$32,891</td>
<td>$4,111</td>
<td>$4,111</td>
<td>$340,024</td>
</tr>
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Appendix A
Criteria for Project Selection - TIP

The JCMTPO considered several factors that were important to the MTPO area. They are as follows: clean air, existing plans, and the aging population, maintaining existing roads, the State Long Range Transportation Plan, growth areas, connectivity, rail, Title VI, economic development, transportation mode choices, route choices, congestion and safety. These factors were then used to develop criteria for the selection of projects for Local STP funding. The Executive Staff reviews the projects submitted for Local STP funding. They then rank the projects using weighted criteria (see below) and develop a recommendation for the Executive Board. The Executive Board will adopt the ranking of the projects if they feel the ranking is suitable. The Executive Board may chose to amend or reorder the ranking of the projects before adopting.

**CONSISTENCY WITH PLANS**
In previous TIP or related project in TIP ................................................................. 15
Consistent with growth plan/land use plans ......................................................... 8

**CONGESTION MANAGEMENT**
Reduces/manages travel demand (TDM) ............................................................. 8
Improves traffic operations .................................................................................. 10
Transit capital improvement ................................................................................. 2
Alternative Mode (incl. Bike/ped and other modes) .............................................. 5
Intelligent Transportation System (ITS) project .................................................. 2

**TRAFFIC CIRCULATION**
Improves access to major hwys. ........................................................................... 5
Provides/enhances connection between modes .................................................... 4
Enhances connectivity of street network ............................................................... 14

**ECONOMIC DEVELOPMENT**
Improves facility for freight movement (air, distribution, rail) ................................................. 2
Enhances economic development investments ..................................................... 10

**AIR QUALITY**
Promotes positive effect on air quality ............................................................... 2

**SAFETY MANAGEMENT**
Promotes safety .................................................................................................... 7

**VALUE ADDED**
Match greater than minimum required ............................................................... 2
ROW was donated, eng. already complete, etc. ................................................... 4
Total ..................................................................................................................... 100
Appendix B
Transportation Planning Report Request (TPR) for the Johnson City MTPO Study Area

To achieve the goals of relieving congestion, improving safety and promoting economic development; and to achieve the long term goal of improving overall traffic flow along the I-26 corridor through Johnson City / Washington County, the Johnson City MTPO is requesting Transportation Planning Reports to be conducted by TDOT at the following locations;

1. Exit 17 (SR 354 @ I-26) locally referred to as Boones Creek Road @ I-26; and
2. Exit 13 (SR 75 @ I-26) locally referred to as Suncrest and Bobby Hicks @ I-26; and
3. Exit 25 (SR 67 @ I-26) locally referred to as University Parkway @ I-26.

The reports requested should analyze the interchanges along I-26 through Johnson City / Washington County and make recommendations on design changes to improve traffic flow, capacity and safety. These requests are ranked by order of their priority.
RESOLUTION OF THE EXECUTIVE BOARD OF THE JOHNSON CITY METROPOLITAN TRANSPORTATION PLANNING ORGANIZATION

TO ADOPT THE FY 2009 UNIFIED PLAN AND WORK PROGRAM (UPWP)

Whereas, under Federal Planning Guidelines MPO’s are required to submit a Unified Plan and Work Program (UPWP) that highlights the transportation planning projects into broadly categorized planning activities and explain the funding for each activity for a fiscal year;

Whereas, funding is provided through the State of Tennessee, Tennessee Department of Transportation (TDOT) from the Federal Highways Administration (FHWA) and the Federal Transit Administration (FTA); and

Whereas, FHWA PL 112 funds are provided at an 80/20 match ratio; with 80% of the total funds provided by the FHWA and 20% are provided by local government; and

Whereas, FTA Section 5303 funds are provided at an 80/10/10 ration with 80% of the total funds provided by the FTA, 10% being provided by TDOT and 10% being provided by local government;

NOW THEREFORE BE IT RESOLVED THAT, the Executive Board of the Johnson City Metropolitan Transportation Planning Organization do hereby approve the adoption of the FY 2009 Unified Plan and Work Program.

__________________________________________
JC MTPO  Executive Board Chair / Vice Chair

Adopted this _____ Day of ____________ 2008