AGENDA
JOHNSON CITY MTPO
Executive Board / Executive Staff
Thursday, August 13, 2015 at 10:00 a.m.
100 West Millard Street, Johnson City, TN
Johnson City Public Library, Jones Meeting Room

• **Call to Order**

• **Item 1:** Public Input – Open to public

• **Item 2:** Approval of Minutes from the December 4, 2014 Meeting

• **Item 3:** Self-Certification Resolution
  - Resolution 2015-01 (Vote Required)

• **Item 4:** Consider approval of amending the Fiscal Year 2014-2017 Transportation Improvement Program (TIP) to move funding from PE / ROW phases to CN phase for the Veterans Affairs Hospital Connector Project
  - Resolution 2015-02 (Vote Required)

• **Item 5:** Review and recommend approval of the Fiscal Year 2016 Unified Planning Work Program (UPWP).
  - Resolution 2015-03 (Vote Required)

• **Item 6:** Consider amending the By-Laws of the Johnson City MTPO Executive Board and the Executive Staff with new members
  - Voice Vote Only Required

• **Item 7:** Presentation on TDOT Multi-Modal Access Policy by Jessica Wilson, TDOT Bicycle and Pedestrian Coordinator and Nick Weander, TDOT Office of Community Transportation

• **Item 8:** MTPO Transportation Coordinator - Work Update:
  - Public Participation Plan – Status Update
  - State Functional Classification System – Status Update
  - Air Quality – Preliminary Ozone Data
  - Coordinated Public Transit - Human Services Transportation Plan – Status Update
  - Regional ITS Architecture – Update
  - Fiscal Year 2017-2020 Transportation Improvement Program – Status Update

• **Adjourn**
ITEM 1

Public Input

After discussions with the MTPO Chairman we have moved this item to the beginning of the meeting allowing the public better opportunity for input. As always, the public is welcome to attend the entire meeting. It was felt by moving this item to the beginning of the meeting, it would give a better opportunity for public input.

ITEM 2

Approval of minutes from the December 4, 2014 Executive Board & Staff Meeting.
Johnson City Metropolitan Planning Organization
Executive Board and Executive Staff Meeting
Thursday, December 4, 2014 at 10:00 a.m.
Johnson City Transit Center, 1st Floor Training Room
137 West Market Street, Johnson City, TN

Executive Board Present

Nick Weander for Governor Bill Haslam, State of Tennessee
The Honorable Mayor Ralph Van Brocklin, City of Johnson City
Jon Hartman for the Honorable Mayor Curt Alexander, City of Elizabethton
The Honorable Mayor Irene Wells, Town of Bluff City
The Honorable Mayor Dan Eldridge, Washington County
Mike Potter for the Honorable Mayor Leon Humphrey, Carter County

Executive Board Not Present

The Honorable Mayor Kelly Wolfe, Town of Jonesborough
The Honorable Mayor Johnny Lynch, Town of Unicoi

Executive Staff Present

M. Denis Peterson, City of Johnson City
John Deakins, Jr., Washington County Highway Superintendent
Irene Wells, for Bluff City
Lance Lowery, First Tennessee Development District and Town of Unicoi
John Hartman, City of Elizabethton
Mike Potter, for Carter County Highway Dept.
Mary Butler, Johnson City Transit for Eldonna Janutolo, JCT

Executive Staff Not Present

Bob Browning, Town of Jonesborough

Others Attending

Glenn Berry, Johnson City MTPO
Angie Carrier, City of Johnson City
Ambre Torbett, Sullivan County
Randy Dodson, Mattern & Craig
Calvin Clifton, Mattern & Craig
Summary of Motions Passed:

- **Approved** – Minutes from October 9, 2014.

- **Approved** – Resolution 2014-05 – Consider approval of amending the FY 2014-2015 UPWP to move project tasks and FY 2014 funding to FY 2015

- **Approved** – Resolution 2014-06 – Recommend / Reaffirm Priority Project List for TDOT’s Three-Year Work Program.

- **Approved** – Forwarding applications from Bluff City and Elizabethton to the TDOT Multimodal Access Grant Program.
Call to Order: Meeting called to order at 10:06 a.m. by Mayor Ralph Van Broklin. A sign-in sheet was passed to each person.

**Agenda Item 1:** The minutes from the October 9, 2014 meeting were reviewed.

Mr. M. Denis Peterson made a motion for the board to approve. Mr. Jon Hartman seconded the motion. All approved. Motion carried.

**Agenda Item 2:** Consider approval of amending the FY 2014-2015 UPWP to move project tasks and FY 2014 funding to FY 2015 (Resolution 2014-05).

Mr. Berry explained to the Board the changes being made to the FY 2014-2015 UPWP. With this being a two year UPWP, clarification was made from TDOT that funding not used for FY 2014 would need to be moved to FY 2015 in order to be eligible to be spent. Mr. Berry explained this included funding for the TIP Software Database and the Transit Consultant for Bus Technical Specifications would be moved to Federal FY 2015, as well as Section 5303 FTA funds used Administration & Database.

Mayor Dan Eldridge made a motion for the board to approve. Mayor Van Broklin seconded the motion. All approved. Motion carried.

**Agenda Item 3:** Recommend / Reaffirm Priority Project List for TDOT’s Three-Year Work Program (Resolution 2014-06).

Mr. Berry presented a brief overview of the projects currently under construction in the area. Mr. Berry presented the three projects that make up the Priority Project List to be submitted to TDOT.

The projects were recommended to be ranked in the following order.

<table>
<thead>
<tr>
<th>JC MTPO Ranking</th>
<th>Project</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>112456.00- Washington, I-26, Interchange at SR-354(Exit 17)</td>
</tr>
<tr>
<td>2</td>
<td>112457.00- Washington, I-26, Interchange at SR-67(Exit 24) (Eastbound Only)</td>
</tr>
<tr>
<td>3</td>
<td>043975.01- Carter, SR-91, From SR-67 (US-321) to SR-37 (US-19E)</td>
</tr>
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</table>

Mr. Berry stated that this priority list was the same as last year. Mr. Hartman made a motion for the board to approve. Mr. Peterson seconded the motion. All approved. Motion carried.

**Agenda Item 4:** Discussion on TDOT Multimodal Access Grant Program

Mr. Berry stated that TDOT limited the number of applications to the Multimodal Access Grant Program to two from each MPO. The Johnson City MTPO received two applications, from Bluff City and Elizabethton. He asked that each describe their particular project that was being submitted to the
program. Mr. Hartman presented Elizabethton’s project, which includes pedestrian safety improvements at approximately five intersections with the Tweetsie Trail. These improvements include signage, specifically lighted signage that warns drivers of the trail crossings to enhance safety at busy intersections.

Mr. Calvin Clifton, on behalf of Mayor Irene Wells, presented Bluff City’s project, which also includes pedestrian improvements, with a sidewalk to connect the boardwalk, a park and ride lot and the new City Hall. This project will also include improvements at a railroad crossing.

Mayor Van Brocklin asked for a vote to forward the two applications to TDOT for consideration in the Multimodal Access Grant Program. All approved.

**Agenda Item 5: Other Business Update / Citizens Concerns**

Mr. Berry informed the Board of the recently proposed air quality standards. Mr. Berry stated that the proposed standards will be between .060-.070 parts per million. Depending on what the new standard is, Sullivan County could fall into non-attainment status. This status would affect projects being considered for Sullivan County and would require further evaluation to determine the projects’ effect on air quality, such as running either the MPO or state travel demand model. Ms. Angie Carrier and Mr. Peterson both inquired about funding that might be available to non-attainment areas, particularly for multimodal projects to mitigate air quality issues. Mr. Nick Weander responded that CMAQ funding is specifically available to non-attainment areas.

[NOTE: The Federal Register, which is the official notice to the public, states the proposed standards are at **.065 - .070 parts** per million. Mr. Berry corrected this and notified Board and Staff members via email after the meeting, along with a copy of the Federal Register after the meeting, once it was available.]

After this discussion, no citizens’ concerns were raised.

**Adjournment:**

Mayor Van Brocklin made closing statements, and the meeting was adjourned at approximately 10:43 a.m.
ITEM 3

Resolution 2015-01: Consider a resolution reaffirming the “Self Certifications and Federal Certifications” for the Johnson City MTPO that must accompany amendments to the Transportation Improvement Program (TIP).

The Johnson City MTPO is required to comply with federal law to “Self Certify” they are following all regulations as identified in the Code of Federal Regulations, Title 23, Section 450.334, and an approved certification must be sent with the entire proposed TIP or when it is amended.

It is recommended this item be approved by the Johnson City MTPO Executive Board by vote and accompanying resolution.
RESOLUTION OF THE EXECUTIVE BOARD OF THE JOHNSON CITY METROPOLITAN TRANSPORTATION PLANNING ORGANIZATION (MTPO) to Re-Affirm the “Self-Certifications and Federal Certifications”

WHEREAS, in accordance with the requirements of the U.S. Department of Transportation, the Johnson City MTPO is required to prepare a Transportation Improvement Program (TIP); and

WHEREAS, the Transportation Improvement Program (TIP) documents a cooperatively developed program of projects scheduled for implementation during the projected four-year period; and

WHEREAS, the Johnson City MTPO has adopted a Long Range Transportation Plan which serves as a guide for the development of the Transportation Improvement Program (TIP); and

WHEREAS, the Johnson City MTPO Executive Board hereby determines the use of various Federal Highway Administration funds, including Surface Transportation Program, Bridge Rehabilitation and Reconstruction, STP Enhancement, National Highway System, Highway Safety Improvement Program, Interstate Maintenance, Federal Transit Administration Capital Operating and Planning, and other federal transportation funds that are made available for Johnson City MTPO Area projects, as listed in the TIP; and

WHEREAS, the Johnson City MTPO does hereby certify that the requirements of the Code of Federal Regulations, Title 23, Section 450.334 are met.

NOW, THEREFORE, BE IT RESOLVED, that the Executive Board and Executive Staff of the Johnson City Metropolitan Transportation Planning Organization do hereby approve and endorse the following certifications, as set forth in 23 CFR Section 450.334, as to be submitted with the Johnson City MTPO Area FY 2014-2017 TIP as amended.
SELF CERTIFICATIONS AND FEDERAL CERTIFICATIONS
23 CFR 450.334

(1) 23 U.S.C. 134, 49 U.S.C. 5303, and this subpart;

(2) In non-attainment and maintenance areas, section 174 and 176 (c) and (d) of the Clean Air Act, as amended (42 U.S.C. 7504, 7506 (c) and (d)) and 40 CFR part 93;

(3) Title VI of the Civil Rights Act of 1964, as amended (42 U.S.C. 200d-1) and 49 CFR part 21;

(4) 49 U.S.C. 5332, prohibiting discrimination on the basis of race, color, creed, national origin, sex, or age in employment or business opportunity;

(5) Section 1101(b) of the MAP-21 (Pub. L. 112-141) and 49 CFR part 26 regarding the involvement of disadvantaged business enterprises in USDOT funded projects;

(6) 23 CFR part 230, regarding the implementation of an equal employment opportunity program on Federal and Federal-aid highway construction contracts;


(8) The Older Americans Act, as amended (42 U.S.C. 6101), prohibiting discrimination on the basis of age in programs or activities receiving Federal financial assistance;

(9) Section 324 of title 23 U.S.C. regarding the prohibition of discrimination based on gender; and


_________________________________________                  _____________________________
MTPO Executive Board, Chairperson                  Date

_________________________________________                  _____________________________
MTPO Executive Staff, Chairperson                  Date
ITEM 4

Resolution 2015-02: Consider approval of amending the Fiscal Year 2014-2017 Transportation Improvement Program (TIP) to move funding from PE / ROW phases to CN phase for the Veterans Affairs Hospital Connector Project

The Fiscal Year 2014-2017 Transportation Improvement Program is being amended to move funds that have not been used for the PE and ROW phases to the Construction Phase for the Veterans Affairs Hospital Connector project for Fiscal Year 2015. The funds being moved are from the Transportation, Community, and System Preservation (TCSP) funding program and High Priority Project (HPP) programs previously obligated for this project in past TIPs for the PE and ROW phases. The PE and ROW phases are now complete and the remaining funds from these programs will now be used for the Construction Phase of this project. Due to the nature of how funds are federally obligated and the nuances of this particular project, a TIP Amendment is required to move these left over funds from the PE & ROW phases to the Construction Phase of the project.

It should be noted these funds are specifically designated for the VA Hospital by an Act of the U.S. Congress and cannot be used for any other project unless so authorized by the U.S. Congress. Funds from the Federal Lands Access Program have already been added and obligated in the TIP.

The MTPO has reviewed the current TIP and it is fiscally constrained. The MTPO recommends amending the TIP as specified.
**Project Description**: Construct a new 2-lane access road.

**Location Map**

- **Legend**:
  - Proposed VA Access Rd.
  - Interstate
  - Roads
    - US & State Routes
    - Local roads
    - VA Federal Property
    - Johnson City

**Fiscal Year 2014**

<table>
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<tr>
<th>FISCAL YEAR</th>
<th>TYPE OF WORK</th>
<th>FUNDING TYPE</th>
<th>TOTAL FUNDS</th>
<th>FED FUNDS</th>
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<td>FLAP</td>
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<td>$612,000</td>
<td></td>
<td>$153,000</td>
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</table>

**Remarks**

- AMENDMENT #: 0 - 10/9/14
- ADJUSTMENT #: 
- REMARKS: TN-228/ HPP-4956/TC03(004)
**TIP #** 2006-12  
**TDOT PIN#** 102618.00  
**PRIORITY** High  
**LEAD AGENCY** TDOT / Veterans Admin.  
**COUNTY** Washington  
**LENGTH**  
**LRTP#** E+C; 9 page 7-21  
**PROJECT NAME** VA Hospital Connector  
**TOTAL PROJECT COST** $3,866,700  
**TERMINI OR INTERSECTION** W. Markert St (US 11E) to VA Hospital  
**PROJECT DESCRIPTION** Construct a new 2-lane access road.

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<tr>
<th>FISCAL YEAR</th>
<th>TYPE OF WORK</th>
<th>FUNDING TYPE</th>
<th>TOTAL FUNDS</th>
<th>FED FUNDS</th>
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**AMENDMENT #** 1-18/9/14  
**ADJUSTMENT #**  
**REMARKS** TN-228/ HPP-4956/TC03(004).

**Location Map**

*Legend: Proposed VA Access Rd, Interstate Roads, US & State Routes, Local roads, VA Federal Property, Johnson City*
### Highway Totals for FY 2014

<table>
<thead>
<tr>
<th>Funding Source</th>
<th>Total Programmed Funds</th>
<th>Available Federal Funds</th>
<th>Available State Funds</th>
<th>Available Local Funds</th>
<th>Unprogrammed Balance</th>
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<tbody>
<tr>
<td>HPP</td>
<td>$9,403,167</td>
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* A total of $622,500 in STP (Local) Federal Funds will be flexed for transit use in FY 2014. These funds have been deducted from the STP (Local) balance and are only shown in the Transit Summary - not in the Highway Summary.

### Highway Totals for FY 2015

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### Highway Totals for FY 2016

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### Highway Totals for FY 2017

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### Highway Funding Summary

Tables reflect Year of Expenditure Dollars and a 2.5% inflation rate was used.

#### Highway Totals for FY 2014

<table>
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<tr>
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**Totals:** $38,931,135  $21,117,715  $1,615,718  $16,197,702  $776,427

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#### Highway Totals for FY 2015

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**Totals:** $17,694,019  $3,189,313  $292,000  $14,212,706  $2,210,214

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#### Highway Totals for FY 2016

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**Totals:** $17,296,689  $2,710,000  $270,000  $14,316,689  $3,212,001

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**Totals:** $22,648,656  $7,070,000  $440,000  $15,138,656  $1,383,788

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* A total of $622,500 in STP (Local) Federal Funds will be flexed for transit use in FY 2014. These funds have been deducted from the STP (Local) balance and are only shown in the Transit Summary - not in the Highway Summary.

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Johnson City MTPO FY 2014 - 2017 TIP

Amended Page
August 13, 2015
RESOLUTION 2015-02

RESOLUTION OF THE EXECUTIVE BOARD OF THE JOHNSON CITY METROPOLITAN TRANSPORTATION PLANNING ORGANIZATION (MTPO) TO AMEND

THE 2014-2017 TRANSPORTATION IMPROVEMENT PROGRAM (TIP) TO MOVE FUNDS TO THE CONSTRUCTION PHASE OF THE VETERANS AFFAIRS HOSPITAL CONNECTOR PROJECT.

WHEREAS, Johnson City Metropolitan Transportation Planning Organization (MTPO) is responsible for programming of funds for Transportation Purposes; and

WHEREAS, it is the responsibility of the Johnson City MTPO to program these funds for transportation projects in the Transportation Improvement Program (TIP); and

WHEREAS, Johnson City MTPO is moving funds to the construction phase of the Veterans Affairs Hospital Connector Project from the Transportation, Community, and System Preservation (TCSP) and High Priority Project (HPP) programs for Fiscal Year 2015 to be used for construction; and

NOW, THEREFORE, BE IT RESOLVED that the Executive Board of the Johnson City Metropolitan Transportation Planning Organization does amend the 2014 – 2017 Transportation Improvement Program to move funds to the construction phase of the Veterans Affairs Hospital Connector Project.

______________________________________________  ________________________________
MTPO Executive Board, Chairperson     Date

______________________________________________
MTPO Executive Staff, Chairperson     Date
ITEM 5

Resolution 2015-01: Review and recommend approval of the Fiscal Year 2016 Unified Planning Work Program (UPWP).

The Johnson City MTPO staff has finalized the draft UPWP for Federal Fiscal Year (FY) 2016 and the document is ready for Executive Board approval. The UPWP outlines tasks to be undertaken by the Johnson City MTPO, along with identifying funding sources to complete these tasks. The one-year UPWP covers the federal fiscal year starting on October 1, 2015 and ending on September 30, 2016.

The draft UPWP was submitted to the Tennessee Department of Transportation, Federal Highway Administration, and Federal Transit Administration for their review and comment. During this review process, comments on the draft were provided to the MTPO from these agencies and satisfactorily addressed.

To view the final draft of the FY 2016 UPWP, please click on the link below or contact the MTPO office at 137 West Market Street, Johnson City, TN 37604 or by phone at (423) 434-6272 to obtain a hard copy.


It is recommended the FY 2016 UPWP be approved and adopted. This requires a Board vote and accompanying resolution.
Resolution of the Executive Board of the Johnson City Metropolitan Transportation Planning Organization to approve and adopt the Fiscal Year 2016 Unified Planning Work Program

WHEREAS, a comprehensive, cooperative, and continuing transportation process is to be carried out in the Johnson City Metropolitan Planning Area; and

WHEREAS, under Federal Planning Guidelines, Metropolitan Planning Organizations are required to submit a Unified Planning Work Program (UPWP) that identifies the transportation planning projects and planning activities to be undertaken by local, regional, and/or state agencies for the Johnson City Metropolitan Transportation Planning Organization (MTPO) Metropolitan Planning Area (MPA) for Federal Fiscal Year 2016; and

WHEREAS, the various state, local and regional agencies involved with transportation planning for the Johnson City MTPO MPA have cooperatively developed a UPWP for Fiscal Year 2016; and

WHEREAS, the staff of the Johnson City MTPO, Tennessee Department of Transportation, Federal Highway Administration and Federal Transit Administration have reviewed Fiscal Year 2016 UPWP and found it satisfies federal requirements; and

NOW, THEREFORE, BE IT RESOLVED the Johnson City MTPO Executive Board does hereby approve and adopt the Johnson City MTPO Federal Fiscal Year 2016 UPWP.

______________________________________   _____________________________  
Johnson City MTPO Executive Board Chairman     Date

______________________________________   _____________________________  
Johnson City MTPO Executive Staff Chairman     Date
ITEM 6

Consider amending the By Laws for the Johnson City MTPO Executive Board and Executive Staff to add new members

There are several changes that need to be made to the By Laws of the Executive Board and Executive Staff of the Johnson City MTPO. Below is a description of each of the changes:

Amendments to the Executive Board By Laws:

1. **Add the Mayor of the Town of Bluff City as a member**
   During the 2010 Census and subsequent update of the boundaries of the Johnson City Urbanized Area, the Town of Bluff City and a portion of unincorporated Sullivan County were added. Previously the Town of Bluff City was in the Bristol MPO. However, due to the U.S. Census change in Urban Area Designation, Bluff City was included in the Johnson City Urbanized Area. There was a transitional period where Bluff City remained in the Bristol MPO, through agreement, until Bristol updated their MPA boundary and started the new cycle of their long range plan.

   The updated Metropolitan Planning Area boundary for Johnson City MTPO that includes Bluff City and a portion of Sullivan County was officially approved by the Executive Board on October 9, 2014. The Governor of the State of Tennessee officially approved the new boundary on December 17, 2014. The By Laws of the Executive Board are being amended to add the Mayor of the Town of Bluff City as a member.

   Since the Johnson City MTPO does not take in at least 75 percent of Sullivan County we are not recommending Sullivan County be placed on the Executive Board. The MTPO staff will work with Sullivan County to assist in transportation planning for the area that is in the Johnson City MTPO.

2. **Add the Appointed Representative of the Tennessee County Highway Officials Association as a member**
   During the 2015 Legislative Session of the Tennessee General Assembly, Public Chapter No. 479 (attached) was enacted that states, “One (1) voting member who resides within the metropolitan planning organization’s boundaries shall be chosen by the Tennessee County Highway Officials Association.” In order to comply with the new law, the Tennessee County Highway Officials Association must be added as a member of the Johnson City MTPO Executive Board. The Association has chosen John B. Deakins, Jr., the Washington County Highway Superintendent as their representative to serve on the Executive Board. The By Laws of the Executive Board are being amended to add the representative of the Tennessee County Highway Officials Association as a member.

Amendments to the Executive Staff By Laws:

1. **Add the City Manager of the Town of Bluff City as a member**
   As stated above, the Town of Bluff City was added to the Johnson City Urbanized Area and the By Laws for the Executive Staff are being amended to add the City Manager of the Town of Bluff City as a member.

2. **Remove the Local Planning Director of the First Tennessee Development District as a member**
The position of the Local Planning Director of the First Tennessee Development District has been eliminated, thus it is being removed from the membership of the Executive Staff. The Executive Director of the First Tennessee Development District is still a permanent member of the Executive Staff.

The amended By-Laws of the Executive Board and the Executive Staff are attached, with changes highlighted.

MTPO staff recommends the approval of amending the By-Laws of the Johnson City MTPO Executive Board and the Executive Staff. Approval of the amendments require a voice vote.
AN ACT to amend Tennessee Code Annotated, Title 4, Chapter 16; Title 54 and Title 64, relative to metropolitan planning organizations.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF TENNESSEE:

SECTION 1. Tennessee Code Annotated, Title 64, Chapter 8, is amended by adding the following language as a new part:

(a) Each metropolitan planning organization's policy board shall ensure that:

(1) The number of votes for any local government official shall be equally weighted and shall not be based on the population of the area represented by each official; and

(2) One (1) voting member who resides within the metropolitan planning organization's boundaries shall be chosen by the Tennessee County Highway Officials Association.

(b) For purposes of subsection (a):

(1) "Local government official" means the elected officials representing any county, municipal, or metropolitan government located within the boundaries of a metropolitan planning organization; and

(2) "Metropolitan planning organization" means an agency that is designated or redesignated by a memorandum of understanding as a metropolitan planning organization in accordance with 23 U.S.C. § 134; provided, that the boundaries of the metropolitan planning organization are located entirely within this state; provided further, that the metropolitan planning organization contains not less than three (3) counties located within this state.

SECTION 2. This act is intended to supplement 23 U.S.C. § 134. In the event any provision of this act is deemed inconsistent with the requirements of 23 U.S.C. § 134, the federal law shall control.

SECTION 3. This act shall take effect upon becoming a law, the public welfare requiring it.
SENATE BILL NO. 1326

PASSED: April 22, 2015

RON RAMSEY
SPEAKER OF THE SENATE

BETH HARWELL
BETH HARWELL, SPEAKER
HOUSE OF REPRESENTATIVES

APPROVED this 10th day of MAY 2015

BILL HASLAM, GOVERNOR
July 10, 2015

Mayor Ralph Van Brocklin  
Chair, Johnson City Metropolitan TPO  
601 East Main Street  
Johnson City, TN 37601

Dear Mayor Brocklin:

The 109th Tennessee General Assembly passed SB1326/HB1275, signed by Governor Haslam on May 18, 2015, codified as Public Chapter No. 479, which authorizes the Tennessee County Highway Officials Association (TCHOA) to select a local government official to become a voting member of the Johnson City Metropolitan Transportation Planning Organization’s Executive Board. On Wednesday, June 3, 2015, the TCHOA Board of Directors selected John B. Deakins, Chief Administrative Officer of the Washington County Highway Department, to serve as the TCHOA representative on the Johnson City Metropolitan TPO Executive Board. Mr. Deakins can be contacted at the Washington County Highway Department, 608 Depot Street, Jonesborough, TN 37659, by phone at 423.753.1714, or e-mail jdeakins@washingtoncounty.org. TCHOA, working through Mr. Deakins, is looking forward to establishing a strong statewide transportation partnership with the Johnson City Metropolitan TPO.

If you have any questions or need additional information, please contact Mr. Deakins or myself.

Thank you.

Sincerely,

J. Rodney Carnical, Executive Director
Tennessee County Highway Officials Association

cc: Mr. John Deakins, CAO, Washington County Highway Department  
Mr. Dan Eldridge, Mayor, Washington County  
Mr. Glenn K. Berry, Coordinator, Johnson City Metropolitan TPO  
Mr. Carl Stoppenhagen, President, TCHOA Board of Directors
BY-LAWS OF THE
JOHNSON CITY URBAN AREA
METROPOLITAN TRANSPORTATION PLANNING ORGANIZATION
EXECUTIVE BOARD

Article I - Name

The name of the organization shall be the Johnson City Urban Area Metropolitan Transportation Planning Organization Executive Board.

Article II - Membership

The Executive Board shall be composed of principal elected officials of governmental jurisdictions participating in the Johnson City Urban Area transportation planning process.

And one Executive Board member shall be appointed by the Tennessee County Highway Officials Association per Tennessee State Law, Public Chapter NO. 479 signed into law by the Governor on May 18, 2015. The following officials shall constitute the Executive Board membership:

State of Tennessee: Governor
Town of Bluff City: Mayor
City of Elizabethton: Mayor
City of Johnson City: Mayor
Town of Jonesborough: Mayor
Town of Unicoi: Mayor
Carter County: County Mayor
Washington County: County Mayor
Tennessee County Highway Officials Association: Appointed by Association

Article III - Duties

The Executive Board constitutes the forum for cooperative transportation decision-making in the Johnson City Urban Area. As such it shall carry out the following responsibilities:

1. Overall MTPO policy;
2. Administrative and fiscal control;
3. Review and approval of all transportation planning, programming, and implementation activities within the purview of the MTPO;
4. Establishment of ad hoc committees as necessary to carry out special projects or studies.

**Article IV - Organization**

1. Organization of the Executive Board shall consist of a Chairman, a Vice-Chairman, and a Secretary.

2. The Mayor of Johnson City shall serve as Chairman of the Executive Board.

3. The Vice-Chairman shall be elected from the membership of the Board by majority vote of a quorum at the first Board meeting of each calendar year. The term of office of the Vice-Chairman shall be one year, or until a new election is held. There shall be no limitation on the number of successive terms a Vice-Chairman may serve, provided membership on the Executive Board is maintained.

4. The Transportation Planning Coordinator shall serve as permanent Secretary to the Executive Board.

**Article V - Duties of Chairman and Vice-Chairman**

1. The Chairman shall preside at all meetings of the Executive Board.

2. The Chairman shall authenticate by signature all resolutions adopted by the Executive Board.

3. The Chairman, or designated representative, shall represent the Executive Board at hearings, conferences, and other events as required.

4. In the absence of the Chairman, the Vice Chairman shall discharge all duties of the Chairman.

**Article VI - Duties of the Transportation Planning Coordinator**

1. The Executive Board shall appoint a Transportation Planning Coordinator to carry out certain administrative and planning duties as determined by the Executive Board and by statute.

2. The Transportation Planning Coordinator shall be under the administrative jurisdiction of the City of Johnson City but shall be under the overall direction of the Executive Board.

**Article VII - Meetings**
1. The Executive Board shall meet annually or as required to maintain administrative control on the planning and implementation process.

2. Each member of the Executive Board may designate an alternate to attend meetings and conduct business in the member’s absence.

3. A simple majority of the Executive Board membership or designated alternates shall constitute a quorum. A quorum shall be necessary for the official transaction of Board business.

**Article VIII - Amendment**

These by-laws may be amended by a majority vote of a quorum at any Executive Board meeting.

Date: **August 13, 2015**
BY-LAWS OF THE
JOHNSON CITY URBAN AREA
METROPOLITAN TRANSPORTATION PLANNING ORGANIZATION
EXECUTIVE STAFF

Article I - Name

The name of the organization shall be the Johnson City Urban Area Metropolitan Transportation Planning Organization Executive Staff.

Article II - Membership

The Executive Staff shall be composed of representatives of governments and agencies having functional responsibility for transportation planning and implementation in the Johnson City Urban Area. The Executive Board may designate additional Executive Staff representation as necessary. The following officials shall constitute the Executive Staff membership:

State of Tennessee, Department of Transportation
Town of Bluff City: City Manager
City of Elizabethton: City Manager
City of Johnson City: City Manager
Town of Jonesborough: Town Administrator
Town of Unicoi: Town Recorder
Carter County: Highway Superintendent
Washington County: Highway Superintendent
First Tennessee Development District, Executive Director
First Tennessee Development District, Director, Local Planning
Johnson City Transit System: Director

**Federal Highway Administration: Division Administrator
**Federal Transit Administration: Regional Administrator

**Non-Voting Members
Article III – Duties

1. The Executive Staff is responsible for carrying out the transportation planning program for the Urban Area under the direction of the Executive Board.

2. The Executive Staff shall receive and review reports, plans, documents, and programs prior to presentation to the Executive Board for final approval.

3. The Executive Staff shall be responsible, together with the Transportation Planning Coordinator, for coordination of all transportation planning, programming, and implementation activities among the various jurisdictions and agencies comprising the MTPO.

Article IV – Organization

1. Organization of the Executive Staff shall consist of a Chairman, a Vice-Chairman, and a Secretary.

2. The Chairman and Vice Chairman of the Executive Staff shall be elected by majority vote of a quorum of the Executive Staff. The terms of office shall be one year or until a new election is held.

3. There shall be no limitation on the number of successive terms a member may serve as Chairman or Vice Chairman, provided the membership on the Executive Staff is maintained.

4. The Transportation Planning Coordinator shall serve as permanent Secretary to the Executive Staff.

Article V - Duties of Chairman and Vice-Chairman

1. The Chairman shall preside at all meetings of the Executive Staff.

2. The Chairman shall authenticate by signature all resolutions adopted by the Executive Staff.

3. The Chairman shall represent the Executive Staff at Executive Board meetings, hearings, conferences, and other events as required.

4. In the absence of the Chairman, the Vice-Chairman shall discharge all duties of the Chairman.

Article VI - Duties of the Transportation
Planning Coordinator

1. The Transportation Planning Coordinator shall coordinate and schedule all meetings of the Executive Staff, record the proceedings, and prepare and distribute the minutes thereof.

2. The Transportation Planning Coordinator shall prepare necessary resolutions and documents for Executive Staff consideration and shall ensure that such resolutions and documents are distributed to all Executive Staff members prior to meetings.

3. The Transportation Planning Coordinator shall coordinate all activities of the Johnson City Urban Area MTPO and, with technical staff assistance, shall accomplish analyses, documentation, and other responsibilities as assigned.

Article VII – Meetings

1. The Executive Staff shall meet as necessary to achieve coordination in the transportation planning, programming, and implementation process.

2. Each member of the Executive Staff may designate an alternate to attend meetings and conduct business in the member's absence.

3. Fifty per cent (50%) of the voting of Executive Staff members or designated alternates shall constitute a quorum for the purpose of conducting business.

Article VIII - Amendment

These by-laws may be amended by a majority vote of a quorum at any Executive Staff meeting.

Amended: August 13, 2015
ITEM 7

Presentation on TDOT’s New Multimodal Access Policy by Jessica Wilson, TDOT Bicycle and Pedestrian Coordinator and Nick Weander, TDOT’s Office of Community Transportation

Ms. Jessica Wilson and Nick Weander of the Tennessee Department of Transportation will present TDOT’s new Multi-Modal Access Policy, which is attached.
MULTIMODAL ACCESS POLICY

EFFECTIVE DATE:
July 31, 2015

AUTHORITY:
TCA 4-3-2303

If any portion of this policy conflicts with applicable state or federal laws or regulations, that portion shall be considered void. The remainder of this policy shall not be affected thereby and shall remain in full force and effect.

PURPOSE:
To create and implement a multimodal transportation policy that encourages safe access and mobility for users of all ages and abilities through the planning, design, construction, maintenance, and operation of new construction, reconstruction and retrofit transportation facilities that are federally or state funded. Users include, but are not limited to, motorists, transit-riders, freight-carriers, bicyclists and pedestrians.

APPLICATION:
The policy applies to Department of Transportation employees, consultants and contractors involved in the planning, design, construction, maintenance, and operation of state and federally funded projects, and local governments managing and maintaining transportation projects with funding through TDOT’s Local Programs Development Office.

DEFINITIONS:

Highway: A main road or thoroughfare, such as a street, boulevard, or parkway, available to the public for use for travel or transportation.

Multimodal: For the purposes of this policy, multimodal is defined as the movement of people and goods on state and functionally-classified roadways. Users include, but are not limited to, motorists, transit-riders, freight-carriers, bicyclists and pedestrians, including those with disabilities.

Reconstruction: Complete removal and replacement of the pavement structure or the addition of new continuous traffic lanes on an existing roadway.
(ADA). Sidewalks, shared use paths, street crossings (including over- and under-crossings) and other infrastructure shall be constructed so that all pedestrians, including those with disabilities, can travel independently.

7. Provisions for transit-riders, pedestrians, and bicyclists shall be included when closing roads, bridges or sidewalks for construction projects where pedestrian, bicycle, or transit traffic is documented or expected.

**EXCEPTIONS:**

It is TDOT’s expectation that full consideration of multimodal access will be integrated in all appropriate new construction, reconstruction and retrofit infrastructure projects. However, there are conditions where it is generally inappropriate to provide multimodal facilities. Examples of these conditions include, but are not limited to:

1. Controlled access facilities where non-motorized users are prohibited from using the roadway. In this instance, a greater effort may be necessary to accommodate these users elsewhere within the same transportation corridor.

2. The cost of accommodations would be excessively disproportionate to the need and probable use. Excessively disproportionate is defined as exceeding twenty percent (20%) of the total cost of the project. The twenty percent figure should be used in an advisory rather than an absolute sense, especially in instances where the cost may be difficult to quantify. Compliance with ADA requirements may require greater than 20% of project cost to accommodate multimodal access. Costs associated with ADA requirements are NOT an exception.

3. Areas in which the population and employment densities or level of transit service around the facility, both existing and future, does not justify the incorporation of multimodal alternatives.

4. Inability to negotiate and enter into an agreement with a local government to assume the operational and maintenance responsibility of the facility.

5. Other factors where there is a demonstrated absence of need or prudence, or as requested by the Commissioner of the Department of Transportation.

Exceptions for not accommodating multimodal transportation users on State roadway projects in accordance with this policy shall be documented describing the basis and supporting data for the exception, and must be approved by TDOT’s Chief Engineer and Chief of Environment and Planning or their designees.
Retrofit: Changes to an existing highway within the general right-of-way, such as adding lanes, modifying horizontal and vertical alignments, structure rehabilitation, safety improvements, and maintenance.

Roadway: The portion of a highway, including shoulders, that is available for vehicular, bicycle or pedestrian use.

POLICY:

The Department of Transportation recognizes the benefits of integrating multimodal facilities into the transportation system as a means to improve the mobility, access and safety of all users. The intent of this policy is to promote the inclusion of multimodal accommodations in all transportation planning and project development activities at the local, regional and statewide levels, and to develop a comprehensive, integrated, and connected multimodal transportation network. TDOT will collaborate with local government agencies and regional planning agencies through established transportation planning processes to ensure that multimodal accommodations are addressed throughout the planning, design, construction, maintenance, and operation of new construction, reconstruction and retrofit transportation facilities as outlined in TDOT’s Multimodal Access Policy Implementation Plan.

TDOT is committed to the development of a transportation system that improves conditions for multimodal transportation users through the following actions:

1. Provisions for multimodal transportation shall be given full consideration in new construction, reconstruction and retrofit roadway projects through design features appropriate for the context and function of the transportation facility.
2. The planning, design and construction of new facilities shall give full consideration to likely future demand for multimodal facilities and not preclude the provision of future improvements. If all feasible roadway alternatives have been explored and suitable multimodal facilities cannot be provided within the existing or proposed right of way due to environmental constraints, an alternate route that provides continuity and enhances the safety and accessibility of multimodal travel should be considered.
3. Existing multimodal provisions on roadways shall not be made more difficult or impossible by roadway improvements or routine maintenance projects.
4. Intersections and interchanges shall be designed (where appropriate based on context) to accommodate the mobility of bicyclists and pedestrians to cross corridors as well as travel along them in a manner that is safe, accessible, and convenient.
5. While it is not the intent of resurfacing projects to expand existing facilities, opportunities to provide or enhance bicycle and pedestrian facilities shall be given full consideration during the program development stage of resurfacing projects.
6. Pedestrian facilities shall be designed and built to accommodate persons with disabilities in accordance with the access standards required by the Americans with Disabilities Act.
DESIGN GUIDANCE:

The Department recognizes that a well-planned and designed transportation network is responsive to its context and meets the needs of its users. Therefore, facilities will be designed and constructed in accordance with current applicable laws and regulations, using best practices and guidance, including but not limited to the following: TDOT Standard Drawings and guidelines, American Association of State Highway and Transportation Officials (AASHTO) publications, Institute of Transportation Engineers (ITE) publications, the Manual on Uniform Traffic Control Devices (MUTCD), National Association of City Transportation Officials (NACTO) publications, the Public Rights-of-Ways Accessibility Guidelines (PROWAG), and the Americans with Disabilities Act Accessibility Guidelines (ADAAG).

Signed:

PAUL DEGGE
Chief Engineer/Deputy Commissioner

TOKS OMISHAKIN
Chief of Planning/Deputy Commissioner

JOHN SCHROER
Commissioner
ITEM 8

The MTPO Transportation Coordinator to discuss:

- Public Participation Plan (PPP) – Status Update
  - Draft has been completed and submitted to FHWA / FTA / TDOT for their initial review and comment. The aforementioned agencies made several suggestions and comments. Staff is currently addressing those comments and will resubmit the new Draft PPP to FHWA/FTA/TDOT. Before the current PPP is changed the MTPO member agencies along with the public will have an opportunity to comment. The public comment period is a minimum of 45 days. Until then our current Public Participation Plan is in effect. Staff anticipates the comments to be addressed and resubmitted by the end of August.

- State Functional Classification System – Status Update
  - To date the Johnson City MTPO staff has begun the process of reviewing the state functional classification system for the MTPO region. The last full review of the system was completed over 10 years ago. Before final recommendations are made all jurisdictions will have an opportunity to review the network. Approximately 75 percent of the system has gone through an initial review by MTPO staff in conjunction with various local staff. MTPO staff will be coordinating with local staff during the review process.

- Air Quality – Preliminary Ozone Data
  - Below is some excellent information on the 2015 Ozone Standard that Deborah Fleming and Angie Midgett shared with the MPOs, provided by Bernadette Dupont with FHWA’s KY Division Office. I will have preliminary Ozone Data readings to share at the meeting.

  **2015 Ozone Standard**
  - Proposed: 0.065-0.070 ppm
  - Final Rule: 10/15
  - Final Designations: 10/16
  - Conformity Required: late 2018- to early 2019

- Coordinated Public Transit - Human Services Transportation Plan – Status Update
  - The MTPO Coordinator has met with the Multimodal Division of TDOT. In the past the plan was developed in house as a partnership with MTPO staff and JCT staff. The Director of the Multimodal Division has proposed TDOT take the lead for the new plan with the consultant TranSystem coordinating the plan for the entire First Tennessee Development Region. TDOT is currently working on a task order to start this project.

- Regional ITS Architecture – Update
The Johnson City MTPO received its “Ready for Use” letter from FHWA. With this letter the Johnson City MTPO is in compliance for having a current Regional ITS Arch. I would like to point out Tom Fowler and Terrance Hill of Kimley-Horne did an excellent job on assisting the Johnson City MTPO and TDOT on this update.

- Fiscal Year 2017-2020 Transportation Improvement Program – Status Update
  - The process of updating the new TIP will begin in October of this year. Currently MTPO staff is in the process of planning for workshop(s) to review current projects in the TIP, available funding, how to address the lack of a long-term transportation act and associated funding, and potential projects for the future.

Adjourn
# Preliminary Tennessee Ozone Data for 2013 - 2015

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Data updated through: 8/2/2015

CASTNET Data updated: 8/1/2015

*Truncation to the 3rd digit applied 0.0756 = 0.075 ppm.